

**COMMUNITY COLLEGES OF SPOKANE**  
(a component unit of the State of Washington)

Financial Statements

June 30, 2021



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## **Independent Auditor's Report**

Board of Trustees  
Community Colleges of Spokane  
Spokane, Washington

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the business-type activities and the aggregate discretely presented component unit of the Community Colleges of Spokane (CCS), Spokane County, Washington, a component unit of the State of Washington, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise CCS's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the District 17 Community Colleges Foundation (the Foundation), which represents 100 percent of the assets, net position and revenues of the aggregate discretely presented component units. Those statements, which were prepared in accordance with accounting principles generally accepted in the United States of America as issued by the Financial Accounting Standards Board, were audited by other auditors, whose report has been furnished to us. We have applied audit procedures on the conversion adjustments to the financial statements of the Foundation, which conform those financial statements to accounting principles generally accepted in the United States of America as issued by the Governmental Accounting Standards Board (GASB). Our opinion, insofar as it relates to the amounts included for the Foundation, prior to these conversion adjustments, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. The financial statements of the Foundation were not audited in accordance with *Government Auditing Standards*.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities, the aggregate discretely presented component units of CCS as of June 30, 2021, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Other Matters***

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the *Management's Discussion and Analysis, Schedule of Proportionate Share of Net Pension Liability, Schedule of Employer Contributions-Pensions, Schedule of Changes in Total Pension Liability and Related Ratios, Schedule of Employer Contributions-Supplemental, and Schedule of Changes in Total OPEB Liability and Related Ratios* be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the GASB who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise CCS's basic financial statements. The *Segmented Schedules* and

the *Trustees and Administrative Officers* are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The *Segmented Schedules* are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the *Segmented Schedules* are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The *Trustees and Administrative Officers* has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

#### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 30, 2022 on our consideration of CCS's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering CCS's internal control over financial reporting and compliance.



Irvine, California  
July 29, 2022

## Community Colleges of Spokane Trustees and Administrative Officers

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Trustees and Officer list effective as of June 30, 2021:

### **BOARD OF TRUSTEES**

Glen Johnson, Chair  
Mike Wilson, Vice Chair  
Beth Thew  
Steve Yoshihara  
Kiantha Duncan

### **EXECUTIVE OFFICERS**

Christine Johnson, Chancellor  
Kevin Brockbank, President, Spokane Community College  
Kimberlee Messina, President, Spokane Falls Community College  
Lisa Hjaltalin, Chief Financial and Risk Officer  
Greg Stevens, Chief Strategy Officer  
Rick Sparks, Chief Information Officer  
Carolyn Casey, Chief Institutional Advancement and External Affairs Officer  
Valerie Senatore, Provost/Chief Learning Officer  
Amy McCoy, Chief Compliance Officer  
Glen Cosby, Vice President of Student Services, Spokane Community College  
Keith Sayles, Vice President of Student Services, Spokane Falls Community College  
James Brady, Vice President of Learning, Spokane Falls Community College  
Jenni Martin, Vice President of Instruction, Spokane Community College  
James Fitzgerald, Athletics Director  
Heather Beebe-Stevens, District Development Officer



# Community Colleges of Spokane Management's Discussion and Analysis

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## Community Colleges of Spokane

The following discussion and analysis provides an overview of the financial position and activities of Community Colleges of Spokane (CCS or the District) for the fiscal year (FY) ended June 30, 2021 (FY 2021).

This overview provides readers with an objective and easily readable analysis of the CCS's financial performance for the year, based on currently known facts and conditions. This discussion has been prepared by management and should be read in conjunction with the CCS's financial statements and accompanying note disclosures.

## Reporting Entity

Community Colleges of Spokane is one of thirty public community and technical college Districts in the state of Washington. CCS serves six counties and approximately 30,000 students in Eastern Washington at two main campuses, as well as at six centers located throughout the District. CCS confers associates degrees, limited bachelor's degrees, certificates, and high school diplomas. CCS was established in 1963 and its mission is "To develop human potential through quality, relevant and affordable learning opportunities that result in improved social and economic well-being for our students and our state".

CCS's main campuses are located in Spokane, Washington, a community of about 230,000 residents and part of a metropolitan area of over 573,000. Spokane Community College (SCC) and its five rural centers focuses on career-technical programs, adult basic education and workforce training, as well as college transfer opportunities. Spokane Falls Community College (SFCC) and its one center in Pullman offers an extensive array of college transfer associates degrees as well as professional technical programs. A bachelor's degree program launched in the fall of 2016. CCS is governed by a five-member Board of Trustees appointed by the governor of the state with the consent of the state Senate. By statute, the Board of Trustees has full control of the District, except as otherwise provided by law.

## Using the Financial Statements

The financial statements presented in this report encompass CCS and its component unit, the Community Colleges of Spokane Foundation. CCS's financial statements include the statement of net position; the statement of revenues, expenses, and changes in net position, and the statement of cash flows. The statement of net position provides information about CCS at a moment in time, at year-end. The statement of revenue, expenses and changes in net position and the statement of cash flows provide information about operations and activities over a period of time. Together, these statements, along with the accompanying notes, provide a comprehensive way to assess CCS's financial health as a whole.

The statement of net position and statement of revenues, expenses, and changes in net position are reported under the accrual basis of accounting where all of the current year's revenues and expenses are taken into account regardless of when cash is received, or payments are made. Full accrual statements are intended to provide a view of the CCS's financial position similar to that presented by most private-sector companies. These financial statements are prepared in accordance with generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board (GASB), which establishes standards for external financial reporting for public colleges and universities. The full scope of CCS's activities is considered to be a single business-type activity and accordingly, is reported within a single column in the basic financial statements.

# Community Colleges of Spokane

## Management's Discussion and Analysis

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### Statement of Net Position

The statement of net position provides information about the CCS's financial position, and presents the District's assets, liabilities, and net assets at year-end and includes all assets and liabilities of CCS. A condensed comparison of the statement of net position is as follows:

<b>Condensed Statement of Net Position</b>	<u>2021</u>	<u>2020</u>	<u>Change</u>
As of June 30th			
<b>Assets</b>			
Current assets	\$ 154,355,977	\$ 114,343,219	\$ 40,012,758
Capital assets, net	192,678,292	182,818,806	9,859,486
Other assets, noncurrent	<u>10,976,904</u>	<u>16,302,334</u>	<u>(5,325,430)</u>
<b>Total Assets</b>	<u>358,011,173</u>	<u>313,464,359</u>	<u>44,546,814</u>
<b>Deferred Outflows</b>	<u>19,080,395</u>	<u>18,863,500</u>	<u>216,895</u>
<b>Liabilities</b>			
Current liabilities	42,083,021	31,428,661	10,654,360
Other liabilities, noncurrent	<u>87,168,722</u>	<u>94,642,336</u>	<u>(7,473,614)</u>
<b>Total Liabilities</b>	<u>129,251,743</u>	<u>126,070,997</u>	<u>3,180,746</u>
<b>Deferred Inflows</b>	<u>28,542,229</u>	<u>27,758,942</u>	<u>783,287</u>
<b>Net Position</b>	<u><u>\$ 219,297,596</u></u>	<u><u>\$ 178,497,920</u></u>	<u><u>\$ 40,799,676</u></u>

Current assets consist primarily of cash, short-term investments, various accounts receivables, and inventories. The increase of current assets of \$40,012,758 in FY 2021 is primarily attributable to the sale drawdown of HEERF (Higher Education Emergency Relief Fund) resources.

Net capital assets increased by \$9,859,486 from fiscal year 2020 to FY 2021 due to capitalization of expenses related to the Old Main project.

Noncurrent assets consist of the long-term portion of certain investments. CCS has investments in CD's and government securities and fluctuate between long-term and short-term to secure a higher rate of return when purchased.

Deferred outflows (and the related deferred inflow) as of June 30, 2021, represent changes in deferred contributions and changes of assumptions related to the District's pension, OPEB and State Board Retirement Plan. See footnotes 1, 5, 12, 13, and 14 for discussion of these items and the pension and OPEB liability referred to below.

Current liabilities include amounts payable to suppliers for goods and services, accrued payroll and related liabilities, the current portion of the Certificate of Participation (COP) debt, deposits held for others, and unearned revenue. Current liabilities can fluctuate from year to year depending on the timeliness of vendor invoices and resulting vendor payments, especially in the area of capital assets and improvements. The increase is mostly the result of an addition to the deferred revenue balance of \$11.0M from the HEERF received during the current year, that will be recognized as the student portion of the grants are expended in accordance with the grant agreement.

## Community Colleges of Spokane Management's Discussion and Analysis

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Noncurrent liabilities primarily consist of the value of vacation and sick leave earned but not yet used by employees and the long-term portion of Certificates of Participation debt. This category also includes the required long-term OPEB liability, and pension liability. The decrease in noncurrent liabilities was primarily due to the pension liability, net of current portion, which decreased \$7.5M over the prior year. See additional details related to required disclosures within Note 12 and 13.

Net position represents the value of CCS's assets and deferred outflows after liabilities and deferred inflows are deducted. CCS is required by accounting standards to report its net position in four categories:

*Net Investments in Capital Assets* – CCS's total investment in property, plant, equipment, and infrastructure net of accumulated depreciation and outstanding debt obligations related to those capital assets. Changes in these balances are discussed above.

*Restricted Nonexpendable* – The corpus of nonexpendable restricted resources is available only for investment purposes. These assets are held in perpetuity. CCS did not have any of these funds in FY 2021 or 2020.

*Restricted Expendable* – Subject to external donor or grantor stipulations regarding their use. CCS may expend these assets for purposes as determined by donors and/or external entities. CCS did not have any of these funds in FY 2021 or 2020.

*Unrestricted* – Includes all other assets not subject to externally imposed restrictions, but which may be designated or obligated for specific purposes by the Board of Trustees or management.

### **Statement of Revenues, Expenses and Changes in Net Position**

The statement of revenues, expenses, and changes in net position accounts for CCS's changes in total net position during FY 2021. The objective of the statement is to present the revenues received, both operating and non-operating, and the expenses paid by CCS, along with any other revenue, expenses, gains, and losses of CCS.

Generally, operating revenues are earned by CCS in exchange for providing goods and services. Tuition and grants and contracts are included in this category. In contrast, non-operating revenues include monies CCS receives from another government without directly giving equal value to that government in return. Accounting standards require that CCS categorize state operating appropriations and Pell Grants as non-operating revenues.

Operating expenses are expenses incurred in the normal operation of CCS, including depreciation on property and equipment. When operating revenues, excluding state appropriations and Pell Grants, are measured against operating expenses, CCS shows an operating loss. The operating loss is reflective of the external funding necessary to keep tuition lower than the cost of the services provided.

# Community Colleges of Spokane Management's Discussion and Analysis

A condensed comparison of the CCS's revenues, expenses, and changes in net position for the years ended June 30, 2021 and 2020, is presented below.

## Condensed Statement of Revenue, Expenses, and Changes in Net Position

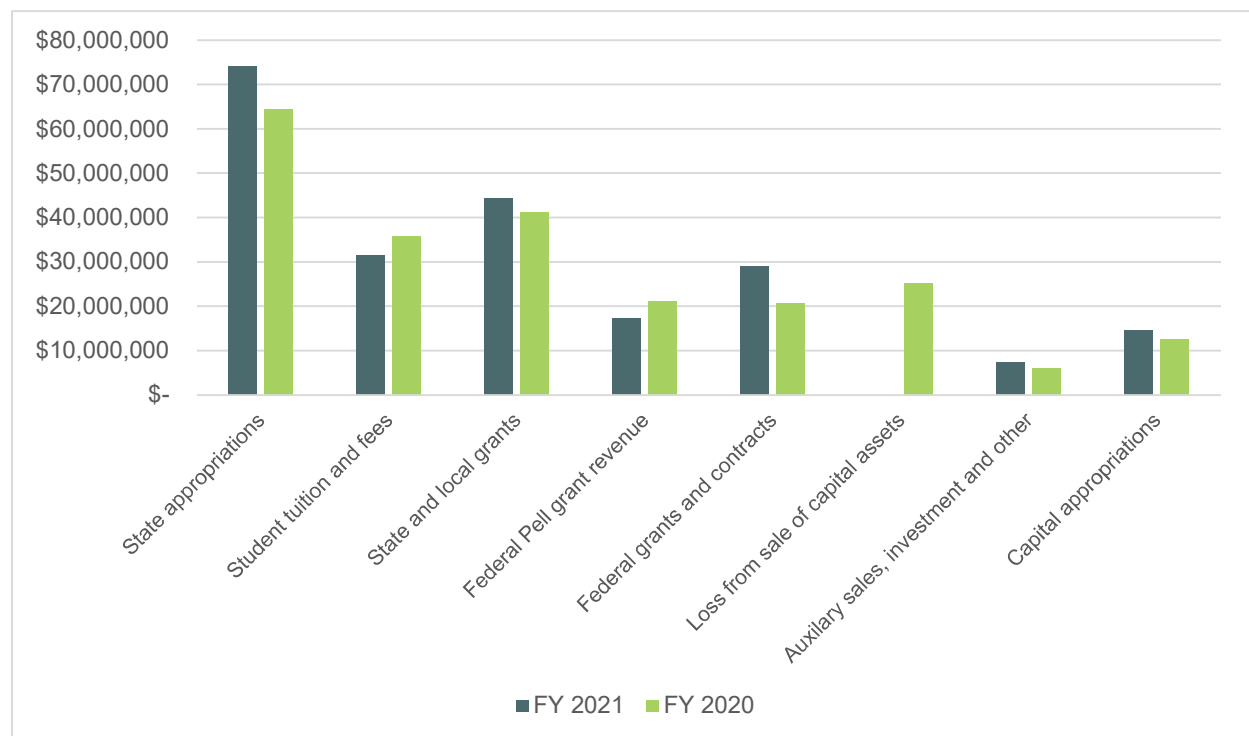
For the year ended June 30th

	2021	2020	Change
Operating revenues	\$ 112,248,394	\$ 102,456,462	\$ 9,791,932
Operating expenses	172,862,801	184,617,552	(11,754,751)
<b>Net Operating Income/Loss</b>	(60,614,407)	(82,161,090)	21,546,683
Nonoperating revenues	91,387,406	111,548,457	(20,161,051)
Nonoperating expenses	4,546,891	4,757,941	(211,050)
<b>Income/loss before other revenues and expenses</b>	26,226,108	24,629,426	1,596,682
Capital appropriations	14,573,568	12,554,728	2,018,840
<b>Increase in Net Position</b>	<u>\$ 40,799,676</u>	<u>\$ 37,184,154</u>	<u>\$ 3,615,522</u>

## Revenues

Operating revenues increased \$9,791,932 in FY 2021, primarily due to an increase of almost \$8.5 million in federal grants and contracts. Additionally, there was an increase of \$3.3 million in state and local grants and contracts.

