

COMMUNITY COLLEGES OF SPOKANE
(a Component Unit of the State of Washington)

Financial Statements

Year Ended June 30, 2017

COMMUNITY COLLEGES OF SPOKANE
(a Component Unit of the State of Washington)

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Table of Contents

	PAGE
Independent Auditor's Report	1
Trustees and Administrative Officers	4
Management's Discussion and Analysis	5
Financial Statements	
Statement of net position	11
Statement of revenues, expenses, and changes in net position	12
Statements of cash flows	13-14
Notes to financial statements	15-42
Required Supplementary Information	
Schedule of proportionate share of net pension liability	44
Schedule of employer contributions	45
Schedule of changes in total pension liability and related ratios – supplemental plan	46
Scheduled of employer contributions – supplemental plan	47
Supplementary Information	
Combining Statement of Net Position	49
Combining Statement of Revenues, Expenses, and Changes in Net Position	50

Independent Auditor's Report

Board of Trustees
Community Colleges of Spokane
Spokane, Washington

Report on the Financial Statements

We have audited the accompanying financial statements of the business-type activities and the aggregate discretely presented component unit of the Community Colleges of Spokane (CCS), Spokane County, Washington, a component unit of the State of Washington, as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise CCS' basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the District 17 Community Colleges Foundation (the Foundation), which represents 100 percent of the assets, net position and revenues of the aggregate discretely presented component units. Those statements, which were prepared in accordance with accounting principles generally accepted in the United States of America as issued by the Financial Accounting Standards Board, were audited by other auditors, whose report has been furnished to us. We have applied audit procedures on the conversion adjustments to the financial statements of the Foundation, which conform those financial statements to accounting principles generally accepted in the United States of America as issued by the Governmental Accounting Standards Board. Our opinion, insofar as it relates to the amounts included for the Foundation, prior to these conversion adjustments, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. The financial statements of the Foundation were not audited in accordance with *Government Auditing Standards*.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and the aggregate discretely presented component unit of CCS, as of June 30, 2017, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

During the year ended June 30, 2017, CCS implemented Governmental Accounting Standards Board (GASB) Statement No. 73: *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68*. As a result, the financial statements for the year ended June 30, 2017 reflect certain prior period adjustments as described further in note 16 to the financial statements. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the *Management's Discussion and Analysis, Schedule of Proportionate Share of Net Pension Liability* and *Schedule of Employer Contributions* be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise CCS' basic financial statements. The *Combining Schedules* and the *Trustees and Administrative Officers*, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The *Combining Schedules* are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Combining Fund Financial Statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The *Trustees and Administrative Officers* has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated August 27, 2021 on our consideration of CCS' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering CCS' internal control over financial reporting and compliance.

Dawn Furr LLP

Irvine, California
August 27, 2021

Community Colleges of Spokane Trustees and Administrative Officers

Trustees and Officer list effective as of June 30, 2017:

BOARD OF TRUSTEES

Mike Wilson, Chair
Beth Thew, Vice Chair
Greg Bever
Jan Wigen
Bridget Piper

EXECUTIVE OFFICERS

Christine Johnson, Chancellor
Ryan Carstens, President, Spokane Community College
Janet Gullickson, President, Spokane Falls Community College
Lisa Hjaltalin, Chief Financial Officer
Greg Stevens, Chief Administration Officer
Stephen Chen, Chief Information Officer
Carolyn Casey, Public Information Officer
Nancy Fair-Szofran, Provost/Chief Learning Officer
Kevin Brockbank, Vice Provost for Strategic Partnerships
Glen Cosby, Vice President of Student Services, Spokane Community College
Darren Pitcher, Vice President of Student Services, Spokane Falls Community College
Andrew Feldman, Vice President of Learning, Spokane Falls Community College
Jenni Martin, Interim Vice President of Instruction, Spokane Community College
Ken Burrus, District Director of Athletics/Physical Education
Tony Higley, Director of Foundation

Community Colleges of Spokane Management's Discussion and Analysis

Community Colleges of Spokane

The following discussion and analysis provides an overview of the financial position and activities of Community Colleges of Spokane (CCS or the District) for the fiscal year ended June 30, 2017 (FY 2017).

This overview provides readers with an objective and easily readable analysis of the District's financial performance for the year, based on currently known facts and conditions. This discussion has been prepared by management and should be read in conjunction with the District's financial statements and accompanying note disclosures.

Reporting Entity

Community Colleges of Spokane is one of thirty public community and technical college Districts in the state of Washington. CCS serves six counties and approximately 30,000 students in Eastern Washington at two main campuses, as well as at six centers located throughout the District. CCS confers associates degrees, limited bachelor's degrees, certificates and high school diplomas. CCS was established in 1970 and its mission is "To develop human potential through quality, relevant and affordable learning opportunities that result in improved social and economic well-being for our students and our state".

CCS's main campuses are located in Spokane, Washington, a community of about 210,000 residents and part of a metropolitan area of over 500,000. Spokane Community College and its five rural centers focuses on career-technical programs, adult basic education and work force training, as well as college transfer opportunities. Spokane Falls Community College and its one center in Pullman offers an extensive array of college transfer associates degrees as well as professional technical programs. A bachelor's degree program launched in the fall of 2016. CCS is governed by a five-member Board of Trustees appointed by the governor of the state with the consent of the state Senate. By statute, the Board of Trustees has full control of the District, except as otherwise provided by law.

Using the Financial Statements

The financial statements presented in this report encompass the District and its component unit, the Community Colleges of Spokane Foundation. CCS's financial statements include the statement of net position; the statement of revenues, expenses and changes in net position, and the statement of cash flows. The statement of net position provides information about the District at a moment in time, at year-end. The statement of revenue, expenses and changes in net position and the statement of cash flows provide information about operations and activities over a period of time. Together, these statements, along with the accompanying notes, provide a comprehensive way to assess the District's financial health as a whole.

The statement of net position and statement of revenues, expenses, and changes in net position are reported under the accrual basis of accounting where all of the current year's revenues and expenses are taken into account regardless of when cash is received or payments are made. Full accrual statements are intended to provide a view of the District's financial position similar to that presented by most private-sector companies. These financial statements are prepared in accordance with generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board (GASB), which establishes standards for external financial reporting for public colleges and universities. The full scope of the District's activities is considered to be a single business-type activity and accordingly, is reported within a single column in the basic financial statements.

Community Colleges of Spokane Management's Discussion and Analysis

Statement of Net Position

The statement of net position provides information about the District's financial position, and presents the District's assets, liabilities, and net assets at year-end and includes all assets and liabilities of CCS. A condensed comparison of the statement of net position is as follows:

Condensed Statement of Net Position	2017	2016	Change
As of June 30th			
Assets			
Current assets	\$ 96,264,618	\$ 77,169,660	\$ 19,094,958
Capital assets, net	158,165,858	158,199,394	(33,536)
Other assets, noncurrent	13,360,868	14,872,547	(1,511,679)
Total Assets	267,791,344	250,241,601	17,549,743
Deferred Outflows	7,446,999	3,810,494	3,636,505
Liabilities			
Current liabilities	21,501,675	19,011,707	2,489,968
Other liabilities, noncurrent	52,209,937	31,070,936	21,139,001
Total Liabilities	73,711,612	50,082,643	23,628,969
Deferred Inflows	2,857,583	3,215,679	(358,096)
Net Position	\$ 198,669,148	\$ 200,753,773	\$ (2,084,625)

Current assets consist primarily of cash, investments, various accounts receivables and inventories. The increase of current assets of \$19,094,958 in FY 2017 is primarily attributable to unspent proceeds from a new note payable.

Net capital assets decrease by \$33,536 from FY 2016 to FY 2017, due to an increase in depreciation for newly acquired or constructed assets.

Noncurrent assets consist of the long-term portion of certain investments. CCS has investments in CD's and government securities and fluctuate between long-term and short-term to secure higher rate of return when purchased.

Deferred outflows (and the related deferred inflow liability) as of June 30, 2017/June 30, 2016, represent changes in deferred contributions and changes of assumptions related to the District's pension. See footnotes 1, 11, and 12 for discussion of these items and the pension liability referred to below. In the current year GASB 73 was adopted which is included in note 12.

Current liabilities include amounts payable to suppliers for goods and services, accrued payroll and related liabilities, the current portion of the Certificate of Participation (COP) debt, deposits held for others and unearned revenue. Current liabilities can fluctuate from year to year depending on the timeliness of vendor invoices and resulting vendor payments, especially in the area of capital assets and improvements.

Community Colleges of Spokane Management's Discussion and Analysis

Noncurrent liabilities primarily consist of the value of vacation and sick leave earned but not yet used by employees and the long-term portion of Certificates of Participation debt. This category also includes the GASB 68 required pension liability of \$30,961,630. During FY2017, the District obtained financing through Certificate of Participation (COP) debt in the amount of \$14,930,000 to fund the SFCC gym, which was in process as of June 30, 2017. Additionally, this was issued at a premium of \$2,363,746. See notes 10 and 11 for additional details.

Net position represents the value of the District's assets and deferred outflows after liabilities and deferred inflows are deducted. The District is required by accounting standards to report its net position in four categories:

Net Investments in Capital Assets – The District's total investment in property, plant, equipment, and infrastructure net of accumulated depreciation and outstanding debt obligations related to those capital assets. Changes in these balances are discussed above.