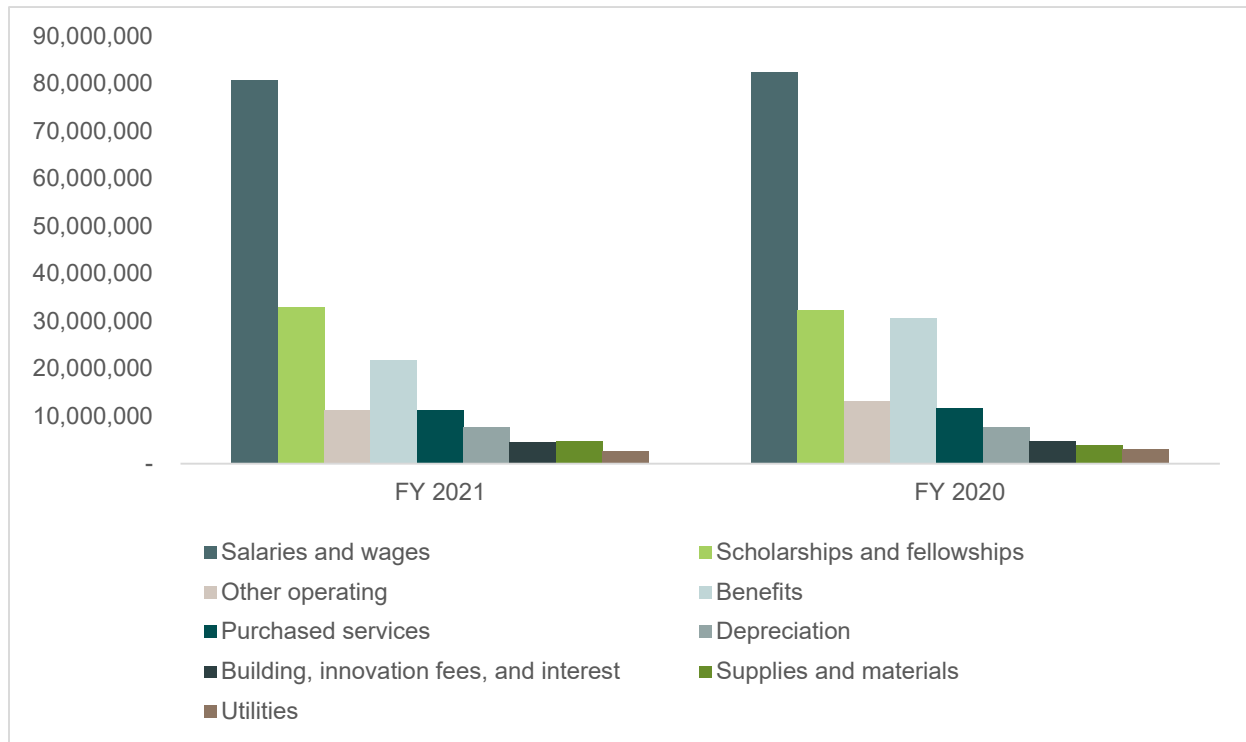
Nonoperating revenues decreased by \$20,161,051 in FY 2021, which was primarily due to the Gain on sale of capital assets of \$25.1 million recognized in 2020.



## Community Colleges of Spokane Management's Discussion and Analysis

### Expenses

Operating expenses decreased \$11,754,751 in FY 2021, led by a significant decrease of \$9.0 million in benefits. Additionally, there was a decrease of \$1.5 million in salaries and wages.



### Capital Assets and Long-Term Debt Activities

The community and technical college system submits a single prioritized request to the Office of Financial Management and the Legislature for appropriated capital funds, which includes major projects, minor projects, repairs, emergency funds, alternative financing, and major leases. The primary funding source for college capital projects is state general obligation bonds. In recent years, declining state revenues significantly reduced the state's debt capacity and are expected to continue to impact the number of new projects that can be financed.

## Community Colleges of Spokane Management's Discussion and Analysis

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At June 30, 2021, CCS had \$192,678,292 in capital assets, net of accumulated depreciation. This represents an increase of \$9,859,486 from FY 2020, as shown in the table below. The increase in capital assets is primarily the result of an increase in construction in progress associated with the renovation of the Old Main building on the Spokane Community College campus which was completed prior to year-end. See Note 4 in the accompanying Notes to the Financial Statements.

	2021	2020	Change
<b>Asset Type as of June 30th</b>			
Land	\$ 3,664,474	\$ 3,664,474	\$ -
Construction in progress	8,948,127	31,582,537	(22,634,410)
Buildings, net	169,479,499	140,741,743	28,737,756
Other improvements and infrastructure, net	5,157,485	1,912,582	3,244,903
Equipment, net	5,419,898	4,878,639	541,259
Library resources, net	8,809	38,831	(30,022)
<b>Total Capital Assets, Net</b>	<b>\$ 192,678,292</b>	<b>\$ 182,818,806</b>	<b>\$ 9,859,486</b>

At June 30, 2021, CCS had \$16,552,812 in outstanding debt, which includes a balance \$1,927,812 in unamortized premium. CCS entered into a Certificate of Participation (COP) for the renovation of the Spokane Falls Gymnasium during FY 2017 and has an outstanding COP for the Spokane Community College Student Services Building remodel during FY 2014. Also see Notes 10 and 11.

	2021	2020	Change
<b>Debt as of June 30th</b>			
Certificates of Participation	\$ 14,625,000	\$ 15,245,000	\$ (620,000)
Unamortized premium	1,927,812	2,044,062	(116,250)
<b>Total Long Term Debt</b>	<b>\$ 16,552,812</b>	<b>\$ 17,289,062</b>	<b>\$ (736,250)</b>

### Economic Factors That Will Affect the Future

The Coronavirus pandemic that emerged in March of 2020 adversely affected enrollment at the Community College of Spokane. The downturn in enrollment was quick and significant, and continued into fiscal year 2021 and 2022. It is expected to continue to have an effect on enrollment well into fiscal year 2023.

**Community Colleges of Spokane**  
**Statement of Net Position**  
**June 30, 2021**

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	Community Colleges of Spokane	Discrete Component Unit District 17 Foundation
<b>ASSETS AND DEFERRED OUTFLOWS OF RESOURCES</b>		
<b>CURRENT ASSETS</b>		
Cash and cash equivalents	\$ 114,354,395	\$ 1,057,514
Short term investments	15,259,677	250,000
Accounts receivable, net of allowance for doubtful accounts	24,737,572	411,281
Interest receivable	4,333	-
Other assets	-	62,152
Total current assets	154,355,977	1,780,947
<b>NONCURRENT ASSETS</b>		
Long-term investments	10,976,904	25,552,897
Non-depreciable capital assets	12,612,601	-
Capital assets, net of depreciation	180,065,691	8,516,888
Total noncurrent assets	203,655,196	34,069,785
Total assets	358,011,173	35,850,732
Deferred outflows of resources related to OPEB	6,770,135	-
Deferred outflows of resources related to pensions	12,310,260	-
Total deferred outflows of resources	19,080,395	-
Total assets and deferred outflows	\$ 377,091,568	\$ 35,850,732

(Continued)

**Community Colleges of Spokane**  
**Statement of Net Position**  
**(Continued)**

	Community Colleges of Spokane	Discrete Component Unit District 17 Foundation
<b>LIABILITIES AND DEFERRED INFLOWS OF RESOURCES</b>		
<b>CURRENT LIABILITIES</b>		
Accounts payable	\$ 6,975,060	\$ 169,119
Accrued liabilities	9,850,911	-
Compensated absences, current portion	5,574,600	-
Unearned revenue	14,334,695	-
Pension liability, current portion	132,053	-
OPEB liability, current portion	4,454,452	-
Notes payable, current portion	761,250	274,929
	<u>42,083,021</u>	<u>444,048</u>
<b>NONCURRENT LIABILITIES</b>		
Deposits payable	-	2,123,627
Compensated absences, net of current portion	2,389,103	57,734
Pension liability, net of current portion	13,578,913	-
OPEB liability, net of current portion	55,409,144	-
Notes payable, net of current portion	15,791,562	4,299,054
	<u>87,168,722</u>	<u>6,480,415</u>
<b>Total liabilities</b>	<u>129,251,743</u>	<u>6,924,463</u>
Deferred inflows of resources related to OPEB	18,118,680	-
Deferred inflows of resources related to pensions	10,423,549	-
	<u>28,542,229</u>	<u>-</u>
<b>NET POSITION</b>		
Net investment in capital assets	176,125,476	4,550,529
Restricted for District 17 Foundation	-	24,375,740
Unrestricted	43,172,120	-
	<u>219,297,596</u>	<u>28,926,269</u>
<b>Total liabilities, deferred inflows, and net position</b>	<u>\$ 377,091,568</u>	<u>\$ 35,850,732</u>



**Community Colleges of Spokane**  
**Statement of Revenues, Expenses, and Changes in Net Position**  
**Year Ended June 30, 2021**

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	Community Colleges of Spokane	Discrete Component Unit District 17 Foundation
<b>OPERATING REVENUES</b>		
Student tuition and fees, net of scholarship allowances and discounts	\$ 31,576,990	\$ 142,138
Auxiliary enterprise sales	7,036,536	-
State and local grants and contracts	44,345,040	57,166
Federal grants and contracts	29,047,749	-
Rental Income	-	1,696,598
Other operating revenues	29,963	1,226,236
Interest on loans to students	212,116	-
Total revenues	112,248,394	3,122,138
<b>OPERATING EXPENSES</b>		
Operating expenses	11,281,674	2,052,137
Salaries and wages	80,835,917	850,766
Benefits	21,752,140	-
Scholarships and fellowships	32,989,727	-
Supplies and materials	4,681,862	-
Depreciation and amortization	7,599,596	-
Purchased services	11,152,438	-
Utilities	2,569,447	-
Total operating expenses	172,862,801	2,902,903
<b>GAIN (LOSS) FROM OPERATIONS</b>	(60,614,407)	219,235
<b>NONOPERATING REVENUES</b>		
State appropriations	74,112,555	-
Federal Pell grant revenue	17,192,107	-
Gain from sale of capital assets	-	-
Investment income, gains and losses	82,744	5,857,469
Net nonoperating revenues	91,387,406	5,857,469
<b>NONOPERATING EXPENSES</b>		
Building and innovation fees	3,800,554	-
Interest on indebtedness	639,331	-
Loss on disposal of capital asset	107,006	-
Net nonoperating expenses	4,546,891	-
<b>GAIN (LOSS) BEFORE CAPITAL APPROPRIATIONS</b>	26,226,108	6,076,704
Capital appropriations	14,573,568	-
Increase (decrease) in net position	40,799,676	6,076,704
<b>NET POSITION</b>		
Net position, beginning of year	178,497,920	22,849,565
Net position, end of year	\$ 219,297,596	\$ 28,926,269

**Community Colleges of Spokane**  
**Statements of Cash Flows**  
**Year Ended June 30, 2021**

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	Community Colleges of Spokane
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>	
Student tuition and fees	\$ 36,286,408
Grants and contracts	71,610,543
Payments to vendors	(21,378,090)
Payments for utilities	(2,569,447)
Payments to employees	(81,297,660)
Payments for benefits	(27,846,787)
Auxiliary enterprise sales	7,036,536
Payments for scholarships and fellowships	(32,989,727)
Loans issued to students and employees	212,116
Other receipts (payments)	29,963
	<u>(50,906,145)</u>
<b>Net cash from operating activities</b>	
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>	
State appropriations	74,112,555
Pell grants	17,192,107
Building and innovation fees	(3,800,554)
	<u>87,504,108</u>
<b>Net cash from noncapital financing activities</b>	
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>	
Capital appropriations	14,573,568
Purchases of capital assets	(17,661,713)
Proceeds from sale of capital assets	95,625
Principal paid on long-term debt	(620,000)
Interest paid	(755,581)
	<u>(4,368,101)</u>
<b>Net cash from capital and related financing activities</b>	
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>	
Purchase of investments	(13,096,506)
Proceeds from sales and maturities of investments	14,030,970
Income from investments	290,547
	<u>1,225,011</u>
<b>Net cash from investing activities</b>	
<b>NET CHANGE IN CASH AND CASH EQUIVALENTS</b>	33,454,873
<b>CASH AND CASH EQUIVALENTS, beginning of year</b>	<u>80,899,522</u>
<b>CASH AND CASH EQUIVALENTS, end of year</b>	<u>\$ 114,354,395</u>

**Community Colleges of Spokane**  
**Statements of Cash Flows**  
**(Continued)**

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	Community Colleges of Spokane
OPERATING LOSS	\$ (60,614,407)
Adjustments to reconcile net loss to net cash used by operating activities	
Depreciation expense	7,599,596
Changes in assets and liabilities	
Receivables, net	(2,374,722)
Accounts payable	3,162,319
Accrued liabilities	2,368,214
Deferred revenue	5,301,894
Compensated absences	(254,392)
Deferred inflows	783,287
Deferred outflows	(216,895)
OPEB liability adjustment expense	863,120
Pension liability adjustment expense	(7,524,159)
Net cash used by operating activities	<u>\$ (50,906,145)</u>

*There were no noncash capital, financing and investing activities*

# Community Colleges of Spokane

## Notes to Financial Statements

### June 30, 2021

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#### **Note 1 – Summary of Significant Accounting Policies**

**Financial reporting entity** – Community Colleges of Spokane (CCS), is a comprehensive, two campus community college district offering open-door academic programs, workforce education, basic skills, and community services. CCS confers associate degrees, limited bachelor's degrees, certificates, and high school diplomas. It is governed by a five-member Board of Trustees appointed by the Governor and confirmed by the state Senate.

CCS is an agency of the state of Washington, as part of the community and technical college system, which is directed by the State Board for Community and Technical Colleges. The financial activity of CCS is included in the State's Comprehensive Annual Financial Report.

The Community Colleges of Spokane Foundation (the Foundation) is a separate but affiliated non-profit entity, incorporated under Washington law in 1972 and recognized as a tax exempt 501(c)(3) charity. The Foundation's primary charitable purpose is to solicit and receive contributions to provide enhancements at the CCS and scholarship assistance to its students. Because the majority of the Foundation's income and resources are restricted by donors and may only be used for the benefit of CCS or its students, the Foundation is considered a component unit based on the criteria contained in Governmental Accounting Standards Board (GASB) Statement Nos. 61, 39, and 14. A component unit is an entity, which is legally separate from CCS, but has the potential to provide significant financial benefits to CCS or whose relationship with CCS is such that excluding it would cause CCS's financial statements to be misleading or incomplete.

The Foundation's financial statements are discretely presented in this report. The Foundation's statements have been prepared in accordance with accounting principles generally accepted in the United States of America. Intra-entity transactions and balances between CCS and the Foundation are not eliminated for financial statement presentation. During the fiscal year ended June 30, 2021, the Foundation distributed \$700,930 to CCS for restricted and unrestricted purposes, such as program support and student scholarships.

**Basis of presentation** – For financial reporting purposes, CCS is considered a special-purpose government engaged only in Business Type Activities (BTA). In accordance with BTA reporting, CCS presents a Management's Discussion and Analysis; a Statement of Net Position; a Statement of Revenues, Expenses, and Changes in Net Position; a Statement of Cash Flows; and Notes to the Financial Statements. The format provides a comprehensive, entity-wide perspective of CCS's assets, deferred outflows, liabilities, deferred inflows, net position, revenues, expenses, changes in net position, and cash flows.

**Basis of accounting** – The financial statements of CCS have been prepared using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis, revenues are recognized when earned and expenses are recorded when an obligation has been incurred, regardless of the timing of the cash flows.

**Community Colleges of Spokane**  
**Notes to Financial Statements**  
**(Continued)**

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**Note 1 – Summary of Significant Accounting Policies (continued)**

**Revenue recognition** – Nonexchange transactions, in which CCS receives (or gives) value without directly giving (or receiving) equal value in exchange includes state and federal appropriations, and certain grants and donations. Revenues are recognized, net of estimated uncollectible amounts, as soon as all eligibility requirements imposed by the provider have been met, if probable of collection.

**Estimates** – The preparation of financial statements in accordance with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

**Intercompany transactions** – During the course of operations, numerous transactions occur between funds for goods provided and services rendered. For the financial statements, interfund receivables and payables have generally been eliminated. However, revenues and expenses from CCS's auxiliary enterprises are treated as though CCS were dealing with private vendors. For all other funds, transactions that are reimbursements of expenses are recorded as reductions of expense.

**Cash, cash equivalents, and investments** – Cash and cash equivalents include cash on hand, bank demand deposits, and deposits with the Washington State Local Government Investment Pool (LGIP). Cash in the investment portfolio is not included in cash and cash equivalents as it is held for investing purposes. Cash and cash equivalents that are held with the intent to fund College operations are classified as current assets along with operating funds invested in the LGIP. CCS records all cash, cash equivalents, and investments at amortized cost, which approximates fair value or at fair value.

CCS combines unrestricted cash operating funds from all departments into an internal investment pool, the income from which is allocated on a proportional basis. The internal investment pool is comprised of cash, cash equivalents, certificates of deposit, and U.S. Treasuries and U.S. Agency securities.

**Accounts receivable** – Accounts receivable consists of tuition and fee charges to students and auxiliary enterprise services provided to students, faculty, and staff. This also includes amounts due from federal, state, and local governments or private sources as allowed under the terms of grants and contracts. Accounts receivable are shown net of estimated uncollectible amounts.

**Investments** – Investments are recorded at fair value. Unrealized gains or losses on the carrying value of investments are reported as a component of net investment income in the statement of revenues, expenses, and changes in net position.

**Capital assets** – In accordance with state law, capital assets constructed with state funds are owned by the State of Washington. Property titles are shown accordingly. However, responsibility for managing the assets rests with CCS. As a result, the assets are included in the financial statements because excluding them would have been misleading.

# Community Colleges of Spokane

## Notes to Financial Statements

### (Continued)

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#### **Note 1 – Summary of Significant Accounting Policies (continued)**

Land, buildings, and equipment are recorded at cost, or if acquired by gift, at fair market value at the date of the gift. Capital additions, replacements, and major renovations are capitalized. The value of assets constructed includes all material direct and indirect construction costs. Any interest costs incurred are capitalized during the period of construction. Routine repairs and maintenance are charged to operating expense in the year in which the expense was incurred. In accordance with the state capitalization policy all land, intangible assets, and software with a unit cost of \$1,000,000 or more, buildings and improvements with a unit cost of \$100,000 or more, library collections with a total cost of \$5,000 or more, and all other assets with a unit cost of \$5,000 or more are capitalized. Depreciation is computed using the straight-line method over the estimated useful lives of the assets as defined by the State of Washington's Office of Financial Management. Useful lives range from 15 to 50 years for buildings and improvements, 3 to 50 years for improvements other than buildings, 7 years for library resources, 2 to 10 years for most equipment, and 11 to 40 years for heavy duty equipment.

CCS reviews assets for impairment whenever events or changes in circumstances have indicated that the carrying amount of its assets might not be recoverable. Impaired assets are reported at the lower of cost or fair value. For the year ended June 30, 2021, no assets had been written down.

**Unearned revenues** – Unearned revenues occur when funds have been collected prior to the end of the fiscal year but related to the subsequent fiscal year, including tuition and fees paid with financial aid funds. CCS has recorded 2021 summer quarter tuition and fees and advanced grant proceeds as unearned revenues.

**Tax exemption** – CCS is a tax-exempt organization under the provisions of Section 115(1) of the Internal Revenue Code and is exempt from federal income taxes on related income.

**Net pension liability** – For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the State of Washington Public Employees' Retirement System (PERS) and the Teachers' Retirement System (TRS), and additions to/deductions from PERS's and TRS's fiduciary net position have been determined on the same basis as they are reported by PERS and TRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

CCS also reports its share of the pension liability for the State Board Retirement Plan in accordance with GASB No. 73, *Accounting and Financial Reporting for Pensions and Related Assets that are not within the Scope of GASB No. 68 (Accounting and Financial Reporting for Pensions)*. The reporting requirements are similar to GASB No. 68 but use current fiscal year end as the measurement date for reporting the pension liabilities.

**Note 1 – Summary of Significant Accounting Policies (continued)**

**Post-Employment Benefits Other Than Pensions (OPEB)** – For purposes of measuring the net OPEB liability and deferred outflows/inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of CCS's OPEB Plan and additions to/deductions from the OPEB Plans' fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, CCS's OPEB Plan recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments that have a maturity at the time of purchase of one year or less, which are reported at cost.

**Deferred outflows of resources and deferred inflows of resources** – Deferred outflows of resources represent consumption of net position that is applicable to a future period. Deferred inflows of resources represent acquisition of net position that is applicable to a future period. Changes in net pension liability and net OPEB liability not included in pension expense and OPEB expense are reported as deferred outflows of resources or deferred inflows of resources. Additionally, changes in Employer contributions subsequent to the measurement date of the net pension liability and net OPEB liability are reported as deferred outflows of resources.

**Net position** – CCS's net position is classified as follows:

*Net Investment in capital assets* – This represents CCS's total investment in capital assets, net of outstanding debt obligations related to those capital assets.

*Unrestricted* – This represents resources derived from student tuition and fees, and sales and services of educational departments and auxiliary enterprises.

**Classification of revenues and expenses** – CCS has classified its revenues as either operating or non-operating revenues according to the following criteria:

*Operating revenues* – This includes activities that have the characteristics of exchange transactions such as (1) student tuition and fees, net of waivers and scholarship discounts and allowances, (2) sales and services of auxiliary enterprises and (3) most federal, state, and local grants and contracts that primarily support the operational/educational activities of CCS.

*Operating expenses* – Operating expenses include salaries, wages, fringe benefits, utilities, supplies and materials, purchased services, and depreciation.

*Nonoperating revenues* – This includes activities that have the characteristics of nonexchange transactions, such as gifts and contributions, state appropriations, investment income, and grants received from the federal government.

*Nonoperating expenses* – Non-operating expenses include state remittance related to the building fee and the innovation fee, along with interest incurred on the certificate of participation loans.

# Community Colleges of Spokane

## Notes to Financial Statements

### (Continued)

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#### Note 1 – Summary of Significant Accounting Policies (continued)

**Scholarship discounts and allowances** – Student tuition and fee revenues, and certain other revenues from students, are reported net of scholarship discounts and allowances in the Statements of Revenues, Expenses, and Changes in Net Position. Scholarship discounts and allowances are the difference between the stated charge for goods and services provided by CCS, and the amount that is paid by students and/or third parties making payments on the students' behalf. Certain governmental grants, such as Pell grants, and other Federal, State, or non-governmental programs are recorded as either operating or non-operating revenues in CCS's financial statements. To the extent that revenues from such programs are used to satisfy tuition and fees and other student charges, CCS has recorded a scholarship discount and allowance. Discounts and allowances for the year ending June 30, 2021, are \$2,565,250.

**State appropriations** – The state of Washington appropriates funds to CCS on both an annual and biennial basis. These revenues are reported as non-operating revenues on the Statements of Revenues, Expenses, and Changes in Net Position, and recognized as such when the related expenses are incurred.

**Building and innovation fee remittance** – Tuition collected includes amounts remitted to the Washington State Treasurer's office to be held and appropriated in future years. The Building Fee portion of tuition charged to students is an amount established by the Legislature and is subject to change annually. The fee provides funding for capital construction and projects on a system wide basis using a competitive biennial allocation process. The Building Fee is remitted on the 35th day of each quarter. The Innovation Fee was established in order to fund the State Board of Community and Technical College's (SBCTC) Strategic Technology Plan. The use of the fund is to implement new Enterprise Resource Planning (ERP) software across the entire system. On a monthly basis, CCS remits the portion of tuition collected for the Innovation Fee to the State Board for allocation to SBCTC. These remittances are non-exchange transactions reported as an expense in the non-operating revenues and expenses section of the statement of revenues, expenses, and changes in net position.

**Recent Adoptions of Accounting Standards and Changes in Accounting Principle** – In January 2017, the GASB issued Statement No. 84, *Fiduciary Activities*. This Statement improves guidance regarding the identification of fiduciary activities of all state and local governments, and for accounting and financial reporting of those activities. The Statement is effective for the fiscal year ending June 30, 2021. CCS followed the State's Office of Financial Management directives for the implementation of this Statement.

In June 2017, the GASB issued Statement No. 87, *Leases*, which will be in effect beginning fiscal year 2022. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. CCS is following the State's Office of Financial Management directives to prepare for the implementation of this Statement.



**Community Colleges of Spokane**  
**Notes to Financial Statements**  
**(Continued)**

**Note 1 – Summary of Significant Accounting Policies (continued)**

In June 2018, the GASB issued Statement No. 89, *Accounting for Interest Cost Incurred before the End of a Construction Period*, which will be effective for the fiscal year ending June 30, 2021. This Statement requires that interest costs incurred before the end of a construction period to be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. As a result, these costs will no longer be included in the capitalized cost of capital assets reported by CCS. The Statement will be applied on a prospective basis and the interest costs capitalized prior to implementation will continue to be recognized as those assets are depreciated.

In October 2021, the GASB issued Statement No. 98, *The Annual Comprehensive Financial Report*, which was implemented in fiscal year 2021. GASB 98 establishes the term *annual comprehensive financial report* and its acronym *ACFR*. That new term and acronym replace instances of *comprehensive annual financial report* and its acronym in generally accepted accounting principles for state and local governments. CCS is following the State of Washington's adoption of GASB 98.

**Note 2 – Cash and Investments**

Cash and cash equivalents include bank demand deposits, petty cash held at CCS, and unit shares in the LGIP. The LGIP is comparable to a Rule 2a-7 money market fund recognized by the Securities and Exchange Commission (17 CFR 270.2a-7). Rule 2a-7 funds are limited to high quality obligations with limited maximum and average maturities, the effect of which is to minimize both the market and credit risk. The LGIP is an unrated investment pool.

As of June 30, 2021, the carrying amount of CCS's cash and equivalents was as follows:

Petty cash and change funds	\$ 11,250
Bank demand and time deposits	78,405,859
Local government investment pool	<u>35,937,286</u>
Total cash and cash equivalents	<u>\$ 114,354,395</u>

Investments consist of time certificates of deposit, U.S. Treasury and Agency securities, and bond funds. Time certificates of deposit have repurchase agreements with the respective financial institutions at June 30, 2021:

	Fair Value	One Year or Less	One to Five Years
Investment maturities:			
Time certificate of deposits	\$ 9,028,953	\$ 9,028,953	\$ -
U.S. agency obligations	<u>17,207,628</u>	<u>6,230,724</u>	<u>10,976,904</u>
Total investments	<u>\$ 26,236,581</u>	<u>\$ 15,259,677</u>	<u>\$ 10,976,904</u>

# Community Colleges of Spokane

## Notes to Financial Statements

### (Continued)

#### Note 2 – Cash and Investments (continued)

**Fair value measurement** – CCS categorizes its fair value measurements within the fair value hierarchy established by GASB Statement 72. CCS does not hold any securities that would be classified as Level 1, quoted in active markets, for fair value. CCS's time certificate of deposits, U.S. government treasuries, and U.S. agency obligations are classified in Level 2 of the fair value hierarchy. These securities, as shown above, are valued using a variety of pricing techniques, including but not limited to fundamental analytical data related to the securities, values of baskets of securities, market interest rates, matrix calculated prices, and purchase price. CCS does not hold any securities that would be classified as Level 3, significant unobservable inputs, for fair value measurement.

**Custodial credit risks, deposits** – Custodial credit risk for bank demand deposits is the risk that in the event of a bank failure, CCS's deposits may not be returned to it. The majority of CCS's demand deposits are with the Bank of America. All cash and equivalents, except for change funds and petty cash held by CCS, are insured by the Federal Deposit Insurance Corporation (FDIC) or by collateral held by the Washington Public Deposit Protection Commission (PDPC).