Restricted Nonexpendable – The corpus of nonexpendable restricted resources is available only for investment purposes. These assets are held in perpetuity. The District did not have any of these funds in fiscal year 2017 or 2016.

Restricted Expendable – Subject to external donor or grantor stipulations regarding their use. The District may expend these assets for purposes as determined by donors and/or external entities. The District did not have any of these funds in fiscal year 2017 or 2016.

Unrestricted – Includes all other assets not subject to externally imposed restrictions, but which may be designated or obligated for specific purposes by the Board of Trustees or management.

Statement of Revenues, Expenses and Changes in Net Position

The statement of revenues, expenses and changes in net position accounts for the District's changes in total net position during FY 2017. The objective of the statement is to present the revenues received, both operating and non-operating, and the expenses paid by the District, along with any other revenue, expenses, gains and losses of the District.

Generally, operating revenues are earned by the District in exchange for providing goods and services. Tuition and grants and contracts are included in this category. In contrast, non-operating revenues include monies the District receives from another government without directly giving equal value to that government in return. Accounting standards require that the District categorize state operating appropriations and Pell Grants as non-operating revenues.

Operating expenses are expenses incurred in the normal operation of the District, including depreciation on property and equipment. When operating revenues, excluding state appropriations and Pell Grants, are measured against operating expenses, the District shows an operating loss. The operating loss is reflective of the external funding necessary to keep tuition lower than the cost of the services provided.

Community Colleges of Spokane Management's Discussion and Analysis

A condensed comparison of the District's revenues, expense and changes in net position for the years ended June 30, 2017 and 2016, is presented below.

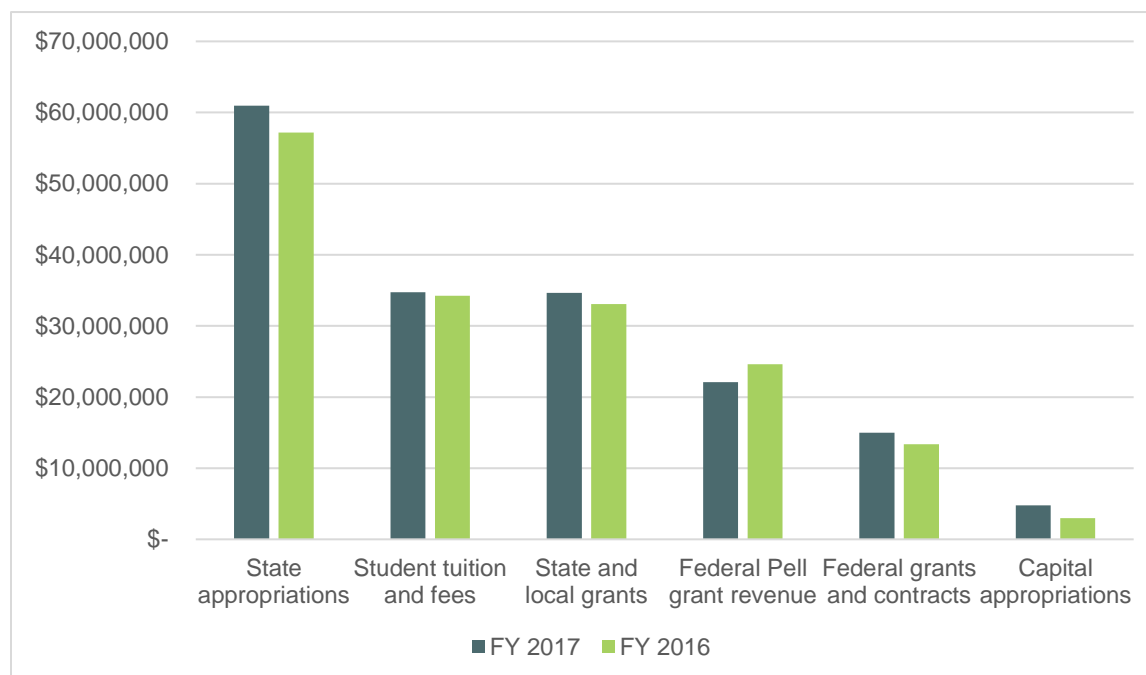
Condensed Statement of Revenue, Expenses, and Changes in Net Position

	2017	2016	Change
For the year ended June 30th			
Operating revenues	\$ 93,210,046	\$ 85,555,330	\$ 7,654,716
Operating expenses	172,056,662	178,869,671	(6,813,009)
Net Operating Income/Loss	(78,846,616)	(93,314,341)	14,467,725
Nonoperating revenues	83,836,782	81,814,913	2,021,869
Nonoperating expenses	3,233,376	5,219,194	(1,985,818)
Income/loss before other revenues and expenses	1,756,790	(16,718,622)	18,475,412
Capital appropriations	4,760,412	2,983,053	1,777,359
Change from revenues and expenses	\$ 6,517,202	\$ (13,735,569)	\$ 208,459
Cumulative effect of change in accounting principle (Note 1)	(8,601,827)	-	-
Decrease in Net Position	\$ (2,084,625)	\$ (13,735,569)	\$ 11,650,944

Revenues

Operating revenues increased \$7,654,716 in FY 2017, led by a \$1.6 million increase in net student tuition and fees, a \$1.9 million increase in federal grants and contracts and an increase of \$1.6 million in state and local grants and contracts.

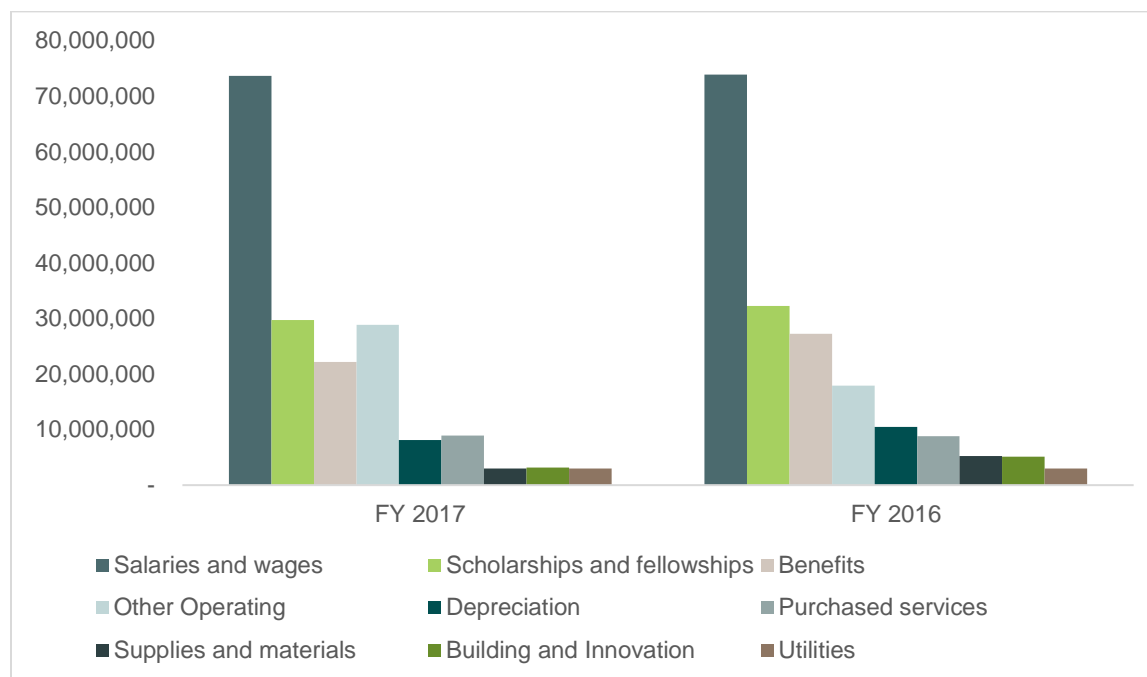
Nonoperating revenues increased by \$2,021,869 in FY 2017, which was primarily due to an increase in state appropriations of almost \$3.8 million.



Community Colleges of Spokane Management's Discussion and Analysis

Expenses

Operating expenses were down \$6,272,152 in FY 2017, led by a significant decrease of \$4.3 million in benefits, a \$2.6 million decrease in depreciation, a \$2.5 million decrease in scholarships and fellowships, all offset by an increase in other operating expenses of approximately \$4.7 million.



Capital Assets and Long-Term Debt Activities

The community and technical college system submits a single prioritized request to the Office of Financial Management and the Legislature for appropriated capital funds, which includes major projects, minor projects, repairs, emergency funds, alternative financing and major leases. The primary funding source for college capital projects is state general obligation bonds. In recent years, declining state revenues significantly reduced the state's debt capacity and are expected to continue to impact the number of new projects that can be financed.

At June 30, 2017 CCS had invested \$158,165,858 in capital assets, net of accumulated depreciation. This represents an increase of \$2,929,607 from FY 2016, as shown in the table below. The increase in capital assets is primarily the result of an increase in construction in process associated with the renovation of the gymnasium on the Spokane Falls Community College campus. See Note 4 in the accompanying Notes to the Financial Statements.