**Interest rate risk, investments** – CCS manages its exposure to fair value losses resulting from changes in interest rates by structuring the entire portfolio time horizon. Unless matched to a specific cash flow, CCS generally will not directly invest in securities maturing more than five years from the date of purchase.

**Concentration of credit risk, investments** – State law limits CCS's operating investments to the highest quality sectors of the domestic fixed income market and specifically excludes corporate stocks, corporate and foreign bonds, futures contracts, commodities, real estate, limited partnerships, and negotiable certificates of deposit. CCS's policy does not limit the amount CCS may invest in any one issuer.

Investment Type	Issuer	Reported Amount
US Agency Securities	Federal Home Loan Bank	\$ 6,000,823
US Agency Securities	Federal Farm Credit Bank	11,201,376
US Agency Securities	Banner Bank	9,002,565

**Custodial credit risk, investments** – Custodial credit risk for investments is the risk that in the event of the failure of the counterparty to a transaction, CCS will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. At June 30, 2021, none of CCS's operating fund investments, held by US Bank, were held in the bank's name as agent for CCS, therefore none of the investments are exposed to custodial credit risk.

Investment Type:	Rating		
	Amount	Not Rated	Aaa
Time certificate of deposits	\$ 9,028,953	\$ 9,028,953	\$ -
U.S. agency obligations	17,207,628	-	17,207,628
Total investments	<u>\$ 26,236,581</u>	<u>\$ 9,028,953</u>	<u>\$ 17,207,628</u>

**Community Colleges of Spokane**  
**Notes to Financial Statements**  
**(Continued)**

**Note 3 – Accounts Receivable**

Accounts receivable consists of tuition and fee charges to students and auxiliary enterprise services provided to students, faculty, and staff. It also includes amounts due from federal, state, and local governments or private sources in connection with reimbursements of allowable expenditures made according to sponsored agreements.

At June 30, 2021, accounts receivable were as follows:

Student tuition, and fees	\$ 7,448,393
Due from the federal government	2,030,984
Pell grant proceeds	3,667,029
Due from other state agencies	<u>11,616,286</u>
Subtotal	24,762,692
Less allowance for uncollectible accounts	<u>(25,120)</u>
Accounts receivable, net	<u>\$ 24,737,572</u>

**Note 4 – Capital Assets**

A summary of the changes in capital assets for the year ended June 30, 2021, is presented as follows:

	Beginning Balance	Additions	Transfers	Retirements	Ending Balance
Capital assets					
Nondepreciable capital assets					
Land	\$ 3,664,474	\$ -	\$ -	\$ -	\$ 3,664,474
Construction in progress	31,582,537	16,084,611	(38,719,021)	-	8,948,127
Total nondepreciable capital assets	<u>35,247,011</u>	<u>16,084,611</u>	<u>(38,719,021)</u>	<u>-</u>	<u>12,612,601</u>
Depreciable capital assets					
Buildings	262,644,999	-	35,140,033	-	297,785,032
Other improvements and infrastructure	3,906,037	-	3,275,433	-	7,181,470
Equipment	22,082,969	1,577,102	303,555	(1,158,411)	22,805,215
Library resources	8,528,587	-	-	(5,602,824)	2,925,763
Subtotal depreciable capital assets	<u>297,162,592</u>	<u>1,577,102</u>	<u>38,719,021</u>	<u>(6,761,235)</u>	<u>330,697,480</u>
Less accumulated depreciation					
Buildings	121,903,256	6,402,277	-	-	128,305,533
Other improvements and infrastructure	1,993,455	30,530	-	-	2,023,985
Equipment	17,204,330	1,149,836	-	(968,849)	17,385,317
Library resources	8,489,756	16,953	-	(5,589,755)	2,916,954
Total accumulated depreciation	<u>149,590,797</u>	<u>7,599,596</u>	<u>-</u>	<u>(6,558,604)</u>	<u>150,631,789</u>
Total depreciable capital assets	<u>147,571,795</u>	<u>(6,022,494)</u>	<u>38,719,021</u>	<u>(202,631)</u>	<u>180,065,691</u>
Capital assets, net of accumulated depreciation	<u>\$ 182,818,806</u>	<u>\$ 10,062,117</u>	<u>\$ -</u>	<u>\$ (202,631)</u>	<u>\$ 192,678,292</u>

## Community Colleges of Spokane

### Notes to Financial Statements

#### (Continued)

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Depreciation expense was \$7,599,596 for the year ending June 30, 2021.

#### Note 5 – Accrued Liabilities

At June 30, 2021, accrued liabilities are the following:

Amounts owed to employees	\$3,637,599
Amounts held for others and retainage	<u>6,213,312</u>
Total accrued liabilities	<u>\$9,850,911</u>

#### Note 6 – Unearned Revenue

At June 30, 2021, unearned revenue consists of receipts that have not yet met revenue recognition criteria, as follows:

Summer and fall quarter tuition and fees	\$ 3,327,432
Unearned CARES grant revenue	<u>11,007,263</u>
Total unearned revenue	<u>\$14,334,695</u>

#### Note 7 – Risk Management

CCS is exposed to various risks of loss related to tort liability, injuries to employees, errors and omissions, theft of, damage to, and destruction of assets, and natural disasters. CCS purchases insurance to mitigate these risks. Management believes such coverage is sufficient to preclude any significant uninsured losses for the covered risks.

CCS, in accordance with state policy, pays unemployment claims on a pay-as-you-go basis. CCS finances these costs by assessing all funds a monthly payroll expense for unemployment compensation for all employees. Payments made for claims during the fiscal year ending June 30, 2021, were \$328,882. Cash reserves for unemployment compensation for all employees at June 30, 2021, were \$204,978.

CCS purchases commercial property insurance through the master property program administered by the Department of Enterprise Services for buildings that were acquired with certificates of participation (COP) proceeds. The policy has a deductible of \$250,000 per occurrence and the policy limit is \$100,000,000 per occurrence. CCS has had no claims in excess of the coverage amount within the past three years. CCS assumes its potential property losses for most other buildings and contents.

CCS participates in a state of Washington risk management self-insurance program, which covers its exposure to tort, general damage, and vehicle claims. Premiums paid to the State are based on actuarially determined projections and include allowances for payments of both outstanding and current liabilities. Coverage is provided up to \$10,000,000 for each claim with no deductible. CCS has had no claims in excess of the coverage amount within the past three years.

**Community Colleges of Spokane**  
**Notes to Financial Statements**  
**(Continued)**

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**Note 8 – Compensated Absences**

At termination of employment, employees may receive cash payments for all accumulated vacation and compensatory time. Employees who retire get 25% of the value of their accumulated sick leave credited to a Voluntary Employees' Beneficiary Association (VEBA) account, which can be used for future medical expenses and insurance purposes. The amounts of unpaid vacation and compensatory time accumulated by College employees are accrued when earned. The sick leave liability is recorded as an actuarial estimate of one-fourth of the total balance on the payroll records. The accrued vacation leave totaled \$3,604,040 and accrued sick leave totaled \$4,359,663 at June 30, 2021.

Accrued annual and sick leave are categorized as non-current liabilities. Compensatory time is categorized as a current liability since it must be used before other leave.

**Note 9 – Leases Payable**

CCS has leases for office equipment with various vendors. These leases are classified as operating leases and mature through June 2026. As of June 30, 2021, the minimum lease payments under these operating leases consist of the following:

<u>Year Ending June 30,</u>	<u>Operating Leases</u>
2022	\$ 1,790,501
2023	1,427,168
2024	1,009,825
2025	406,848
2026	<u>97,935</u>
Total	<u>\$ 4,732,277</u>

Lease expense for the years ending June 30, 2021, were \$1,869,906.

**Note 10 – Notes Payable**

In December 2012, CCS obtained financing in order to build the Student Services Building (#15) on the Spokane Community College campus through certificates of participation (COP), issued by the Washington Office of State Treasurer (OST) in the amount of \$2,040,000. The interest rate charged is 4.18%. The principal and interest obligations related to this payable are being paid out of CCS local funds over a term of 20 years.

In February 2017, CCS obtained financing in order to renovate the SFCC Gymnasium on the Spokane Falls Community College campus through COPs, issued by the OST in the amount of \$14,930,000. The interest rate charged is 3.41%. The principal and interest obligations related to this payable are being paid out of CCS local funds over a term of 20 years.

# Community Colleges of Spokane

## Notes to Financial Statements

### (Continued)

#### Note 10 – Notes Payable (continued)

CCS's debt service requirements for notes payable for the next five years and thereafter are as follows:

Year Ending June 30,	Principal	Interest	Total
2022	\$ 645,000	\$ 724,581	\$ 1,369,581
2023	680,000	692,331	1,372,331
2024	715,000	658,331	1,373,331
2025	750,000	622,581	1,372,581
2026	790,000	585,081	1,375,081
2027-2031	4,570,000	2,304,756	6,874,756
2032-2036	5,315,000	1,116,650	6,431,650
2037	1,160,000	29,000	1,189,000
Subtotal	14,625,000	6,733,311	21,358,311
Add unamortized premium	1,927,812	-	1,927,812
Totals	<u>\$ 16,552,812</u>	<u>\$ 6,733,311</u>	<u>\$ 23,286,123</u>

#### Note 11 – Schedule of Long-Term Liabilities

Long term liabilities are as follows for the year ending June 30, 2021:

Description	Beginning Balance	Additions	Reductions	Ending Balance	Current Portion
Compensated absences	\$ 8,218,095	\$ 3,580,560	\$ (3,834,952)	\$ 7,963,703	\$ 5,574,600
Certificates of participation	15,245,000	-	(620,000)	14,625,000	645,000
Unamortized premium	2,044,062	-	(116,250)	1,927,812	116,250
Total pension obligation	21,235,125	2,920,596	(10,444,755)	13,710,966	132,053
OPEB Liability	59,000,476	1,206,621	(343,501)	59,863,596	4,454,452
Total	<u>\$ 105,742,758</u>	<u>\$ 7,707,777</u>	<u>\$ (15,359,458)</u>	<u>\$ 98,091,077</u>	<u>\$ 10,922,355</u>

#### Note 12 – Pension and Benefit Plans

The following table represents the aggregate pension amounts for all plans (Notes 12 and 13) for the fiscal year ended June 30, 2021:

	PERS 1	PERS 2/3	TRS 1	TRS 2/3	Supplemental Plan	Total
Pension liabilities	\$(6,873,255)	\$(3,229,369)	\$(751,613)	\$(464,927)	\$(2,391,802)	\$(13,710,966)
Deferred outflows of resources	1,393,888	4,335,194	180,828	625,824	5,774,526	12,310,260
Deferred inflows of resources	(38,268)	(3,339,786)	(4,834)	(92,542)	(6,948,119)	(10,423,549)
Pension expense (revenues)	(1,485,199)	(2,201,701)	(59,752)	(67,849)	(2,224,173)	(6,038,674)

**Note 12 – Pension and Benefit Plans (continued)**

Substantially all of CCS's full-time and qualifying part-time faculty participate in either the Washington State Public Employees Retirement System (PERS) or the Teachers Retirement System (TRS). These cost-sharing, multiple-employer defined benefit pension plans are statewide retirement systems administered by the Washington State Department of Retirement Systems (DRS). The State Legislature establishes and amends laws pertaining to the creation and administration of all public retirement systems.

The DRS, a department within the primary government of the state of Washington, issues a publicly available annual comprehensive financial report (ACFR) that includes financial statements and required supplementary information for each plan. The DRS ACFR may be obtained by writing to: Department of Retirement Systems, Communications Unit, P.O. Box 48380, Olympia, WA 98504-8380; or it may be downloaded from the DRS website at [www.drs.wa.gov](http://www.drs.wa.gov).

**Plan Descriptions**

PERS members include elected officials, state employees, employees of the Supreme, Appeals, and Superior Courts, employees of the legislature, employees of District and municipal courts, employees of local governments, and higher education employees not participating in higher education retirement programs. TRS members include those employed at a certified public school in an instructional, administrative, or supervisory capacity. PERS and TRS is comprised of three separate pension plans for membership purposes. PERS and TRS Plans 1 and 2 are defined benefit plans, and PERS and TRS Plan 3 is a defined benefit plan with a defined contribution component.

**Pension Benefits**

PERS Plan 1 provides retirement, disability, and death benefits. Retirement benefits are determined as two percent of the member's average financial compensation (AFC) times the member's years of service. The AFC is the average of the member's 24 highest consecutive service months. Members are eligible for retirement from active status at any age with at least 30 years of service, at age 55 with at least 25 years of service, or at age 60 with at least five years of service. Members retiring from active status prior to the age of 65 may receive actuarially reduced benefits. Retirement benefits are actuarially reduced to reflect the choice of a survivor benefit. Other benefits include duty and non-duty disability payments, an optional cost-of-living adjustment (COLA), and a one-time duty-related death benefit, if found eligible by the Washington State Department of Labor and Industries (L&I). PERS 1 members were vested after the completion of five years of eligible service. The Plan was closed to new entrants on September 30, 1977.

PERS Plan 2/3 provides retirement, disability, and death benefits. Retirement benefits are determined as two percent of the member's AFC times the member's years of service for PERS Plan 2, and 1 percent of AFC times the member's years of service for PERS Plan 3. The AFC is the average of the member's 60 highest-paid consecutive months. There is no cap on years of service credit. Retirement before age 65 is considered an early retirement. PERS Plan 2/3 members who have at least 20 years of service credit and are 55 years of age or older are eligible for early retirement with a benefit that is reduced by a factor that varies according to age for each year before age 65.

## **Community Colleges of Spokane**

### **Notes to Financial Statements**

#### **(Continued)**

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#### **Note 12 – Pension and Benefit Plans (continued)**

PERS Plan 2/3 retirement benefits are actuarially reduced to reflect the choice of a survivor benefit. Other benefits include duty and non-duty disability payments, a COLA based on the Consumer Price Index (CPI), capped at three percent annually, and a one-time duty-related death benefit, if found eligible by the Washington State L&I. PERS 2 members are vested after completing five years of eligible service. Plan 3 members are vested in the defined benefit portion of their plan after ten years of service, or after five years of service if 12 months of that service are earned after age 44.

PERS Plan 3 defined contribution benefits are totally dependent on employee contributions and investment earnings on those contributions. Members choose their contribution rate upon joining membership and have a chance to change rates upon changing employers. As established by statute, the required defined contribution rates are set at a minimum of 5 percent and escalate to 15 percent with a choice of six options. Employers do not contribute to the defined contribution benefits. PERS Plan 3 members are immediately vested in the defined contribution portion of their plan.

TRS Plan 1 provides retirement, disability, and death benefits. Retirement benefits are calculated using two percent of the member's AFC times the member's years of service – up to a maximum of 60 percent. The AFC is the average of the member's 24 highest consecutive service months. Members are eligible for retirement from active status at any age with at least 30 years of service, at age 55 with at least 25 years of service, or at age 60 with at least five years of service. Other benefits include temporary and permanent disability payments, an optional COLA, and a one-time duty-related death benefit, if found eligible by the Washington State L&I. TRS 1 members are vested after completion of five years of eligible service.

TRS Plan 2/3 provides retirement, disability, and death benefits. Retirement benefits are determined as two percent of the member's AFC times the member's years of service for TRS Plan 2, and one percent of AFC times the member's years of service for TRS Plan 3. The AFC is the average of the member's 60 highest-paid consecutive months. There is no cap on years of service credit. Retirement before age 65 is considered an early retirement. TRS Plan 2/3 members who have at least 20 years of service credit and are 55 years of age or older, are eligible for early retirement with a benefit that is reduced by a factor that varies according to age for each year before age 65.

TRS Plan 2/3 retirement benefits are actuarially reduced to reflect the choice of a survivor benefit. Other benefits include duty and non-duty disability payments, a COLA based on the CPI, capped at three percent annually, and a one-time duty related death benefit, if found eligible by the Washington State L&I. TRS Plan 2 members are vested after completing five years of eligible service. TRS Plan 3 members are vested in the defined benefit portion of their plan after ten years of service, or after five years of service if 12 months of that service are earned after age 44.

TRS Plan 3 defined contribution benefits are totally dependent on employee contributions and investment earnings on those contributions. Members choose their contribution rate upon joining membership and have a chance to change rates upon changing employers. As established by statute, required defined contribution rates are set at a minimum of 5 percent and escalate to 15 percent with a choice of six options. Employers do not contribute to the defined contribution benefits. TRS Plan 3 members are immediately vested in the defined contribution portion of their plan.



**Community Colleges of Spokane**  
**Notes to Financial Statements**  
**(Continued)**

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**Note 12 – Pension and Benefit Plans (continued)**

**Contributions**

CCS's required contribution rates (expressed as a percentage of covered payroll) for the fiscal year ended June 30, 2021, are as follows:

	<u>District</u>	<u>Employee</u>
PERS:		
Plan 1	12.86%	6.00%
Plan 2/3	12.86%	7.90%
TRS:		
Plan 1	15.51%	6.00%
Plan 2/3	15.51%	7.77%

PERS Plan 1 and TRS Plan 1-member contribution rates are developed by the Office of the State Actuary (OSA) and includes an administrative expense component that is currently set at 0.18 percent. Each biennium, the state Pension Funding Council adopts the PERS Plan 1 and TRS Plan 1 contribution rates.

PERS Plan 2/3 and TRS Plan 2/3-member and employer contribution rates are developed by the OSA to fully fund Plan 2 and the defined benefit portion of Plan 3. The PERS Plan 2/3 and TRS Plan 2/3 employer rates include components to address the PERS Plan 1 and TRS Plan 1 unfunded actuarial accrued liability, respectively, and an administrative expense that is currently set at 0.18 percent. Each biennium, the state Pension Funding Council adopts Plan 2 and Plan 3 employer and employee contribution rates.

Actual contributions to the plans for the FY ended June 30, 2021, are as follows:

	<u>Contributions</u>
PERS:	
Plan 1	\$1,393,888
Plan 2	1,602,385
Plan 3	665,375
TRS:	
Plan 1	\$180,828
Plan 2	31,417
Plan 3	167,958

**Deferred Outflows and Deferred Inflows of Resources**

Deferred outflows on pensions are recorded when projected earnings on pension plan investments exceed actual earnings and are amortized to pension expense using a systematic and rational method over a closed five-year period. Deferred outflows on pensions also include the difference between expected and actual experience with regard to economic or demographic factors; changes of assumptions about future economic, demographic, or other input factors; or changes in the state's proportionate share of net pension liability.

# Community Colleges of Spokane

## Notes to Financial Statements

### (Continued)

#### Note 12 – Pension and Benefit Plans (continued)

These are amortized over the average expected remaining service lives of all employees that are provided with pensions through each pension plan. State contributions to pension plans made subsequent to the measurement date are also deferred and reduce net pension liability in the subsequent year.

Deferred inflows on pensions are recorded when actual earnings on pension plan investments exceed projected earnings and are amortized to pension expense using a systematic and rational method over a closed five-year period. Deferred inflows on pensions also include the difference between expected and actual experience with regard to economic or demographic factors; changes of assumptions about future economic, demographic, or other input factors; or changes in the state's proportionate share of net pension liability. These are amortized over the average expected remaining service lives of all employees that are provided with pensions through each pension plan.

At June 30, 2021, CCS reported deferred outflows of resources and deferred inflows of resources related to pensions for its PERS plans from the following sources:

	PERS 1		PERS 2/3	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ -	\$ -	\$ 1,156,067	\$ 404,717
Net difference between projected and actual investment earnings on pension plan investments	-	38,268	-	164,005
Changes of assumptions	-	-	45,995	2,205,939
Changes in proportion and difference between contributions and proportionate share of contributions	-	-	865,372	565,125
Contributions subsequent to the measurement date	1,393,888	-	2,267,760	-
Totals	<u>\$ 1,393,888</u>	<u>\$ 38,268</u>	<u>\$ 4,335,194</u>	<u>\$ 3,339,786</u>

The average of the expected remaining service lives of all faculty in PERS 1 and PERS 2/3 that are provided with pensions through CCS (active and inactive) is 1.00 year and 4.40 years, respectively.

**Community Colleges of Spokane**  
**Notes to Financial Statements**  
**(Continued)**

**Note 12 – Pension and Benefit Plans (continued)**

At June 30, 2021, CCS reported deferred outflows of resources and deferred inflows of resources related to pensions for its TRS plans from the following sources:

	TRS 1		TRS 2/3	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ -	\$ -	\$ 293,830	\$ 1,677
Net difference between projected and actual investment earnings on pension plan investments	-	4,834	-	4,514
Changes of assumptions	-	-	59,967	50,952
Changes in proportion and difference between contributions and proportionate share of contributions	-	-	72,652	35,399
Contributions subsequent to the measurement date	180,828	-	199,375	-
Total	<u>\$ 180,828</u>	<u>\$ 4,834</u>	<u>\$ 625,824</u>	<u>\$ 92,542</u>

The average of the expected remaining service lives of all faculty in TRS 1 and TRS 2/3 that are provided with pensions through the System (active and inactive) is 1.00 year and 5.50 years, respectively.

Deferred outflows of resources related to pensions resulting from CCS's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2021. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense (revenue) as follows:

Fiscal Year	Pers Plan 1	Pers Plan 2/3	TRS Plan 1	TRS Plan 2/3
2022	\$ (173,660)	\$ (1,194,829)	\$ (21,244)	\$ 2,222
2023	(5,462)	(286,620)	(622)	38,592
2024	52,988	91,083	6,469	54,810
2025	87,866	329,167	10,563	68,086
2026	-	(88,459)	-	40,210
Thereafter	-	(122,694)	-	129,987
Totals	<u>\$ (38,268)</u>	<u>\$ (1,272,352)</u>	<u>\$ (4,834)</u>	<u>\$ 333,907</u>

# Community Colleges of Spokane

## Notes to Financial Statements

### (Continued)

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#### Note 12 – Pension and Benefit Plans (continued)

##### Actuarial Assumptions

The total pension liability (TPL) for each of the DRS plans was determined by an actuarial valuation as of June 30, 2019, with results rolled forward to June 30, 2020. The actuarial assumptions used in the valuation were based on the results of the OSAs *2007 – 2012 Experience Study Report*. Additional assumptions for subsequent events and law changes are current as of the 2019 actuarial valuation report. The TPL was calculated as of the valuation date and rolled forward to the measurement date of June 30, 2020. Plan liabilities were rolled forward from June 30, 2020, to June 30, 2021, reflecting each plan's normal cost (using the entry-age cost method), assumed interest, and actual benefit payments.

- Inflation: 2.75% total economic inflation; 3.50% salary inflation
- Salary Increases: In addition to the base 3.50% salary inflation assumption, salaries are also expected to grow by promotions and longevity
- Investment Rate of Return: 7.40%

Mortality rates were based on the *RP-2000* report's Combined Healthy Table and Combined Disabled Table, published by the Society of Actuaries. The OSA applied offsets to the base table and recognized future improvements in mortality by projecting the mortality rates using 100 percent Scale BB. Mortality rates are applied on a generational basis, meaning each member is assumed to receive additional mortality improvements in each future year throughout their lifetime. A supplemental plan experience study was performed in April 2016, which reviewed all economic and demographic assumptions other than mortality.

##### Discount Rate

The discount rate used to measure the TPL for all DRS plans provided by CCS was 7.40 percent. To determine that rate, an asset sufficiency test included an assumed 7.50 percent long-term discount rate to determine funding liabilities for calculating future contribution rate requirements. Consistent with the long-term expected rate of return, a 7.40 percent future investment rate of return on invested assets was assumed for the test. Contributions from plan members and employers are assumed to continue being made at contractually required rates (including PERS 2/3, whose rates include a component for the PERS 1 plan liabilities). Based on these assumptions, the pension plans' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return of 7.40 percent was used to determine the total liability.

##### Long-Term Expected Rate of Return

The long-term expected rate of return on the DRS pension plan investments of 7.40 percent was determined using a building-block method. The Washington State Investment Board (WSIB) used a best estimate of expected future rates of return (expected returns, net of pension plan investment expenses, including inflation) to develop each major asset class. Those expected returns make up one component of WSIB's capital market assumptions. The WSIB uses the capital market assumptions and their target asset allocation to stimulate future investment returns at various future times.

**Community Colleges of Spokane**  
**Notes to Financial Statements**  
**(Continued)**

**Note 12 – Pension and Benefit Plans (continued)**

The long-term expected rate of return of 7.40 percent approximately equals the median of the stimulated investment returns over a 50-year time horizon, adjusted to remove or dampen any short-term changes to WSIBs capital market assumptions (CMAs) that aren't expected over the entire 50-year measurement period.

**Estimated Rates of Return by Asset Class**

Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2021, are summarized in the table below. The inflation component used to create the table is 2.20 percent and represents the WSIBs most recent long-term estimate of broad economic inflation.

Asset Class	Target Allocation	Percent Long- Term Expected Real Rate of Return
Fixed income	20.00%	2.20%
Tangible assets	7.00%	5.10%
Real estate	18.00%	5.80%
Global equity	32.00%	6.30%
Private equity	23.00%	9.30%
Inflation component		2.20%
Long-term expected rate of return, net of investment expenses		7.40%

**Sensitivity of the Net Pension Liability**

The table below presents CCS's proportionate share of the net pension liability (NPL) calculated using the discount rate of 7.40 percent, as well as what CCS's proportionate share of the NPL would be if it were calculated using a discount rate that is 1-percentage point lower (6.40 percent) or 1-percentage point higher (8.40 percent) than the current rate.

	Employer's Proportionate Share of the Net Pension Liability / (Assets)		
	1.00% Decrease (6.40%)	Current Discount Rate (7.40%)	1.00% Increase (8.40%)
PERS Plan 1	\$ 8,609,143	\$ 6,873,255	\$ 5,359,383
PERS Plan 2/3	20,094,002	3,229,369	(10,658,664)
TRS Plan 1	952,288	751,613	576,491
TRS Plan 2/3	1,370,170	464,927	(273,524)
Totals	<u>\$ 31,025,603</u>	<u>\$ 11,319,164</u>	<u>\$ (4,996,314)</u>

# Community Colleges of Spokane

## Notes to Financial Statements

### (Continued)

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#### Note 12 – Pension and Benefit Plans (continued)

##### Pension Plan Fiduciary Net Position

Detailed information about the State's pension plans' fiduciary net position is available in the separately issued DRS financial report.

##### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2021, CCS reported an NPL for its proportionate share of the net pension liabilities as follows:

	Net Pension Liability
PERS Plan 1	\$ 6,873,255
PERS Plan 2/3	3,229,369
TRS Plan 1	751,613
TRS Plan 2/3	464,927
Total	<u>\$ 11,319,164</u>

There were no College or faculty contribution payables to the DRS at June 30, 2021.

At June 30, 2021, CCS's proportionate share of the collective net pension liabilities were as follows:

PERS Plan 1	0.194680%
PERS Plan 2/3	0.252503%
TRS Plan 1	0.031203%
TRS Plan 2/3	0.030269%

Employer contribution transmittals received and processed by the DRS for the fiscal year ended June 30, 2020, are used as the basis for determining each employer's proportionate share of the collective pension amounts reported by the DRS in the *Schedules of Employer and Nonemployer Allocations* for all plans.

**Community Colleges of Spokane**  
**Notes to Financial Statements**  
**(Continued)**

**Note 12 – Pension and Benefit Plans (continued)**

**Pension Expense**

The table below shows the components of each plan's pension expense as it is affected by faculty benefits:

	<u>PERS Plan 1</u>	<u>PERS Plan 2/3</u>	<u>TRS Plan 1</u>	<u>TRS Plan 2/3</u>	<u>Total Plans</u>
Actuarially determined pension expense	\$ 331,836	\$ 324,779	\$ 87,415	\$ 146,574	\$ 890,604
Contributions subsequent to measurement date	(1,393,888)	(2,267,760)	(180,828)	(199,375)	(4,041,851)
Amortization of prior year change in proportion previously recorded as deferred outflows	-	43,577	-	7,844	51,421
Amortization of prior year change in proportion previously recorded as deferred inflows	-	(7,168)	-	(2,197)	(9,365)
Amortization of change in proportionate pension expense	<u>47,319</u>	<u>2,527</u>	<u>(65,117)</u>	<u>3,927</u>	<u>(11,344)</u>
Pension expense (revenue)	<u>\$ (1,014,733)</u>	<u>\$ (1,904,045)</u>	<u>\$ (158,530)</u>	<u>\$ (43,227)</u>	<u>\$ (3,120,535)</u>

**Note 13 - State Board Retirement Plan**

**Plan Description**

The State Board Retirement Plan is a privately administered single employer defined contribution plan with a supplemental defined benefit plan component, which guarantees a minimum retirement benefit based upon a one-time calculation at each employee's retirement date. The supplemental component is financed on a pay-as-you-go basis. CCS participates in this plan as authorized by Chapter 28B.10 RCW and reports its proportionate share of the net pension liability. House Bill 1661, effective fiscal year 2021, created separate Supplemental Retirement Plan (SRP) funds by institution that met the definition of a trust or equivalent arrangement. As a result, this is the first year these plans will be reported under GASB Statement No. 67/68. Prior to this, the SRP was reported under GASB Statement No. 73.