Asset Type as of June 30th	2017	2016	Change
Land	\$ 3,792,411	\$ 3,792,411	\$ -
Construction in progress	7,630,806	-	7,630,806
Buildings, net	140,817,270	147,287,343	(6,470,073)
Other improvements and infrastructure, net	103,136	108,604	(5,468)
Equipment, net	5,610,889	6,773,846	(1,162,957)
Library resources, net	211,346	237,190	(25,844)
Total Capital Assets, Net	\$ 158,165,858	\$ 158,199,394	\$ (33,536)

Community Colleges of Spokane Management's Discussion and Analysis

At June 30, 2016 30, 2017, CCS had \$19,058,746 in outstanding debt, which includes a premium of \$2,363,746. The District entered into a Certificate of Participation (COP) for the renovation of the Spokane Falls Gymnasium during FY2017 and has an outstanding COP for the Spokane Community College Student Services Building remodel during FY 2014. Also see Notes 10 and 11.

Long Term Debt as of June 30th	<u>2017</u>	<u>2016</u>	<u>Change</u>
Certificates of Participation	\$ 19,058,746	\$ 1,835,000	\$ 17,223,746

Economic Factors That Will Affect the Future

In FY 2017, the State Board for Community and Technical Colleges elected to move to a new allocation model, changing how the state allocated funds are distributed to each college. The new model is based on student completion, student achievement and enrollments. This new allocation model significantly changed the District's state funding levels, resulting in a reduction of approximately \$3,500,000. Additionally, the requirement that international students be counted as 'contract' as opposed to 'state' FTE will impact the District's ability to meet its state enrollment targets, which in turn will negatively impact the District's state allocation. The District is working with the State Board of Community and Technical Colleges to mitigate these projected financial challenges.

Community Colleges of Spokane
Statement of Net Position
June 30, 2017

	Community Colleges of Spokane	Discrete Component Unit District 17 Foundation
ASSETS AND DEFERRED OUTFLOWS OF RESOURCES		
CURRENT ASSETS		
Cash and cash equivalents	\$ 67,979,122	\$ 1,661,239
Short term investments	16,489,341	-
Accounts receivable, net of allowance for doubtful accounts	11,746,132	206,270
Interest receivable	50,023	-
Other assets	-	23,283
Total current assets	<u>96,264,618</u>	<u>1,890,792</u>
NONCURRENT ASSETS		
Long-term investments	13,360,868	16,559,568
Capital assets, net of depreciation	<u>158,165,858</u>	<u>9,632,989</u>
Total noncurrent assets	<u>171,526,726</u>	<u>26,192,557</u>
Total assets	267,791,344	28,083,349
DEFERRED OUTFLOWS OF RESOURCES		
Deferred outflows of resources related to pensions	<u>7,446,999</u>	<u>-</u>
Total assets and deferred outflows	<u>\$ 275,238,343</u>	<u>\$ 28,083,349</u>
LIABILITIES AND DEFERRED INFLOWS OF RESOURCES		
CURRENT LIABILITIES		
Accounts payable	\$ 2,441,341	\$ 39,936
Accrued liabilities	10,519,028	-
Compensated absences	4,507,900	-
Unearned revenue	3,733,406	-
Notes payable, current portion	<u>300,000</u>	<u>186,953</u>
Total current liabilities	<u>21,501,675</u>	<u>226,889</u>
NONCURRENT LIABILITIES		
Deposits payable	-	1,820,911
Compensated absences, net of current portion	2,489,561	23,016
Net pension liability	30,961,630	-
Notes payable, net of current portion	<u>18,758,746</u>	<u>5,089,575</u>
Total noncurrent liabilities	<u>52,209,937</u>	<u>6,933,502</u>
Total liabilities	73,711,612	7,160,391
DEFERRED INFLOWS OF RESOURCES		
Deferred inflows of resources related to pensions	<u>2,857,583</u>	<u>-</u>
Total liabilities and deferred inflows	<u>76,569,195</u>	<u>7,160,391</u>
NET POSITION		
Net investment in capital assets	154,557,418	4,356,461
Restricted for District 17 Foundation	-	16,566,497
Unrestricted	<u>44,111,730</u>	<u>-</u>
Total net position	<u>198,669,148</u>	<u>20,922,958</u>
Total liabilities, deferred inflows, and net position	<u>\$ 275,238,343</u>	<u>\$ 28,083,349</u>

See accompanying notes.

Community Colleges of Spokane
Statement of Revenues, Expenses, and Changes in Net Position
For the Year Ended June 30, 2017

	Community Colleges of Spokane	Discrete Component Unit District 17 Foundation
OPERATING REVENUES		
Student tuition and fees, net of scholarship allowances and discounts	\$ 37,313,921	\$ 123,359
Auxiliary enterprise sales	1,756,904	-
State and local grants and contracts	34,943,939	62,311
Federal grants and contracts	14,937,739	-
Rental income	-	1,657,289
Other operating revenues	4,238,259	1,068,993
Interest on loans to students	19,284	-
Total operating revenues	<u>93,210,046</u>	<u>2,911,952</u>
OPERATING EXPENSES		
Operating expenses	22,446,625	2,504,559
Salaries and wages	71,976,798	881,412
Benefits	22,970,219	-
Scholarships and fellowships	29,796,859	-
Supplies and materials	4,750,459	-
Depreciation	8,148,998	-
Purchased services	8,961,871	-
Utilities	3,004,833	-
Total operating expenses	<u>172,056,662</u>	<u>3,385,971</u>
Operating loss	<u>(78,846,616)</u>	<u>(474,019)</u>
NONOPERATING REVENUES		
State appropriations	61,839,093	-
Federal Pell grant revenue	22,096,607	-
Investment income, gains and losses, net	(98,918)	1,634,116
Net nonoperating revenues	<u>83,836,782</u>	<u>1,634,116</u>
NONOPERATING EXPENSES		
Building and innovation fees	3,148,995	-
Interest on indebtedness	84,381	-
Net nonoperating expenses	<u>3,233,376</u>	<u>-</u>
Income before other revenues, expenses, gains or losses	1,756,790	1,160,097
Capital appropriations	4,760,412	-
Increase in net position	6,517,202	1,160,097
NET POSITION		
Net position, beginning of year, as restated	<u>192,151,946</u>	<u>19,762,861</u>
Net position, end of year	<u>\$ 198,669,148</u>	<u>\$ 20,922,958</u>

Community Colleges of Spokane
Statements of Cash Flows
For the Year Ended June 30, 2017

	<u>Community Colleges of Spokane</u>
CASH FLOWS FROM OPERATING ACTIVITIES	
Student tuition and fees	\$ 41,747,615
Grants and contracts	49,881,679
Payments to vendors	(26,009,853)
Payments for utilities	(3,004,833)
Payments to employees	(73,553,197)
Payments for benefits	(26,092,659)
Auxiliary enterprise sales	1,756,904
Payments for scholarships and fellowships	(29,796,859)
Loans issued to students and employees	19,284
Other payments	<u>(12,801,260)</u>
Net cash from operating activities	<u>(77,853,179)</u>
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES	
State appropriations received	61,839,093
Pell grants received	22,096,607
Building and innovation fees paid	<u>(3,148,995)</u>
Net cash from noncapital financing activities	<u>80,786,705</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES	
Capital appropriations paid	4,760,412
Purchases of capital assets	(8,077,150)
Proceeds from long-term debt	17,322,808
Principal paid on capital debt	(70,000)
Interest paid	<u>(113,443)</u>
Net cash from capital and related financing activities	<u>13,822,627</u>
CASH FLOWS FROM INVESTING ACTIVITIES	
Purchase of investments	(7,498,122)
Proceeds from sales and maturities of investments	5,735,671
Income of investments	<u>(224,983)</u>
Net cash from investing activities	<u>(1,987,434)</u>
NET CHANGE IN CASH AND CASH EQUIVALENTS	14,768,719
CASH AND CASH EQUIVALENTS, beginning of year	<u>53,210,403</u>
CASH AND CASH EQUIVALENTS, end of year	<u>\$ 67,979,122</u>

(Continued)

Community Colleges of Spokane
Statements of Cash Flows
(Continued)

	Community Colleges of Spokane
RECONCILIATION OF NET OPERATING LOSS TO NET CASH FROM OPERATING ACTIVITIES	
Operating Loss	\$ (78,846,616)
Adjustments to reconcile net operating loss to net cash from operating activities	
Depreciation expense	8,148,998
Changes in assets and liabilities	
Receivables, net	(964,357)
Accounts payable	(1,638,267)
Accrued liabilities	(1,454,401)
Deferred revenue	844,736
Compensated absences	(1,003,624)
Deferred inflows	(358,096)
Deferred outflows	(3,636,505)
Pension liability	1,054,953
	<hr/>
Net cash used by operating activities	<u>\$ (77,853,179)</u>

There were no noncash capital, financing and investing activities

Community Colleges of Spokane

Notes to Financial Statements

June 30, 2017

Note 1 – Summary of Significant Accounting Policies

Financial reporting entity – Community Colleges of Spokane (CCS) is a comprehensive, two campus community college district offering open-door academic programs, workforce education, basic skills, and community services. The two campuses are Spokane Community College (SCC) and Spokane Falls Community College (SFCC). CCS confers associates degrees, limited bachelor's degrees, certificates, and high school diplomas. It is governed by a five-member Board of Trustees appointed by the Governor and confirmed by the state Senate.

CCS is one of 30 state community and technical college districts that is included in the annual financial report of the State of Washington (State). The governing boards of the 34 state community and technical colleges are appointed by the Governor. The governing board of each college and university appoints a president to function as chief administrator. The Legislature approves budgets and budget amendments for the appropriated funds of each college and university, which include the state's General Fund as well as certain capital projects funds. The State Treasurer issues general obligation debt for major campus construction projects.

The Community Colleges of Spokane Foundation (the Foundation) is a separate but affiliated non-profit entity, incorporated under Washington law in 1972 and recognized as a tax exempt 501(c)(3) charity. The Foundation's primary charitable purpose is to solicit and receive contributions to provide enhancements at CCS and scholarship assistance to its students. Because the majority of the Foundation's income and resources are restricted by donors and may only be used for the benefit of CCS or its students, the Foundation is considered a component unit based on the criteria contained in Governmental Accounting Standards Board (GASB) Statement Nos. 61, 39 and 14. A component unit is an entity which is legally separate from CCS, but has the potential to provide significant financial benefits to CCS or whose relationship with CCS is such that excluding it would cause CCS' financial statements to be misleading or incomplete.

The Foundation's financial statements are discretely presented in this report. The Foundation's statements have been prepared in accordance with accounting principles generally accepted in the United States of America. Intra-entity transactions and balances between CCS and the Foundation are not eliminated for financial statement presentation. During the fiscal year ended June 30, 2017, the Foundation distributed \$1,311,526 to CCS for restricted and unrestricted purposes, such as program support and student scholarships.

Basis of presentation – For financial reporting purposes, CCS is considered a special-purpose government engaged only in Business Type Activities (BTA). In accordance with BTA reporting, the College presents a Management's Discussion and Analysis; a Statement of Net Position; a Statement of Revenues, Expenses and Changes in Net Position; a Statement of Cash Flows; and Notes to the Financial Statements. The format provides a comprehensive, entity-wide perspective of CCS' assets, deferred outflows, liabilities, deferred inflows, net position, revenues, expenses, changes in net position and cash flows.

Basis of accounting – The financial statements of CCS have been prepared using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis, revenues are recognized when earned and expenses are recorded when an obligation has been incurred, regardless of the timing of the cash flows.

Community Colleges of Spokane

Notes to Financial Statements

(Continued)

Note 1 – Summary of Significant Accounting Policies (continued)

Revenue recognition – Nonexchange transactions, in which CCS receives (or gives) value without directly giving (or receiving) equal value in exchange includes state and federal appropriations, and certain grants and donations. Revenues are recognized, net of estimated uncollectible amounts, as soon as all eligibility requirements imposed by the provider have been met, if probable of collection.

Estimates – The preparation of financial statements in accordance with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

Intercompany transactions – During the course of operations, numerous transactions occur between funds for goods provided and services rendered. For the financial statements, interfund receivables and payables have generally been eliminated. However, revenues and expenses from CCS' auxiliary enterprises are treated as though CCS were dealing with private vendors. For all other funds, transactions that are reimbursements of expenses are recorded as reductions of expense.

Cash, cash equivalents, and investments – Cash and cash equivalents include cash on hand, bank demand deposits, and deposits with the Washington State Local Government Investment Pool (LGIP). Cash in the investment portfolio is not included in cash and cash equivalents as it is held for investing purposes. Cash and cash equivalents that are held with the intent to fund CCS operations are classified as current assets along with operating funds invested in the LGIP. CCS records all cash, cash equivalents, and investments at amortized cost, which approximates fair value or at fair value.

CCS combines unrestricted cash operating funds from all departments into an internal investment pool, the income from which is allocated on a proportional basis. The internal investment pool is comprised of cash, cash equivalents, certificates of deposit, U.S. Treasuries and U.S. Agency securities.

Accounts receivable – Accounts receivable consists of tuition and fee charges to students and auxiliary enterprise services provided to students, faculty, and staff. This also includes amounts due from federal, state, and local governments or private sources as allowed under the terms of grants and contracts. Accounts receivable are shown net of estimated uncollectible amounts.

Investments – Investments are recorded at fair value. Unrealized gains or losses on the carrying value of investments are reported as a component of net investment income in the statement of revenues, expenses, and changes in net position.

Capital assets – In accordance with state law, capital assets constructed with state funds are owned by the State of Washington. Property titles are shown accordingly. However, responsibility for managing the assets rests with CCS. As a result, the assets are included in the financial statements because excluding them would have been misleading.

Community Colleges of Spokane

Notes to Financial Statements

(Continued)

Note 1 – Summary of Significant Accounting Policies (continued)

Land, buildings and equipment are recorded at cost, or if acquired by gift, at fair market value at the date of the gift. Capital additions, replacements and major renovations are capitalized. The value of assets constructed includes all material direct and indirect construction costs. Any interest costs incurred are capitalized during the period of construction. Routine repairs and maintenance are charged to operating expense in the year in which the expense was incurred. In accordance with the state capitalization policy all land, intangible assets, and software with a unit cost of \$1,000,000 or more, buildings and improvements with a unit cost of \$100,000 or more, library collections with a total cost of \$5,000 or more and all other assets with a unit cost of \$5,000 or more are capitalized. Depreciation is computed using the straight-line method over the estimated useful lives of the assets as defined by the State of Washington's Office of Financial Management. Useful lives range from 15 to 50 years for buildings and improvements, 3 to 50 years for improvements other than buildings, 7 years for library resources and 2 to 10 years for most equipment and 11 to 40 years for heavy duty equipment.

In accordance with GASB Statement 42, CCS reviews assets for impairment whenever events or changes in circumstances have indicated that the carrying amount of its assets might not be recoverable. Impaired assets are reported at the lower of cost or fair value. For the year ended June 30, 2017, no assets had been written down.

Unearned revenues – Unearned revenues occur when funds have been collected prior to the end of the fiscal year but related to the subsequent fiscal year, including tuition and fees paid with financial aid funds. CCS has recorded 2018 summer quarter tuition and fees and advanced grant proceeds as unearned revenues.

Tax exemption – CCS is a tax-exempt organization under the provisions of Section 115 (1) of the Internal Revenue Code and is exempt from federal income taxes on related income.

Net pension liability – For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the State of Washington Public Employees' Retirement System (PERS) and the Teachers' Retirement System (TRS) and additions to/deductions from PERS's and TRS's fiduciary net position have been determined on the same basis as they are reported by PERS and TRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

In FY17, CCS also reports its share of the pension liability for the State Board Retirement Plan in accordance with GASB No. 73 Accounting and Financial Reporting for Pensions and Related Assets that are not within the Scope of GASB No. 68 (Accounting and Financial Reporting for Pensions). The reporting requirements are similar to GASB No. 68 but use current fiscal year end as the measurement date for reporting the pension liabilities.

Deferred outflows of resources and deferred inflows of resources – Deferred outflows of resources represent consumption of net position that is applicable to a future period. Deferred inflows of resources represent acquisition of net position that is applicable to a future period. Changes in net pension liability not included in pension expense are reported as deferred outflows of resources or deferred inflows of resources. Employer contributions subsequent to the measurement date of the net pension liability are reported as deferred outflows of resources.

Community Colleges of Spokane

Notes to Financial Statements

(Continued)

Note 1 – Summary of Significant Accounting Policies (continued)

Net position – CCS' net position is classified as follows:

Net Investment in capital assets – This represents the College's total investment in capital assets, net of outstanding debt obligations related to those capital assets.

Restricted for District 17 Foundation – This represents the Foundation's net position that is restricted for scholarships and program support for CCS.

Unrestricted – These represent resources derived from student tuition and fees, and sales and services of educational departments and auxiliary enterprises.

Classification of revenues and expenses – CCS has classified its revenues as either operating or non-operating revenues according to the following criteria:

Operating revenues – This includes activities that have the characteristics of exchange transactions such as (1) student tuition and fees, net of waivers and scholarship discounts and allowances, (2) sales and services of auxiliary enterprises and (3) most federal, state, and local grants and contracts that primarily support the operational/educational activities of the College.

Operating expenses – Operating expenses include salaries, wages, fringe benefits, utilities, supplies and materials, purchased services, and depreciation.

Nonoperating revenues – This includes activities that have the characteristics of nonexchange transactions, such as gifts and contributions, state appropriations, investment income and Pell Grants received from the federal government.

Nonoperating expenses – Non-operating expenses include state remittance related to the building fee and the innovation fee, along with interest incurred on the certificate of participation loans.

Scholarship discounts and allowances – Student tuition and fee revenues, and certain other revenues from students, are reported net of scholarship discounts and allowances in the Statements of Revenues, Expenses and Changes in Net Position. Scholarship discounts and allowances are the difference between the stated charge for goods and services provided by CCS, and the amount that is paid by students and/or third parties making payments on the students' behalf. Certain governmental grants, such as Pell grants, and other Federal, State, or non-governmental programs are recorded as either operating or non-operating revenues in CCS' financial statements. To the extent that revenues from such programs are used to satisfy tuition and fees and other student charges, CCS has recorded a scholarship discount and allowance. Discounts and allowances for the year ending June 30, 2017, are \$11,121,631.