**Benefits Provided**

The State Board Supplemental Retirement Plans provide retirement, disability, and death benefits to eligible members. As of July 1, 2011, all the Supplemental Retirement Plans were closed to new entrants.

Members are eligible to receive benefits under this plan at age 62 with 10 years of credited service. The supplemental benefit is a lifetime benefit equal to the amount a member's goal income exceeds their assumed income. The monthly goal income is the one-twelfth of 2 percent of the member's average annual salary multiplied by the number of years of service (such product not to exceed one-twelfth of fifty percent of the member's average annual salary). The member's assumed income is an annuity benefit the retired member would receive from their defined contribution Retirement Plan benefit in the first month of retirement had they invested all employer and member contributions equally between a fixed income and variable income annuity investment.

# Community Colleges of Spokane

## Notes to Financial Statements

### (Continued)

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#### Note 13 - State Board Retirement Plan (continued)

Plan members have the option to retire early with reduced benefits.

#### Actuarial Assumptions

The net pension liability was determined by an actuarial valuation as of June 30, 2020. Update procedures were used to roll forward the net pension liability to the June 30, 2021, measurement date using the following actuarial assumptions, applied to all periods included in the measurement:

- |   |               |
|---|---------------|
| • Salary Increases                                    | 3.50% - 4.25% |
| • Fixed Income and Variable Income Investment Returns | 2.20% - 9.30% |

Mortality rates were developed using the Society of Actuaries' Pub. H-2010 mortality rates which vary by member status (e.g., active, retiree, or survivor), as the base table. The OSA applied age offsets as appropriate to better tailor the mortality rates to the demographics of each plan. OSA applied the long-term MP-2017 generational improvement scale, also developed by the Society of Actuaries, to project mortality rates for every year after the 2010 base table. Under "generational" mortality, a member is assumed to receive additional mortality improvements in each future year throughout their lifetime.

Most actuarial assumptions used in the June 30, 2020, valuation were based on the results of the August 2013–2018 Demographic Experience Study Report and the 2019 Economic Experience Study. Additional assumptions for subsequent events and law changes are current as of the 2019 actuarial valuation report.

#### Material Assumption Changes

Some significant changes in plan provisions and actuarial assumptions from the prior fiscal year impacted the TPL. House Bill 1661 (Chapter 103 Laws of 2020) created dedicated funds to pay SRP benefits that mimic a trust arrangement for the rest of the state retirement system. The change results in the SRP reporting under GASB 67/68 instead of GASB 73. As a result of this change:

- The discount rate is based on the long-term expected rate of return on the pension plan investments. This resulted in an increase in the discount rate used to measure the TPL from 2.21 percent as of June 30, 2020 to 7.4 percent.
- The total pension liability is now compared against the plan's fiduciary net position to determine the NPL.

Additionally, OSA recently completed an experience study which modified multiple assumptions to estimate future plan experience.

#### Discount Rate

The discount rate used to measure the total pension liability was set equal to the Bond Buyer General Obligation 20-Bond Municipal Bond Index, or 7.40 percent for the June 30, 2021, measurement date.



**Community Colleges of Spokane**  
**Notes to Financial Statements**  
**(Continued)**

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**Note 13 – State Board Retirement Plan (continued)**

**Contributions**

Contribution rates for the SBRP (TIAA-CREF), which are based upon age, are 5%, 7.5%, or 10% of salary and are matched by the District. Employee and employer contributions for the year ended June 30, 2021, were each \$3,602,968.

**Pension Expense**

For the year ended June 30, 2021, CCS reported \$2,224,173 for pension expense in the State Board Supplemental Retirement Plans.

Service Cost	\$ 307,600
Interest Cost	218,783
Amortization of Differences Between Expected and Actual Experience	(448,562)
Amortization of Changes of Assumptions	(265,266)
Expected Earnings on Plan Investments	(115,548)
Amortization of Difference Between Projected and Actual Earnings on Plan Investments	<u>(84,998)</u>
Proportionate Share of Collective Pension Expense	<u>(387,991)</u>
Amortization of the Changes in Proportionate Share of Total Pension Liability	(121,666)
Benefit Payments and Employer Contributions	(174,342)
Beginning Balance Net Position	<u>(1,540,174)</u>
Total Pension Expense	<u><u>\$ (2,224,173)</u></u>

**Plan Membership**

Membership of the State Board Supplemental Retirement Plans consisted of the following at June 30, 2021, the most recent actuarial valuation date:

Inactive members (or beneficiaries) currently receiving benefits	9
Inactive member entitled to but not yet receiving benefits	28
Active members	<u>351</u>
Total members	<u><u>388</u></u>

**Community Colleges of Spokane**  
**Notes to Financial Statements**  
**(Continued)**

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**Note 13 – State Board Retirement Plan (continued)**

**Net Pension Liability/(Asset)**

The following table presents the change in net pension liability of the State Board Supplemental Retirement Plans at June 30, 2021, the latest measurement date for the plan:

Service cost	\$ 307,600
Interest	218,783
Difference between expected and actual experience	(1,973,923)
Changes of assumptions	(3,562,555)
Benefit payments	(131,152)
Changes in proportional share of total pension liability	<u>(707,633)</u>
Net change in total pension liability	(5,848,880)
Total pension liability - beginning	<u>10,364,651</u>
Total pension liability - ending (a)	<u>4,515,771</u>
Contributions - Employer	43,190
Contributions - Member	-
Net Investment Income	540,605
Benefit Payments	-
Administrative Expense	<u>-</u>
Net change in plan fiduciary net position	583,795
Plan Fiduciary Net Position-Beginning	1,540,174
Plan Fiduciary Net Position-Ending (b)	<u>2,123,969</u>
Net Pension Liability (a) - (b)	<u>\$ 2,391,802</u>

**Sensitivity of the Net Pension Liability/(Asset) to Changes in the Discount Rate**

The following table presents the net pension liability/(asset), calculated using the discount rate of 7.40 percent, as well as what the employers' net pension liability/(asset) would be if it were calculated using a discount rate that is one percentage point lower (6.40%) or one percentage point higher (8.40%) than the current rate:

Discount Rate Sensitivity		
1% Decrease (6.40)%	Current Discount Rate (7.40)%	1% Increase (8.40)%
\$2,865,779	\$2,391,802	\$1,983,864

**Community Colleges of Spokane**  
**Notes to Financial Statements**  
**(Continued)**

**Note 13 – State Board Retirement Plan (continued)**

**Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At June 30, 2021, the State Board Supplemental Retirement Plans reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 641,931	\$ 2,605,056
Changes of assumptions	1,513,641	3,304,136
Changes in District's proportionate share of pension liability	15,986	698,934
Net difference between projected and actual investment	-	339,993
Contributions subsequent to measurement date	3,602,968	-
	<u>\$ 5,774,526</u>	<u>\$ 6,948,119</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in the fiscal years ended June 30:

Year Ending June 30,	Amount
2022	\$ (920,492)
2023	(920,492)
2024	(811,989)
2025	(649,169)
2026	(588,469)
Thereafter	(885,950)
Total	<u>\$ (4,776,561)</u>

**Note 14 – Other Post-Employment Benefits**

CCS's employees are eligible to participate in the employer defined benefit other postemployment benefit (OPEB) plan administered by the State Health Care Authority (HCA). The plan, as authorized through RCW 41.05.065, is designed by the Public Employee Benefits Board (PEBB), created within HCA, and determined the terms and conditions of employee and retired employee participation and coverage, including eligibility criteria. The PEBB OPEB plan benefits are provided in accordance with a substantive plan, rather than a formalized contract or plan document and, as such, rely on communication of the plan terms by HCA with employers and plan members as well as the historical practice of plan cost sharing employers.

The PEBB OPEB plan is funded by monthly contributions with amounts established by the Legislature as part of the biennium budget process. For FY 2021, the monthly contribution amount was \$183 per employee. There are no plan assets. Rather, the monthly contributions are used to pay for current benefits provided. The plan does not issue a publicly available financial report.

## Community Colleges of Spokane

### Notes to Financial Statements

#### (Continued)

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#### **Note 14 – Other Post-Employment Benefits (continued)**

The PEBB retiree OPEB plan is available to employees eligible for retirement electing to continue coverage and pay the administratively established health insurance premiums at the time they retire under the provisions of the retirement plan to which they belong.

Per RCW 41.05.022, retirees who are not yet eligible for Medicare benefits may continue participation in the state's non-Medicare community-rated health insurance risk pool on a self-pay basis. Retirees in this risk pool receive an implicit subsidy because the retired members pay a premium based on the claims experience for active employees and other non-Medicare retirees. The subsidy is valued using the difference between the age-based claims cost and the premium.

Retirees who are reenrolled in both Parts A and B of Medicare may participate in the state's Medicare community-rated health insurance risk pool. Medicare retirees receive an explicit subsidy from the reduced premiums. The explicit subsidy is established through an annual recommendation by the HCA administrator, which is included in the Governor's budget with the final amount approved by the state Legislature. In calendar year 2021, the explicit subsidy was up to \$183 per enrollee member per month.

OPEB implicit and explicit subsidies as well as administrative costs are funded by the required contributions participating employers make. The employer is required to make monthly contributions on behalf of all active, health care eligible employees (headcount), regardless of enrollment status. The allocation method used by the state to determine the proportionate share of the OPEB related liabilities, deferred inflows, deferred outflows, and expense is the percentage of headcount as a percentage of the state's total headcount.

This same method is used to determine the transactions subsequent to the measurement date, specifically the retiree portion of premium payments made by agencies on behalf of active, health care eligible employees between the measurement date of June 30, 2021, and the reporting date of June 30, 2021. The portion of health care premiums attributed to retirees for both explicit and implicit subsidies is taken from the FY 2021 Third Quarter Update in the PEBB Financial Projection Model (PFPM) from the State Health Care Authority.

Additional information will be included in the Washington State 2021 Annual Comprehensive Financial Report on the OFMs website ([www.ofm.wa.gov/accounting/financial-audit-reports/comprehensive-annual-financial-report](http://www.ofm.wa.gov/accounting/financial-audit-reports/comprehensive-annual-financial-report)). Additional information on health care trends rates and other actuarial data is available on the Office of the State Actuary's website ([leg.wa.gov/osa](http://leg.wa.gov/osa)).

For the year ending June 30, 2021, HCA reports total OPEB liability of \$6.055 billion. At June 30, 2021, CCS recognized its proportionate share of the OPEB liability of \$59,863,596. The OPEB liability was measured as of June 30, 2021, and the total liability used to calculate the OPEB liability was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

For the year ended June 30, 2021, CCS recognized OPEB expense of \$125,300 and recognized deferred outflows and inflows of resources related to the net OPEB liability from the following sources:

**Community Colleges of Spokane**  
**Notes to Financial Statements**  
**(Continued)**

**Note 14 – Other Post-Employment Benefits (continued)**

	Deferred Outflows of Resources	Deferred Inflows of Resources
Changes in assumptions	\$ 4,116,422	\$ 14,118,321
Changes in agency proportion	287,444	3,717,301
Difference between expected and actual experience	1,313,311	283,058
Transactions subsequent to measurement date	1,052,958	-
	<u>\$ 6,770,135</u>	<u>\$ 18,118,680</u>

The \$1,052,958 reported as deferred outflows resulting from transactions subsequent to the measurement date will be recognized as a reduction in the OPEB liability in the year ended June 30, 2021.

Other amounts reported as deferred inflows of resources will be recognized as OPEB expense in subsequent years as follows:

Year Ending June 30,	Amount
2022	\$ (2,320,264)
2023	(2,320,264)
2024	(2,320,264)
2025	(2,320,264)
2026	(2,320,261)
Thereafter	(800,186)
Total	<u>\$ (12,401,503)</u>

The total OPEB liability in the June 30, 2020, actuarial valuation, which was rolled forward to June 30, 2021, was determined using the following actuarial assumptions:

Inflation:	
Economic	2.75%
Salary	3.50%
(Salaries are also expected to grow by promotions and longevity)	
Health care trend rates:	
Initial rate	2-11%
Expected by 2080	4.30%

Mortality rates were based on the RP-2000 report's combined Healthy Table and Combined Disabled Table, published by the Society of Actuaries. The OSA applied offsets to the table and recognized future improvements in mortality by projecting the mortality rates using 100 percent Scale BB. Mortality rates are applied on a generational basis; meaning, each member is assumed to receive additional mortality improvements in each future year through his or her lifetime.

# Community Colleges of Spokane

## Notes to Financial Statements

### (Continued)

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#### Note 14 – Other Post-Employment Benefits (continued)

Most demographic actuarial assumptions, including mortality and when members are expected to terminate and retire, were based on the results of the 2007-2012 Experience Study Report. The post-retirement participation percentages and percentage with spouse coverage were reviewed in 2017. Economic assumptions, including inflation and salary increases, were based on the results of the 2017 Economic Experience Study.

Because the OPEB benefits are funded on a pay-as-you-go basis, the discount rate used to measure the OPEB liability was set equal to the Bond Buyer General Obligation 20-Bond Municipal Bond Index, which was 2.21% for the June 30, 2021, measurement date.

The following represents CCS's proportionate share of the OPEB liability calculated using the discount rate of 2.21% as well as what the proportionate share of the OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (1.21%) and one percentage point higher (3.21%) than the current rate:

Discount Rate Sensitivity		
1% Decrease (1.21)%	Current Discount Rate (2.21)%	1% Increase (3.21)%
\$ 72,480,052	\$ 59,863,596	\$50,039,887

The following represents the total OPEB liability of CCS, calculated using the health care trend rates of 2-11% percent reaching an ultimate range of 4.3%, as well as what the total OPEB liability would be if it were calculated using health care trend rates that are 1 percentage point lower (1-10%) or 1 percentage point higher (3-12%) than the current rate:

Health Care Cost Trend Rate Sensitivity		
1% Decrease	Current Discount Rate	1% Increase
\$ 48,782,472	\$ 59,863,596	\$74,719,868

#### Note 15 – Washington State Deferred Compensation Program

CCS, through the state of Washington, offers its employees a deferred compensation plan created under Internal Revenue Code Section 457. The plan, available to all State employees, permits individuals to defer a portion of their salary until future years. The state of Washington administers the plan on behalf of CCS's employees. The deferred compensation is not available to employees until termination, retirement, or unforeseeable financial emergency. CCS does not have access to the funds.