State appropriations – The state of Washington appropriates funds to CCS on both an annual and biennial basis. These revenues are reported as non-operating revenues on the Statements of Revenues, Expenses, and Changes in Net Position, and recognized as such when the related expenses are incurred.

Community Colleges of Spokane

Notes to Financial Statements

(Continued)

Note 1 – Summary of Significant Accounting Policies (continued)

Building and innovation fee remittance – Tuition collected includes amounts remitted to the Washington State Treasurer’s office to be held and appropriated in future years. The Building Fee portion of tuition charged to students is an amount established by the Legislature and is subject to change annually. The fee provides funding for capital construction and projects on a system wide basis using a competitive biennial allocation process. The Building Fee is remitted on the 35th day of each quarter. The Innovation Fee was established in order to fund the State Board of Community and Technical College’s (SBCTC) Strategic Technology Plan. The use of the fund is to implement new ERP software across the entire system. On a monthly basis, the College remits the portion of tuition collected for the Innovation Fee to the State Treasurer for allocation to SBCTC. These remittances are non-exchange transactions reported as an expense in the non-operating revenues and expenses section of the statement of revenues, expenses, and changes in net position.

Recent Accounting Pronouncements – In June 2015, the GASB issued Statement No. 73, Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement No. 68, and Amendments to certain Provisions of GASB Statements Nos. 67 and 68. This Statement is intended to improve financial reporting of governments whose employees are provided with pensions that are not within the scope of Statement No. 68, improve the usefulness of information associated with governments that hold assets accumulated for purposes of providing defined benefit pensions not within the scope of Statement No. 68, and to clarify the application of certain provisions of Statements No. 67 and 68. In addition, it establishes requirements for defined contribution plans that are not within the scope of Statement No. 68. GASB No. 73 is effective for fiscal years beginning after June 15, 2016. The College has implemented this pronouncement during the 2017 fiscal year. The District recorded a beginning balance adjustment to long-term obligations of \$8,601,827 as a result of the implementation of GASB Statement No. 73.

In June 2015, the GASB issued Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, effective for the District’s year ending June 30, 2018. The primary objective of this Statement is to improve accounting and financial reporting by state and local governments for postemployment benefits other than pensions (other postemployment benefits or OPEB). It also improves information provided by state and local governmental employers about financial support for OPEB that is provided by other entities. This Statement results from a comprehensive review of the effectiveness of existing standards of accounting and financial reporting for all postemployment benefits (pensions and OPEB) with regard to providing decision-useful information, supporting assessments of accountability and inter-period equity, and creating additional transparency. CCS is currently working with SBCTC to determine the financial impact.

Note 2 – Cash and Investments

Cash and cash equivalents include bank demand deposits, petty cash held at CCS and unit shares in the Local Government Investment Pool (LGIP). The LGIP is comparable to a Rule 2a-7 money market fund recognized by the Securities and Exchange Commission (17 CFR 270.2a-7). Rule 2a-7 funds are limited to high quality obligations with limited maximum and average maturities, the effect of which is to minimize both the market and credit risk. The LGIP is an unrated investment pool.

As of June 30, 2016, the carrying amount of CCS’ cash and equivalents was as follows:

Community Colleges of Spokane
Notes to Financial Statements
(Continued)

Note 2 – Cash and Investments (continued)

Cash and cash equivalents	
Petty cash and change funds	\$ 13,291
Bank demand and time deposits	43,096,000
Local government investment pool	<u>24,869,831</u>
 Total cash and cash equivalents	 <u>\$ 67,979,122</u>

Investments consist of time certificates of deposit, U.S. Treasury and Agency securities and bond funds. Time certificates of deposit have repurchase agreements with the respective financial institutions at June 30, 2017.

	<u>Fair Value</u>	<u>One Year or Less</u>	<u>One to Five Years</u>
Investment maturities			
Time certificate of deposits	\$ 11,456,341	\$ 11,456,341	\$ -
U.S. government treasury	1,993,750	1,993,750	-
U.S. agency obligations	<u>16,400,118</u>	<u>3,039,250</u>	<u>13,360,868</u>
 Total investments	 <u>\$ 29,850,209</u>	 <u>\$ 16,489,341</u>	 <u>\$ 13,360,868</u>

Fair value measurement – CCS categorizes its fair value measurements within the fair value hierarchy established by GASB Statement 72. CCS does not hold any securities that would be classified as Level 1, quoted in active markets, for fair value. CCS' time certificate of deposits, U.S. government treasuries, and U.S. agency obligations classified in Level 2 of the fair value hierarchy. These securities, as shown above, are valued using a variety of pricing techniques, including but not limited to fundamental analytical data related to the securities, values of baskets of securities, market interest rates, matrix calculated prices, and purchase price. CCS does not hold any securities that would be classified as Level 3, significant unobservable inputs, for fair value measurement.

Custodial credit risks, deposits – Custodial credit risk for bank demand deposits is the risk that in the event of a bank failure, CCS' deposits may not be returned to it. The majority of CCS' demand deposits are with the Bank of America. All cash and equivalents, except for change funds and petty cash held by CCS, are insured by the Federal Deposit Insurance Corporation (FDIC) or by collateral held by the Washington Public Deposit Protection Commission (PDPC).

Interest rate risk, investments – CCS manages its exposure to fair value losses resulting from changes in interest rates by structuring the entire portfolio time horizon. Unless matched to a specific cash flow, CCS generally will not directly invest in securities maturing more than five years from the date of purchase.

Concentration of credit risk, investments – State law limits college operating investments to the highest quality sectors of the domestic fixed income market and specifically excludes corporate stocks, corporate and foreign bonds, futures contracts, commodities, real estate, limited partnerships, and negotiable certificates of deposit. CCS policy does not limit the amount CCS may invest in any one issuer.

Community Colleges of Spokane
Notes to Financial Statements
(Continued)

Note 2 – Cash and Investments (continued)

Custodial credit risk, investments – Custodial credit risk for investments is the risk that in the event of the failure of the counterparty to a transaction, CCS will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. At June 30, 2017, none of CCS' operating fund investments, held by US Bank, were held in the bank's name as agent for CCS, therefore none of the investments are exposed to custodial credit risk. The table below shows the credit rating as of June 30, 2017 for each investment type.

Investment Type	Amount	Rating	
		Not Rated	Aaa
Time certificate of deposits	\$ 11,456,341	11,456,341	-
U.S. government treasury	1,993,750	-	1,993,750
U.S. agency obligations	16,400,118	3,039,250	13,360,868
Total investments	<u>\$ 29,850,209</u>	<u>14,495,591</u>	<u>15,354,618</u>

Investment expenses – Investment income for CCS is shown net of investment expenses. The investment expenses incurred for the fiscal year ended June 30, 2017, was \$0.

Note 3 – Accounts Receivable

Accounts receivable consists of tuition and fee charges to students and auxiliary enterprise services provided to students, faculty and staff. It also includes amounts due from federal, state, and local governments or private sources in connection with reimbursements of allowable expenditures made according to sponsored agreements. At June 30, 2017, accounts receivable were as follows:

	2017
Accounts receivable:	
Student tuition and fees	\$ 4,284,840
Due from the federal government	2,025,740
Pell grant proceeds	2,308,517
Due from other state agencies	<u>3,152,155</u>
Subtotal	11,771,252
Less allowance for uncollectible accounts	<u>(25,120)</u>
Accounts receivable, net	<u>\$ 11,746,132</u>

Community Colleges of Spokane

Notes to Financial Statements

(Continued)

Note 4 – Capital Assets

A summary of the changes in capital assets for the year ended June 30, 2017, is presented as follows.

Capital assets	Beginning Balance	Additions/ Transfers	Retirements	Ending Balance
Nondepreciable capital assets				
Land	\$ 3,792,411	\$ -	\$ -	\$ 3,792,411
Construction in progress	-	7,630,806	-	7,630,806
Total nondepreciable capital assets	3,792,411	7,630,806	-	11,423,217
Depreciable capital assets				
Buildings	246,298,904	261,846	-	246,560,750
Other improvements and infrastructure	2,012,048	-	-	2,012,048
Equipment	20,212,218	460,659	(547,679)	20,125,198
Library resources	8,628,659	-	-	8,628,659
Subtotal depreciable capital assets	277,151,829	722,505	(547,679)	277,326,655
Less accumulated depreciation				
Buildings	99,011,561	6,731,919	-	105,743,480
Other improvements and infrastructure	1,903,444	5,468	-	1,908,912
Equipment	13,438,372	1,385,767	(309,830)	14,514,309
Library resources	8,391,469	25,844	-	8,417,313
Total accumulated depreciation	122,744,846	8,148,998	(309,830)	130,584,014
Total depreciable capital assets	154,406,983	(7,426,493)	(237,849)	146,742,641
Capital assets, net of accumulated depreciation	\$ 158,199,394	\$ 204,313	\$ (237,849)	\$ 158,165,858

The current year depreciation expense was \$8,148,998.

Note 5 – Accounts Payable and Accrued Liabilities

At June 30, 2017, accrued liabilities are the following:

Accounts payable	\$ 2,441,341
Amounts owed to employees	3,924,172
Amounts held for others and retainage	6,594,856
	<u>\$ 12,960,369</u>

Note 6 – Unearned Revenue

Unearned revenue in the amount of \$3,733,406 as of June 30, 2017 represents summer and fall quarter tuition and fees that have been received as of year end, but the revenue recognition criteria have not yet been met.

Community Colleges of Spokane

Notes to Financial Statements

(Continued)

Note 7 – Risk Management

CCS is exposed to various risk of loss related to tort liability, injuries to employees, errors and omissions, theft of, damage to, and destruction of assets, and natural disasters. CCS purchases insurance to mitigate these risks. Management believes such coverage is sufficient to preclude any significant uninsured losses for the covered risks.

CCS, in accordance with state policy, pays unemployment claims on a pay-as-you-go basis. CCS finances these costs by assessing all funds a monthly payroll expense for unemployment compensation for all employees. Payments made for claims from July 1, 2016 through June 30, 2017, were \$190,707. Cash reserves for unemployment compensation for all employees at June 30, 2017, were \$131,965.

CCS purchases commercial property insurance through the master property program administered by the Department of Enterprise Services for buildings that were acquired with certificates of participation (COP) proceeds. The policy has a deductible of \$250,000 per occurrence and the policy limit is \$100,000,000 per occurrence. CCS has had no claims in excess of the coverage amount within the past three years. CCS assumes its potential property losses for most other buildings and contents.

CCS participates in a State of Washington risk management self-insurance program, which covers its exposure to tort, general damage, and vehicle claims. Premiums paid to the State are based on actuarially determined projections and include allowances for payments of both outstanding and current liabilities. Coverage is provided up to \$10,000,000 for each claim with no deductible. CCS has had no claims in excess of the coverage amount within the past three years.

Note 8 – Compensated Absences

At termination of employment, employees may receive cash payments for all accumulated vacation and compensatory time. Employees who retire get 25% of the value of their accumulated sick leave credited to a Voluntary Employees' Beneficiary Association (VEBA) account, which can be used for future medical expenses and insurance purposes. The amounts of unpaid vacation and compensatory time accumulated by CCS employees are accrued when earned. The sick leave liability is recorded as an actuarial estimate of one-fourth of the total balance on the payroll records. The accrued vacation leave totaled \$2,989,774 and accrued sick leave totaled \$4,007,687 at June 30, 2017.

Accrued annual and sick leave are categorized as non-current liabilities. Compensatory time is categorized as a current liability since it must be used before other leave.

Note 9 – Leases Payable

CCS has leases for office equipment with various vendors. These leases are classified as operating leases. As of June 30, 2017, the minimum lease payments under these operating leases consist of the following:

Community Colleges of Spokane
Notes to Financial Statements
(Continued)

Year Ending June 30	Operating Leases
2018	1,420,128
2019	1,022,332
2020	768,754
2021	161,411
	<hr/>
Totals	<u>\$ 3,372,625</u>

The current year lease expense was \$1,548,173.

Note 10 – Notes Payable

In December 2012, CCS obtained financing in order to build the Student Services Building (#15) on the Spokane Community College campus through certificates of participation (COP), issued by the Washington Office of State Treasurer (OST) in the amount of \$2,040,000. The interest rate charged is 4.18%. The principal and interest obligations related to this payable are being paid out of CCS local funds. This note is secured by real property and matures on June 1, 2037.

In February 2017, CCS obtained financing in order to renovate the SFCC Gymnasium on the Spokane Falls Community College campus through certificates of participation (COP), issued by the Washington OST in the amount of \$14,930,000. The interest rate charged is 3.41%. The principal and interest obligations related to this payable are being paid out of CCS funds. This note is secured by a student voluntarily imposed fee, assessed at a rate of \$8.65 per credit, and matures on June 1, 2037.

CCS' debt service requirements for this note agreement for the next five years and thereafter are as follows:

Year Ending June 30	Principal	Interest	Total
2018	\$ 300,000	\$ 1,074,841	\$ 1,374,841
2019	560,000	813,081	1,373,081
2020	590,000	785,081	1,375,081
2021	620,000	755,581	1,375,581
2022	645,000	724,581	1,369,581
2023-2027	3,765,000	3,103,906	6,868,906
2028-2032	4,795,000	2,081,638	6,876,638
2033-2037	5,420,000	823,188	6,243,188
	<hr/>	<hr/>	<hr/>
Subtotal	16,695,000	10,161,897	26,856,897
Add: unamortized premium	2,363,746	-	2,363,746
	<hr/>	<hr/>	<hr/>
Totals	<u>\$ 19,058,746</u>	<u>\$ 10,161,897</u>	<u>\$ 26,856,897</u>

Community Colleges of Spokane

Notes to Financial Statements

(Continued)

Note 11 – Schedule of Long-Term Liabilities

Long term liabilities are as follows for the year ending June 30, 2017:

Description	Balance Outstanding at June 30, 2016	Additions	Reductions	Balance Outstanding at June 30, 2017	Current Portion
Compensated absences	\$ 8,001,086	\$ 3,361,931	\$ 4,365,556	\$ 6,997,461	\$ 4,507,900
Certificates of participation	1,835,000	14,930,000	70,000	16,695,000	300,000
Unamortized Premium	-	2,392,808	29,062	2,363,746	116,250
Net pension obligation	29,906,677	1,054,953	-	30,961,630	-
Total	<u>\$ 39,742,763</u>	<u>\$ 21,739,692</u>	<u>\$ 4,464,618</u>	<u>\$ 57,017,837</u>	<u>\$ 4,924,150</u>

Note 12 – Pension and Benefit Plans

The following table represents the aggregate pension amounts for all plans subject to the requirements of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions* for the fiscal year ended June 30, 2017:

Aggregate Pension Amounts - All Plans	
Pension liabilities	\$ (30,961,630)
Deferred outflows of resources	7,446,999
Deferred inflows of resources	(2,857,583)
Pension expense (revenues)	(1,376,976)

Substantially all of the CCS' full-time and qualifying part-time faculty participate in either the Washington State Public Employees Retirement System (PERS) or the Teachers Retirement System (TRS). These cost-sharing, multiple-employer defined benefit pension plans are statewide retirement systems administered by the Washington State Department of Retirement Systems (DRS). The State Legislature establishes and amends laws pertaining to the creation and administration of all public retirement systems.

The DRS, a department within the primary government of the state of Washington, issues a publicly available annual comprehensive financial report that includes financial statements and required supplementary information for each plan. The DRS annual comprehensive financial report may be obtained by writing to: Department of Retirement Systems, Communications Unit, P.O. Box 48380, Olympia, WA 98504-8380; or it may be downloaded from the DRS website at www.drs.wa.gov.

Plan Descriptions

PERS members include elected officials, state employees, employees of the Supreme, Appeals, and Superior Courts, employees of the legislature, employees of district and municipal courts, employees of local governments, and higher education employees not participating in higher education retirement programs. TRS members include those employed at a certified public school in an instructional, administrative, or supervisory capacity. PERS and TRS is comprised of three separate pension plans for membership purposes. PERS and TRS Plans 1 and 2 are defined benefit plans, and PERS and TRS Plan 3 is a defined benefit plan with a defined contribution component.

Community Colleges of Spokane

Notes to Financial Statements

(Continued)

Note 12 – Pension and Benefit Plans (continued)

Pension Benefits

PERS Plan 1 provides retirement, disability, and death benefits. Retirement benefits are determined as two percent of the member's average financial compensation (AFC) times the member's years of service. The AFC is the average of the member's 24 highest consecutive service months. Members are eligible for retirement from active status at any age with at least 30 years of service, at age 55 with at least 25 years of service, or at age 60 with at least five years of service. Members retiring from active status prior to the age of 65 may receive actuarially reduced benefits. Retirement benefits are actuarially reduced to reflect the choice of a survivor benefit. Other benefits include duty and non-duty disability payments, an optional cost-of-living adjustment (COLA), and a one-time duty-related death benefit, if found eligible by the Washington State Department of Labor and Industries (L&I). PERS 1 members were vested after the completion of five years of eligible service. The Plan was closed to new entrants on September 30, 1977.

PERS Plan 2/3 provides retirement, disability, and death benefits. Retirement benefits are determined as two percent of the member's AFC times the member's years of service for PERS Plan 2, and 1 percent of AFC times the member's years of service for PERS Plan 3. The AFC is the average of the member's 60 highest-paid consecutive months. There is no cap on years of service credit. Retirement before age 65 is considered an early retirement. PERS Plan 2/3 members who have at least 20 years of service credit and are 55 years of age or older are eligible for early retirement with a benefit that is reduced by a factor that varies according to age for each year before age 65.

PERS Plan 2/3 retirement benefits are actuarially reduced to reflect the choice of a survivor benefit. Other benefits include duty and non-duty disability payments, a COLA based on the Consumer Price Index (CPI), capped at three percent annually, and a one-time duty-related death benefit, if found eligible by the Washington State L&I. PERS 2 members are vested after completing five years of eligible service. Plan 3 members are vested in the defined benefit portion of their plan after ten years of service, or after five years of service if 12 months of that service are earned after age 44.

PERS Plan 3 defined contribution benefits are totally dependent on employee contributions and investment earnings on those contributions. Members choose their contribution rate upon joining membership and have a chance to change rates upon changing employers. As established by statute, the required defined contribution rates are set at a minimum of 5 percent and escalate to 15 percent with a choice of six options. Employers do not contribute to the defined contribution benefits. PERS Plan 3 members are immediately vested in the defined contribution portion of their plan.