**Community Colleges of Spokane**  
**Notes to Financial Statements**  
**(Continued)**

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**Note 16 – Functional Operating and Nonoperating Expenses by Program**

In the Statement of Revenues, Expenses, and Changes in Net Position, operating and nonoperating expenses are displayed by natural classifications, such as salaries, benefits, and supplies. The table below summarizes operating and nonoperating expenses by program or function such as instruction, research, and academic support. The following table lists operating and nonoperating expenses by program for the year ending June 30, 2021.

Instruction	\$ 46,855,713
Academic support services	13,766,146
Student services	34,493,748
Institutional support	25,867,744
Operations and maintenance of plant	20,921,659
Scholarships and other student financial aid	31,512,602
Auxiliary enterprises	3,992,080
	<u>\$ 177,409,692</u>

**Note 17 – Commitments and Contingencies**

CCS is engaged in various legal actions in the ordinary course of business. Management does not believe the ultimate outcome of these actions will have a material adverse effect on the financial statements.

**Note 18 – Discretely Presented Component Unit**

District 17 Community Colleges Foundation (the Foundation) is a Washington nonprofit corporation exempt from federal income tax under Section 501(c)(3) of the Internal Revenue Code. The Foundation is organized to provide benefits to Washington State Community College District 17 (Community Colleges of Spokane) and to the students of Spokane Community College and Spokane Falls Community College. The Foundation is operated to receive, hold, invest, and properly administer the assets and to make expenditures to or for the benefit of the institutions.

As discussed in Note 1, the Foundation has been included in the reporting entity as a component unit. Although the Foundation is not deemed to be a governmental entity and uses a different reporting model, its balances and transactions have been converted to follow governmental accounting for reporting in the Statement of Net Position and Statement of Revenues, Expenses, and Changes in Net Position.

During the year ended June 30, 2021, CCS received \$700,930 from the Foundation.

The Foundation leases building space to tenants under non-cancelable operating leases with terms of one to ten years. The Foundation leases all properties to CCS, with the exception of Riverpoint One, a portion of which is leased to other tenants. The Foundation has entered into an option agreement with CCS, which grants CCS an option to purchase the Riverpoint One property. The following is a schedule by years of future minimum rentals receivable under the leases at June 30, 2021.

# Community Colleges of Spokane

## Notes to Financial Statements

### (Continued)

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#### Note 18 – Discretely Presented Component Unit (continued)

<u>Years Ending June 30,</u>	<u>Amount</u>
2022	\$ 1,929,846
2023	1,938,755
2024	1,468,360
2025	873,480
2026	93,148

The Foundation's audited financial statements may be obtained by sending a written request to District 17 Community Colleges Foundation, 501 N Riverpoint Blvd, Suite 203, PO Box 6000, MS 1005, Spokane, WA 99217.

#### Note 19 – Subsequent Events

In fiscal year 2022, under HEERF III, Strengthening Institutions, CCS received additional federal funding. Spokane Community College received \$419,824 for institutional funding. Spokane Falls Community College received \$274,478 for institutional funding.

In January 2022, the Chancellor of CCS announced her retirement effective December 31, 2022.



## **Required Supplementary Information**



**Community Colleges of Spokane**  
**Schedule of Proportionate Share of Net Pension Liability**  
**Year Ended June 30, 2021**

	<b>Schedule of Proportionate Share of the Total Pension Liability*</b>			
	<b>As of June 30, 2021</b>			
	<b>PERS Plan 1</b>	<b>PERS Plan 2/3</b>	<b>TRS Plan 1</b>	<b>TRS Plan 2/3</b>
Employer's proportion of the Total pension liability	0.194680%	0.252503%	0.031203%	0.030269%
Employer's proportionate share of the Total pension liability	\$ 6,873,255	\$ 3,229,369	\$ 751,613	\$ 464,927
Employer's covered employee payroll	\$ 31,433	\$ 28,633,304	\$ -	\$ 2,446,336
Employer's proportionate share of the Total pension liability as a percentage of the covered employee payroll	21866.37%	11.28%	0.00%	19.01%
Plan fiduciary Total position as a percentage of the total pension liability	63.22%	95.77%	66.52%	96.88%
	<b>As of June 30, 2020</b>			
	<b>PERS Plan 1</b>	<b>PERS Plan 2/3</b>	<b>TRS Plan 1</b>	<b>TRS Plan 2/3</b>
Employer's proportion of the Total pension liability	0.193659%	0.247771%	0.033840%	0.029719%
Employer's proportionate share of the Total pension liability	\$ 7,446,876	\$ 2,406,690	\$ 837,843	\$ 179,065
Employer's covered employee payroll	\$ 49,743	\$ 29,531,982	\$ 50,743	\$ 2,225,242
Employer's proportionate share of the Total pension liability as a percentage of the covered employee payroll	14970.70%	8.15%	1651.15%	8.05%
Plan fiduciary Total position as a percentage of the total pension liability	63.22%	95.77%	66.52%	96.88%
	<b>As of June 30, 2019</b>			
	<b>PERS Plan 1</b>	<b>PERS Plan 2/3</b>	<b>TRS Plan 1</b>	<b>TRS Plan 2/3</b>
Employer's proportion of the Total pension liability	0.195339%	0.246666%	0.039186%	0.034208%
Employer's proportionate share of the Total pension liability	\$ 8,723,906	\$ 4,211,595	\$ 1,144,494	\$ 153,976
Employer's covered employee payroll	\$ 91,112	\$ 26,973,266	\$ 142,493	\$ 1,964,095
Employer's proportionate share of the Total pension liability as a percentage of the covered employee payroll	9574.93%	15.61%	803.19%	7.84%
Plan fiduciary Total position as a percentage of the total pension liability	63.22%	95.77%	66.52%	96.88%
	<b>As of June 30, 2018</b>			
	<b>PERS Plan 1</b>	<b>PERS Plan 2/3</b>	<b>TRS Plan 1</b>	<b>TRS Plan 2/3</b>
Employer's proportion of the Total pension liability	0.212966%	0.263021%	0.039707%	0.033748%
Employer's proportionate share of the Total pension liability	\$ 6,873,255	\$ 3,229,369	\$ 751,613	\$ 464,927
Employer's covered employee payroll	\$ 168,915	\$ 25,750,072	\$ 154,396	\$ 1,900,639
Employer's proportionate share of the Total pension liability as a percentage of the covered employee payroll	4069.06%	12.54%	486.81%	24.46%
Plan fiduciary total position as a percentage of the total pension liability	61.24%	90.97%	65.60%	93.10%

\*These schedules are to be built prospectively until they contain 10 years of data

(continued)

# Community Colleges of Spokane

## Schedule of Proportionate Share of Net Pension Liability

### (Continued)

	Schedule of Proportionate Share of the Total Pension Liability*			
	As of June 30, 2017			
	PERS Plan 1	PERS Plan 2/3	TRS Plan 1	TRS Plan 2/3
Employer's proportion of the Total pension liability	0.197071%	0.238702%	0.032119%	0.025763%
Employer's proportionate share of the Total pension liability	\$ 10,583,641	\$ 12,018,457	\$ 1,096,616	\$ 353,803
Employer's covered employee payroll	\$ 504,739	\$ 26,793,741	\$ 177,892	\$ 1,801,727
Employer's proportionate share of the Total pension liability as a percentage of the covered employee payroll	2096.85%	44.86%	616.45%	19.64%
Plan fiduciary total position as a percentage of the total pension liability	57.03%	85.82%	62.07%	88.72%
	As of June 30, 2016			
	PERS Plan 1	PERS Plan 2/3	TRS Plan 1	TRS Plan 2/3
	PERS Plan 1	PERS Plan 2/3	TRS Plan 1	TRS Plan 2/3
Employer's proportion of the Total pension liability	0.209895%	0.252172%	0.034158%	0.027609%
Employer's proportionate share of the Total pension liability	\$ 10,979,462	\$ 9,010,249	\$ 1,082,174	\$ 232,965
Employer's covered employee payroll	\$ 660,423	\$ 26,185,869	\$ 185,627	\$ 1,673,142
Employer's proportionate share of the Total pension liability as a percentage of the covered employee payroll	8619.12%	176.64%	8889.95%	111.16%
Plan fiduciary total position as a percentage of the total pension liability	59.10%	89.20%	65.70%	92.48%
	As of June 30, 2015			
	PERS Plan 1	PERS Plan 2/3	TRS Plan 1	TRS Plan 2/3
	PERS Plan 1	PERS Plan 2/3	TRS Plan 1	TRS Plan 2/3
Employer's proportion of the Total pension liability	0.208513%	0.250814%	0.014472%	0.023189%
Employer's proportionate share of the Total pension liability	\$ 10,503,940	\$ 5,069,856	\$ 426,845	\$ 74,898
Employer's covered employee payroll	\$ 748,091	\$ 22,388,873	\$ 177,265	\$ 1,300,524
Employer's proportionate share of the Total pension liability as a percentage of the covered employee payroll	8245.82%	99.39%	3506.49%	35.74%
Plan fiduciary total position as a percentage of the total pension liability	61.19%	93.29%	68.77%	96.81%
	As of June 30, 2014			
	PERS Plan 1	PERS Plan 2/3	TRS Plan 1	TRS Plan 2/3
	PERS Plan 1	PERS Plan 2/3	TRS Plan 1	TRS Plan 2/3
Employer's proportion of the Total pension liability	0.214253%	0.253390%	0.030685%	0.023530%
Employer's proportionate share of the Total pension liability	\$ 10,793,095	\$ 5,121,928	\$ 905,040	\$ 75,999
Employer's covered employee payroll	\$ 861,308	\$ 21,937,205	\$ 174,366	\$ 809,132
Employer's proportionate share of the Total pension liability as a percentage of the covered employee payroll	1523.11%	23.35%	519.05%	9.39%
Plan fiduciary total position as a percentage of the total pension liability	61.19%	93.29%	68.77%	69.81%

\*These schedules are to be built prospectively until they contain 10 years of data

**Notes to Schedule:**

## Benefit Changes:

There were no changes in benefits.

## Changes in Assumptions:

The General Salary Growth Assumption changed from the prior year as follows:

	<b>PERS 1</b>	<b>PERS 2/3</b>	<b>TRS 1</b>	<b>TRS 2/3</b>
<b>Prior Assumption</b>	3.50%	3.50%	3.50%	3.50%
<b>Adjusted Assumption</b>	5.30%	5.00%	3.40%	2.80%

**Community Colleges of Spokane  
Schedule of Employer Contributions  
Year Ended June 30, 2021**

<b>Schedule of Employer Contributions*</b>				
As of June 30, 2021				
	<u>PERS Plan 1</u>	<u>PERS Plan 2/3</u>	<u>TRS Plan 1</u>	<u>TRS Plan 2/3</u>
Statutorily or contractually required contributions	\$ 4,012	\$ 3,657,636	\$ -	\$ 380,203
Contributions in relation to the statutorily or contractually required contributions	<u>4,012</u>	<u>3,657,636</u>	<u>-</u>	<u>380,203</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered employer payroll	\$ 31,433	\$ 28,633,304	\$ -	\$ 2,446,336
Contributions as a percentage of covered employee payroll	12.76%	12.77%	0.00%	15.54%
As of June 30, 2020				
	<u>PERS Plan 1</u>	<u>PERS Plan 2/3</u>	<u>TRS Plan 1</u>	<u>TRS Plan 2/3</u>
Statutorily or contractually required contributions	\$ 6,307	\$ 3,744,660	\$ 7,779	\$ 340,963
Contributions in relation to the statutorily or contractually required contributions	<u>6,307</u>	<u>3,744,660</u>	<u>7,779</u>	<u>340,963</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered employer payroll	\$ 49,743	\$ 29,531,982	\$ 50,743	\$ 2,225,242
Contributions as a percentage of covered employee payroll	12.68%	12.68%	15.33%	15.32%
As of June 30, 2019				
	<u>PERS Plan 1</u>	<u>PERS Plan 2/3</u>	<u>TRS Plan 1</u>	<u>TRS Plan 2/3</u>
Statutorily or contractually required contributions	\$ 11,523	\$ 3,407,068	\$ 21,691	\$ 298,773
Contributions in relation to the statutorily or contractually required contributions	<u>11,523</u>	<u>3,407,068</u>	<u>21,691</u>	<u>298,773</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered employer payroll	\$ 91,112	\$ 26,973,266	\$ 142,493	\$ 1,964,095
Contributions as a percentage of covered employee payroll	12.65%	12.63%	15.22%	15.21%

\* These schedules are to be built prospectively until they contain 10 years of data

(continued)

**Community Colleges of Spokane**  
**Schedule of Employer Contributions**  
**(Continued)**

<b>Schedule of Employer Contributions*</b>				
As of June 30, 2018				
	<u>PERS Plan 1</u>	<u>PERS Plan 2/3</u>	<u>TRS Plan 1</u>	<u>TRS Plan 2/3</u>
Statutorily or contractually required contributions	\$ 29,815	\$ 5,068,256	\$ 32,628	\$ 426,025
Contributions in relation to the statutorily or contractually required contributions	<u>29,815</u>	<u>5,068,256</u>	<u>32,628</u>	<u>426,025</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered employer payroll	\$ 168,915	\$ 25,750,072	\$ 154,396	\$ 1,900,639
Contributions as a percentage of covered employee payroll	17.65%	19.68%	21.13%	22.41%
As of June 30, 2017				
	<u>PERS Plan 1</u>	<u>PERS Plan 2/3</u>	<u>TRS Plan 1</u>	<u>TRS Plan 2/3</u>
Statutorily or contractually required contributions	\$ 73,408	\$ 4,315,488	\$ 32,582	\$ 336,007
Contributions in relation to the statutorily or contractually required contributions	<u>73,408</u>	<u>4,315,488</u>	<u>32,582</u>	<u>336,007</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered employer payroll	\$ 504,739	\$ 26,793,741	\$ 177,892	\$ 1,801,727
Contributions as a percentage of covered employee payroll	14.54%	16.11%	18.32%	18.65%
As of June 30, 2016				
	<u>PERS Plan 1</u>	<u>PERS Plan 2/3</u>	<u>TRS Plan 1</u>	<u>TRS Plan 2/3</u>
Statutorily or contractually required contributions	\$ 101,437	\$ 4,087,463	\$ 34,144	\$ 305,992
Contributions in relation to the statutorily or contractually required contributions	<u>101,437</u>	<u>4,087,463</u>	<u>34,144</u>	<u>305,992</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered employer payroll	\$ 660,423	\$ 26,185,869	\$ 185,627	\$ 1,673,142
Contributions as a percentage of covered employee payroll	79.63%	80.13%	280.49%	146.01%