TRS Plan 1 provides retirement, disability, and death benefits. Retirement benefits are calculated using two percent of the member's AFC times the member's years of service – up to a maximum of 60 percent. The AFC is the average of the member's 24 highest consecutive service months. Members are eligible for retirement from active status at any age with at least 30 years of service, at age 55 with at least 25 years of service, or at age 60 with at least five years of service. Other benefits include temporary and permanent disability payments, an optional COLA, and a one-time duty-related death benefit, if found eligible by the Washington State L&I. TRS 1 members are vested after completion of five years of eligible service.

Community Colleges of Spokane
Notes to Financial Statements
(Continued)

Note 12 – Pension and Benefit Plans (continued)

TRS Plan 2/3 provides retirement, disability, and death benefits. Retirement benefits are determined as two percent of the member’s AFC times the member’s years of service for TRS Plan 2, and one percent of AFC times the member’s years of service for TRS Plan 3. The AFC is the average of the member’s 60 highest-paid consecutive months. There is no cap on years of service credit. Retirement before age 65 is considered an early retirement. TRS Plan 2/3 members who have at least 20 years of service credit and are 55 years of age or older, are eligible for early retirement with a benefit that is reduced by a factor that varies according to age for each year before age 65.

TRS Plan 2/3 retirement benefits are actuarially reduced to reflect the choice of a survivor benefit. Other benefits include duty and non-duty disability payments, a COLA based on the CPI, capped at three percent annually, and a one-time duty related death benefit, if found eligible by the Washington State L&I. TRS Plan 2 members are vested after completing five years of eligible service. TRS Plan 3 members are vested in the defined benefit portion of their plan after ten years of service, or after five years of service if 12 months of that service are earned after age 44.

TRS Plan 3 defined contribution benefits are totally dependent on employee contributions and investment earnings on those contributions. Members choose their contribution rate upon joining membership and have a chance to change rates upon changing employers. As established by statute, required defined contribution rates are set at a minimum of 5 percent and escalate to 15 percent with a choice of six options. Employers do not contribute to the defined contribution benefits. TRS Plan 3 members are immediately vested in the defined contribution portion of their plan.

Contributions

The College’s required contribution rates (expressed as a percentage of covered payroll) for the fiscal year ended June 30, 2017 are as follows:

	<u>College</u>	<u>Employee</u>
PERS		
Plan 1	11.18%	6.00%
Plan 2/3	11.18%	6.12%
TRS		
Plan 1	13.13%	6.00%
Plan 2/3	13.13%	5.95%

PERS Plan 1 and TRS Plan 1-member contribution rates are developed by the Office of the State Actuary (OSA) and includes an administrative expense component that is currently set at 0.18 percent. Each biennium, the state Pension Funding Council adopts the PERS Plan 1 and TRS Plan 1 contribution rates.

PERS Plan 2/3 and TRS Plan 2/3-member and employer contribution rates are developed by the OSA to fully fund Plan 2 and the defined benefit portion of Plan 3. The PERS Plan 2/3 and TRS Plan 2/3 employer rates include components to address the PERS Plan 1 and TRS Plan 1 unfunded actuarial accrued liability, respectively, and an administrative expense that is currently set at 0.18 percent. Each biennium, the state Pension Funding Council adopts Plan 2 employer and employee contribution rates and Plan 3 contribution rates.

Community Colleges of Spokane

Notes to Financial Statements

(Continued)

Note 12 – Pension and Benefit Plans (continued)

Actual contributions to the plans for the fiscal year ended June 30, 2017, are as follows:

PERS

Plan 1	\$	73,408
Plan 2		3,339,835
Plan 3		975,653

TRS

Plan 1	\$	32,582
Plan 2		82,573
Plan 3		253,434

Deferred Outflows and Deferred Inflows of Resources

Deferred outflows on pensions are recorded when projected earnings on pension plan investments exceed actual earnings and are amortized to pension expense using a systematic and rational method over a closed five-year period. Deferred outflows on pensions also include the difference between expected and actual experience with regard to economic or demographic factors; changes of assumptions about future economic, demographic, or other input factors; or changes in the state's proportionate share of net pension liability. These are amortized over the average expected remaining service lives of all employees that are provided with pensions through each pension plan. State contributions to pension plans made subsequent to the measurement date are also deferred and reduce net pension liability in the subsequent year.

Deferred inflows on pensions are recorded when actual earnings on pension plan investments exceed projected earnings and are amortized to pension expense using a systematic and rational method over a closed five-year period. Deferred inflows on pensions also include the difference between expected and actual experience with regard to economic or demographic factors; changes of assumptions about future economic, demographic, or other input factors; or changes in the state's proportionate share of net pension liability. These are amortized over the average expected remaining service lives of all employees that are provided with pensions through each pension plan.

At June 30, 2017, CCS reported deferred outflows of resources and deferred inflows of resources related to pensions for its PERS plans from the following sources:

Community Colleges of Spokane
Notes to Financial Statements
(Continued)

Note 12 – Pension and Benefit Plans (continued)

	PERS 1		PERS 2/3	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ -	\$ -	\$ 639,974	\$ 396,749
Net difference between projected and actual investment earnings on pension plan investments	266,479	-	1,470,712	-
Changes of assumptions	-	-	124,221	-
Changes in proportion and difference between contributions and proportionate share of contributions	-	-	36,665	452,682
Contributions subsequent to the measurement date	<u>1,932,253</u>	<u>-</u>	<u>2,435,909</u>	<u>-</u>
Total	<u>\$ 2,198,732</u>	<u>\$ -</u>	<u>\$ 4,707,481</u>	<u>\$ 849,431</u>

The average of the expected remaining service lives of all faculty in PERS 1 and PERS 2/3 that are provided with pensions through the System (active and inactive) is 1.00 year and 4.40 years, respectively.

At June 30, 2017, CCS reported deferred outflows of resources and deferred inflows of resources related to pensions for its TRS plans from the following sources:

	TRS 1		TRS 2/3	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ -	\$ -	\$ 26,764	\$ 15,699
Net difference between projected and actual investment earnings on pension plan investments	34,783	-	56,953	-
Changes of assumptions	-	-	3,603	-
Changes in proportion and difference between contributions and proportionate share of contributions	-	-	29,360	15,596
Contributions subsequent to the measurement date	<u>206,340</u>	<u>-</u>	<u>182,983</u>	<u>-</u>
Total	<u>\$ 241,123</u>	<u>\$ -</u>	<u>\$ 299,663</u>	<u>\$ 31,295</u>

Community Colleges of Spokane

Notes to Financial Statements

(Continued)

Note 12 – Pension and Benefit Plans (continued)

The average of the expected remaining service lives of all faculty in TRS 1 and TRS 2/3 that are provided with pensions through the System (active and inactive) is 1.00 year and 5.50 years, respectively.

Deferred outflows of resources related to pensions resulting from CCS' contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2017. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense (revenue) as follows:

	Pers Plan 1	Pers Plan 2/3	TRS Plan 1	TRS Plan 2/3
2017	\$ (65,613)	\$ (111,599)	\$ (8,990)	\$ 3,971
2018	(65,613)	(123,821)	(8,990)	3,971
2019	244,733	987,096	32,540	51,442
2020	152,972	670,465	20,223	28,532
2021	-	-	-	(2,531)
	<u>\$ 266,479</u>	<u>\$ 1,422,141</u>	<u>\$ 34,783</u>	<u>\$ 85,385</u>

Actuarial Assumptions

The total pension liability (TPL) for each of the DRS plans was determined by an actuarial valuation as of June 30, 2016, with results rolled forward to June 30, 2017. The actuarial assumptions used in the valuation were based on the results of the OSAs *2007 – 2012 Experience Study Report*.

Additional assumptions for subsequent events and law changes are current as of the 2015 actuarial valuation report. The TPL was calculated as of the valuation date and rolled forward to the measurement date of June 30, 2016. Plan liabilities were rolled forward from June 30, 2016 to June 30, 2017, reflecting each plan's normal cost (using the entry-age cost method), assumed interest and actual benefit payments.

- Inflation: 3.00% total economic inflation; 3.75% salary inflation
- Salary Increases: In addition to the base 3.75% salary inflation assumption, salaries are also expected to grow by promotions and longevity
- Investment Rate of Return: 7.50%

Mortality rates were based on the *RP-2000* report's Combined Healthy Table and Combined Disabled Table, published by the Society of Actuaries. The OSA applied offsets to the base table and recognized future improvements in mortality by projecting the mortality rates using 100 percent Scale BB. Mortality rates are applied on a generational basis, meaning each member is assumed to receive additional mortality improvements in each future year throughout their lifetime. An experience study was performed in 2012 for the period July 1, 2007 through June 30, 2011, which reviewed all economic and demographic assumptions other than mortality.

Community Colleges of Spokane

Notes to Financial Statements

(Continued)

Note 12 – Pension and Benefit Plans (continued)

Discount Rate

The discount rate used to measure the TPL for all DRS plans provided by CCS was 7.50 percent. To determine that rate, an asset sufficiency test included an assumed 7.70 percent long-term discount rate to determine funding liabilities for calculating future contribution rate requirements. Consistent with the long-term expected rate of return, a 7.50 percent future investment rate of return on invested assets was assumed for the test. Contributions from plan members and employers are assumed to continue being made at contractually required rates (including PERS 2/3, whose rates include a component for the PERS 1 plan liabilities). Based on these assumptions, the pension plans' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return of 7.50 percent was used to determine the total liability.