\* These schedules are to be built prospectively until they contain 10 years of data

(continued)

**Community Colleges of Spokane**  
**Schedule of Employer Contributions**  
**(Continued)**

<b>Schedule of Employer Contributions*</b>				
As of June 30, 2015				
	<u>PERS Plan 1</u>	<u>PERS Plan 2/3</u>	<u>TRS Plan 1</u>	<u>TRS Plan 2/3</u>
Statutorily or contractually required contributions	\$ 79,295	\$ 2,019,361	\$ 18,012	\$ 81,816
Contributions in relation to the statutorily or contractually required contributions	<u>79,295</u>	<u>2,019,361</u>	<u>18,012</u>	<u>81,816</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered employer payroll	\$ 861,308	\$ 21,937,205	\$ 174,366	\$ 809,132
Contributions as a percentage of covered employee payroll	9.21%	9.21%	10.33%	10.11%

\* These schedules are to be built prospectively until they contain 10 years of data

As of June 30, 2014				
	<u>PERS Plan 1</u>	<u>PERS Plan 2/3</u>	<u>TRS Plan 1</u>	<u>TRS Plan 2/3</u>
Statutorily or contractually required contributions	\$ 68,899	\$ 2,062,015	\$ 18,418	\$ 135,125
Contributions in relation to the statutorily or contractually required contributions	<u>68,899</u>	<u>2,062,015</u>	<u>18,418</u>	<u>135,125</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered employer payroll	\$ 748,091	\$ 22,388,873	\$ 177,265	\$ 1,300,524
Contributions as a percentage of covered employee payroll	9.21%	9.21%	10.39%	10.39%

\* These schedules are to be built prospectively until they contain 10 years of data

Notes to Schedule:

Valuation Date: June 30, 2019

Methods and Assumptions used to Determine Contribution Rates:

	<u>PERS Plan 1</u>	<u>PERS Plan 2/3</u>	<u>TRS Plan 1</u>	<u>TRS Plan 2/3</u>
Actuarial cost method	Entry Age Normal	Aggregate	Entry Age Normal	Aggregate
Amortization method	Level %	n/a	Level %	n/a
Remaining amortization period	10-year rolling			
Asset valuation method	8-year graded smoothed fair value			
Inflation	2.75%	2.75%	2.75%	2.75%
Salary increases	3.50%	3.50%	3.50%	3.50%
Investment rate of return	7.40%	7.40%	7.40%	7.40%
Mortality	RP-2000 Combined Healthy Mortality Table			



**Community Colleges of Spokane**  
**Schedule of Changes in Total Pension Liability and Related Ratios**  
**State Board Supplemental Defined Benefit Plans**  
**Year Ended June 30, 2021**

	2021	2020	2019	2018	2017
Total Pension Liability*					
Service cost	\$ 307,600	\$ 248,484	\$ 203,680	\$ 272,525	\$ 393,759
Interest	218,783	279,516	246,372	250,450	255,430
Difference between expected and actual experience	(1,973,923)	588,945	464,500	(740,739)	(1,841,655)
Changes of assumptions	(3,562,555)	1,573,649	873,390	(250,592)	(434,682)
Benefit payments	(131,152)	(126,159)	(129,887)	(92,575)	(65,566)
Changes in proportional share of TPL	(707,633)	(84,675)	19,145	(140,491)	-
Net change in total pension liability	(5,848,880)	2,479,760	1,677,200	(701,422)	(1,692,714)
Total pension liability - beginning	10,364,651	7,884,891	6,207,691	6,909,113	8,601,827
Total pension liability - ending (a)	<u>\$ 4,515,771</u>	<u>\$10,364,651</u>	<u>\$ 7,884,891</u>	<u>\$ 6,207,691</u>	<u>\$ 6,909,113</u>
Plan Fiduciary Net Position **					
Contributions - Employer	\$ 43,190	n/a	n/a	n/a	n/a
Contributions - Member	-	n/a	n/a	n/a	n/a
Net Investment Income	540,605	n/a	n/a	n/a	n/a
Benefit Payments	-	n/a	n/a	n/a	n/a
Administrative Expense	-	n/a	n/a	n/a	n/a
Net Change in Plan Fiduciary Net Position	583,795	n/a	n/a	n/a	n/a
Plan Fiduciary Net Position - Beginning	<u>1,540,174</u>	n/a	n/a	n/a	n/a
Plan Fiduciary Net Position - Ending (b)	<u>2,123,969</u>	n/a	n/a	n/a	n/a
Plan's Net Pension Liability - Ending (a)-(b)	<u>\$ 2,391,802</u>	n/a	n/a	n/a	n/a
Covered payroll	\$40,850,468	\$42,845,419	\$40,857,984	\$40,051,499	\$39,786,674
Total pension liability as a percentage of covered payroll	11.05%	24.19%	19.30%	15.50%	17.37%

**Note to Schedule:**

\* These schedules are to be built prospectively until they contain 10 years of data  
n/a indicates data not available

\*\*Due to changes in legislation, assets from this higher education institution plan that was previously not administered through a trust, was placed into a trust or similar arrangement. As a result, this plan previously reported under GASB Statement No. 73, is now reported under GASB Statement No. 68. This change is effective for fiscal year 2021.

Changes of benefit terms: There were no changes in benefit terms.

Changes in assumptions: The discount rate increased from 2.21% to 7.40%. Given the creation of dedicated funds to pay SRP benefits under HB 1661, the discount rate is now based on the long term expected rate of return on the pension plan investments rather than the bond index rate.

Mortality, total salary growth and TIAA and CREF future accumulation rates assumptions were updated based on the *August 2021 Higher Education SRP Experience Study*.

**Community Colleges of Spokane**  
**Schedule of Employer Contributions**  
**State Board Supplemental Defined Benefit Plans**  
**Year Ended June 30, 2021**

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<p align="center"><b>Schedule of Contributions</b>  <b>State Board Supplemental Defined Benefit Plans</b>  Fiscal Year Ended June 30</p>
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Fiscal Year	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
2017	\$ 3,479,824	\$ 3,479,824	\$ -	\$ 39,786,674	17.37%
2018	3,471,225	3,471,225	-	40,051,499	15.50%
2019	3,581,767	3,581,767	-	40,857,984	19.30%
2020	3,780,233	3,780,233	-	42,845,419	24.19%
2021	3,602,968	3,602,968	-	40,850,468	8.25%

Note: These schedules will be built prospectively until they contain 10 years of data.

**Community Colleges of Spokane**  
**Schedule of Changes in Total OPEB Liability and Related Ratios**  
**Year Ended June 30, 2021**

	2021	2020	2019	2018
District's portion of OPEB liability	0.9886322641%	1.0165731749%	1.0110946268%	1.0261065497%
District's proportionate share of the OPEB liability	\$ 59,863,596	\$ 59,000,476	\$ 58,904,578	\$ 59,779,146
District's covered-employee payroll	\$ 54,723,820	\$ 42,845,519	\$ 40,857,984	\$ 40,051,499
District's proportionate share of the net pension liability as a percentage of its covered-employee payroll	1.09392210	1.20498074	1.44169076	1.49255702
Statutorily-required contributions	\$ 53,107	\$ 214,154	\$ 203,223	\$ 197,773
Contributions related to the Statutorily-required contributions	(53,107)	(214,154)	(203,223)	(197,773)
Contribution (deficiency) excess	\$ -	\$ -	\$ -	\$ -
District's covered-employee payroll	\$ 40,850,468	\$ 42,845,519	\$ 40,857,984	\$ 40,051,499
Contribution as a percentage of covered-employee payroll	0.1300034066%	0.4998282317%	0.4973887111%	0.4937967490%

**Notes to Schedule:**

Changes of benefit terms: There were no changes in benefit terms since only the current year is disclosed.

Changes of assumptions: Changes of assumptions and other inputs reflect the effects of changes in the discount rate each period. The following are the discount rates used in each measurement period:

- June 30, 2021, 2.21% (Municipal Bond Rate)

GASB Statement No. 75 requires 10 years of information to be presented in this table. However, until a full 10-year trend is compiled, CCS will present information for those years for which information is available.

## **Supplementary Information**

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**Community Colleges of Spokane**  
**Segmented Statement of Net Position**  
**June 30, 2021**

	Spokane Community College	Spokane Falls Community College	Total
<b>CURRENT ASSETS</b>			
Cash and cash equivalents	\$60,356,826	\$ 53,997,569	\$ 114,354,395
Short term investments	9,107,504	6,152,173	15,259,677
Accounts receivable, net of allowance for doubtful accounts	16,326,798	8,410,774	24,737,572
Interest receivable	2,860	1,473	4,333
Total current assets	85,793,988	68,561,989	154,355,977
<b>NONCURRENT ASSETS</b>			
Long-term investments	6,854,328	4,122,576	10,976,904
Non-depreciable capital assets	7,816,415	4,796,186	12,612,601
Capital assets, net of depreciation	102,399,733	77,665,958	180,065,691
Total noncurrent assets	117,070,476	86,584,720	203,655,196
Total assets	202,864,464	155,146,709	358,011,173
Deferred outflows of resources related to OPEB	4,468,290	2,301,845	6,770,135
Deferred outflows of resources related to pensions	7,380,796	4,929,464	12,310,260
Total deferred outflows of resources	11,849,086	7,231,309	19,080,395
Total assets and deferred outflows	\$ 214,713,550	\$ 162,378,018	\$ 377,091,568
<b>CURRENT LIABILITIES</b>			
Accounts payable	\$5,507,409	\$ 1,467,651	\$ 6,975,060
Accrued liabilities	6,991,571	2,859,340	9,850,911
Compensated absences, current portion	3,513,888	2,060,712	5,574,600
Unearned revenue	7,456,416	6,878,279	14,334,695
Net pension liability	91,117	40,936	132,053
OPEB liability, current portion	2,939,938	1,514,514	4,454,452
Notes payable, current portion	168,779	592,471	761,250
Total current liabilities	26,669,118	15,413,903	42,083,021
<b>NONCURRENT LIABILITIES</b>			
Compensated absences, net of current portion	1,611,367	777,736	2,389,103
OPEB liability, net of current portion	36,570,035	18,839,109	55,409,144
Net pension liability, net of current portion	9,369,496	4,209,417	13,578,913
Notes payable, net of current portion	1,466,089	14,325,473	15,791,562
Total noncurrent liabilities	49,016,987	38,151,735	87,168,722
Total liabilities	75,686,105	53,565,638	129,251,743
Deferred inflows of resources related to OPEB	11,958,329	6,160,351	18,118,680
Deferred inflows of resources related to pensions	6,879,542	3,544,007	10,423,549
Total deferred inflows of resources	18,837,871	9,704,358	28,542,229
<b>NET POSITION</b>			
Net investment in capital assets	108,581,278	67,544,198	176,125,476
Unrestricted	11,608,296	31,563,824	43,172,120
Total net position	120,189,574	99,108,022	219,297,596
Total Liabilities, Deferred Inflows and Net Position	\$ 214,713,550	\$ 162,378,018	\$ 377,091,568

# Community Colleges of Spokane

## Segmented Statement of Revenues, Expenses, and Changes in Net Position

### Year Ended June 30, 2021

	Spokane Community College	Spokane Falls Community College	Total
<b>OPERATING REVENUES</b>			
Student tuition and fees, net	\$20,840,814	\$10,736,176	\$ 31,576,990
Auxiliary enterprise sales	4,609,020	2,427,516	7,036,536
State and local grants and contracts	29,267,726	15,077,314	44,345,040
Federal grants and contracts	20,337,827	8,709,922	29,047,749
Other operating revenues	19,845	10,118	29,963
Interest on loans to students	139,996	72,120	212,116
Total operating revenues	75,215,228	37,033,166	112,248,394
<b>OPERATING EXPENSES</b>			
Operating expenses	7,282,435	3,999,239	11,281,674
Salaries and wages	53,351,707	27,484,210	80,835,917
Benefits	15,370,814	6,381,326	21,752,140
Scholarships and fellowships	21,773,219	11,216,508	32,989,727
Supplies and materials	3,231,120	1,450,742	4,681,862
Depreciation	4,704,628	2,894,968	7,599,596
Purchased services	7,360,609	3,791,829	11,152,438
Utilities	1,695,835	873,612	2,569,447
Total operating expenses	114,770,367	58,092,434	172,862,801
<b>LOSS FROM OPERATIONS</b>	<b>(39,555,139)</b>	<b>(21,059,268)</b>	<b>(60,614,407)</b>
<b>NONOPERATING REVENUES</b>			
State appropriations	48,914,286	25,198,269	74,112,555
Federal Pell grant revenue	11,346,791	5,845,316	17,192,107
Investment income, gains and losses	47,481	35,263	82,744
Net nonoperating revenues	60,308,558	31,078,848	91,387,406
<b>NONOPERATING EXPENSES</b>			
Building and innovation fees	2,508,366	1,292,188	3,800,554
Interest on indebtedness	421,958	217,373	639,331
Loss on disposal of capital asset	107,006	-	107,006
Net nonoperating expenses	3,037,330	1,509,561	4,546,891
Capital appropriations	9,618,555	4,955,013	14,573,568
Increase in net position	27,334,644	13,465,032	40,799,676
<b>NET POSITION</b>			
Net position, beginning of year, as restated	92,854,930	85,642,990	141,313,766
Net position, end of year	<u>\$ 120,189,574</u>	<u>\$ 99,108,022</u>	<u>\$ 219,297,596</u>