Long-Term Expected Rate of Return

The long-term expected rate of return on the DRS pension plan investments of 7.50 percent was determined using a building-block method. The Washington State Investment Board (WSIB) used a best estimate of expected future rates of return (expected returns, net of pension plan investment expenses, including inflation) to develop each major asset class. Those expected returns make up one component of WSIBs capital market assumptions. The WSIB uses the capital market assumptions and their target asset allocation to stimulate future investment returns at various future times. The long-term expected rate of return of 7.50 percent approximately equals the median of the stimulated investment returns over a 50-year time horizon, adjusted to remove, or dampen any short-term changes to WSIBs capital market assumptions (CMAs) that are not expected over the entire 50-year measurement period.

Estimated Rates of Return by Asset Class

Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2017, are summarized in the table below. The inflation component used to create the table is 2.20 percent and represents the WSIBs most recent long-term estimate of board economic inflation.

Asset Class	Target Allocation	Percent Long-Term Expected Real Rate of Return
Fixed income	20.00%	1.70%
Tangible assets	5.00%	4.40%
Real estate	15.00%	5.80%
Global equity	37.00%	6.60%
Private equity	23.00%	9.60%
Inflation component		2.20%
Portfolio long-term expected rate of return		7.70%
Assumed investment expenses		-0.20%
Long-term expected rate of return, net of investment expenses		7.50%

Community Colleges of Spokane
Notes to Financial Statements
(Continued)

Note 12 – Pension and Benefit Plans (continued)

Sensitivity of the Net Pension Liability

The table below presents CCS' proportionate share of the net pension liability (NPL) calculated using the discount rate of 7.50 percent, as well as what CCS' proportionate share of the NPL would be if it were calculated using a discount rate that is 1-percentage point lower (6.50 percent) or 1-percentage point higher (8.50 percent) than the current rate.

	Employer's Proportionate Share of the Net Pension Liability / (Assest)		
	Current		
	1.00% Decrease █ (6.50%)	Discount Rate █ (7.50%)	1.00% Increase █ (8.50%)
PERS Plan 1	\$ 12,762,807	\$ 10,583,641	\$ 8,708,335
PERS Plan 2/3	22,128,141	12,018,457	(6,256,301)
TRS Plan 1	1,348,078	1,096,616	880,023
TRS Plan 2/3	800,703	353,803	(411,012)
Totals	<u>\$ 37,039,729</u>	<u>\$ 24,052,517</u>	<u>\$ 2,921,045</u>

Pension Plan Fiduciary Net Position

Detailed information about the State's pension plans' fiduciary net position is available in the separately issued DRS financial report.

At June 30, 2017, CCS reported a TPL of \$24,052,517 for its proportionate share of the net pension liabilities as follows:

	Ending Total Pension Liability
PERS Plan 1	\$ 10,583,641
PERS Plan 2/3	12,018,457
TRS Plan 1	1,096,616
TRS Plan 2/3	353,803
	<u>\$ 24,052,517</u>

There were no CCS or faculty contribution payable to the DRS at June 30, 2017.

At June 30, 2017, CCS' proportionate share of the collective net pension liabilities were as follows:

Community Colleges of Spokane
Notes to Financial Statements
(Continued)

Note 12 – Pension and Benefit Plans (continued)

	<u>Proportionate Share</u>
PERS Plan 1	0.197071%
PERS Plan 2/3	0.238702%
TRS Plan 1	0.032119%
TRS Plan 2/3	0.025763%

CCS' net pension liability for the Plan is measured as the proportionate share of the net pension liability for all of the DRS plans (the Plans). The net pension liability for the Plans is measured as of June 30, 2017, and the total pension liability for the Plan used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2016 rolled forward to June 30, 2017 using standard update procedures.

CCS' proportionate share of the net pension liability was based on a projection of the CCS' long-term share of contributions to the pension plans relative to the projected contributions of all participating employers, actuarially determined.

The following Table shows CCS' proportionate share of net pension liability over measurement period:

Balance at June 30, 2015	\$ 21,304,850
Balance at June 30, 2016	<u>24,052,517</u>
Change - Increase (Decrease)	<u>\$ 2,747,667</u>

CCS' proportionate share of the net pension liability for the Plan as of the June 30, 2016 and 2017 measurement dates was as follows:

Balance at June 30, 2015	0.523834%
Balance at June 30, 2016	<u>0.493655%</u>
Change - Increase (Decrease)	<u>-0.030179%</u>

Employer contribution transmittals received and processed by the DRS for the fiscal year ended June 30, 2016, are used as the basis for determining each employer's proportionate share of the collective pension amounts reported by the DRS in the *Schedules of Employer and Nonemployer Allocations* for all plans.

Pension Expense

The table below shows the components of each plan's pension expense as it is affected by faculty benefits:

Community Colleges of Spokane
Notes to Financial Statements
(Continued)

Note 12 – Pension and Benefit Plans (continued)

	PERS Plan 1	PERS Plan 2/3	TRS Plan 1	TRS Plan 2/3	Total Plans
Actuarially determined pension expense	\$ 619,027	\$ 1,639,563	\$ 70,418	\$ 96,468	\$ 2,425,475
Contributions subsequent to measurement date	(1,297,575)	(1,635,795)	(138,564)	(122,879)	(3,194,812)
Amortization of change in proportionate liability	<u>(707,515)</u>	<u>(119,901)</u>	<u>(69,380)</u>	<u>5,015</u>	<u>(891,781)</u>
Pension expense (revenue)	<u>\$ (1,386,063)</u>	<u>\$ (116,133)</u>	<u>\$ (137,526)</u>	<u>\$ (21,396)</u>	<u>\$ (1,661,118)</u>

State Board Retirement Plan – Supplemental Defined Benefits Plans

Plan Description

The State Board Retirement Plan (SBRP) is a privately administered single-employer defined contribution plans with a supplemental defined benefit plan component which guarantees a minimum retirement benefit based upon a one-time calculation at each employee's retirement date. The supplemental component is financed on a pay-as-you-go basis. CCS participates in this plan as authorized by chapter 28B.10 RCW, the plans cover faculty and other positions as designated by each participating employer. State Board makes direct payments to qualifying retirees when the retirement benefits provided by the fund sponsors do not meet the benefit goals, no assets are accumulated in trusts or equivalent arrangements.

Contributions

Contribution rates for the SBRP (TIAA-CREF), which are based upon age, are 5 percent, 7.5 percent or 10 percent of salary and are matched by CCS. Employee and employer contributions for the year ended June 30, 2017 were each \$3,479,824.

Benefits Provided

The State Board Supplemental Retirement Plans provide retirement, disability, and death benefits to eligible members.

As of July 1, 2011, all the Supplemental Retirement Plans were closed to new entrants.

Members are eligible to receive benefits under this plan at age 62 with 10 years of credited service. The supplemental benefit is a lifetime benefit equal to the amount a member's goal income exceeds their assumed income. The monthly goal income is the one-twelfth of 2 percent of the member's average annual salary multiplied by the number of years of service (such product not to exceed one-twelfth of fifty percent of the member's average annual salary). The member's assumed income is an annuity benefit the retired member would receive from their defined contribution Retirement Plan benefit in the first month of retirement had they invested all employer and member contributions equally between a fixed income and variable income annuity investment.

Plan members have the option to retire early with reduced benefits.

Community Colleges of Spokane

Notes to Financial Statements

(Continued)

Note 12 – Pension and Benefit Plans (continued)

The SBRP supplemental pension benefits are unfunded. For the year ended June 30, 2017, supplemental benefits were paid by the SBCTC on behalf of CCS in the amount of \$902,000. CCS' share of this amount was \$65,574. In 2012, legislation (RCW 28B.10.423) was passed requiring colleges to pay into a Supplemental Benefit Fund managed by the State Investment Board, for the purpose of funding future benefit obligations. During FY 2017, CCS paid into this fund at a rate of 0.50 percent of covered salaries, totaling \$203,400. This amount was not used as a part of GASB No. 73 calculations; its status as an asset has not been determined by the Legislature. As of June 30, 2017, the Community and Technical College system accounted for \$13,280,150 of the fund balance.

Actuarial Assumptions

The total pension liability was determined by an actuarial valuation as of June 30, 2016. Update procedures were used to roll forward the total pension liability to the June 30, 2017 measurement date using the following actuarial assumptions, applied to all periods included in the measurement:

Salary Increases	3.50% - 4.25%
Fixed Income and Variable Income	
Investment Returns	4.25% - 6.25%

Mortality rates were based on the RP-2000 Combined Healthy Table and Combined Disabled Table published by the Society of Actuaries. The Office of the State Actuary applied offsets to the base table and recognized future improvements in mortality by projecting the mortality rates using 100 percent Scale BB. Mortality rates are applied on a generational basis, meaning members are assumed to receive additional mortality improvements in each future year throughout their lifetime.

Most actuarial assumptions used in the June 30, 2016, valuation were based on the results of the April 2016 Supplemental Plan Experience Study. Additional assumptions related to the fixed income and variable income investments were based on feedback from financial administrators of the State Board Supplemental Retirement Plans.

Material assumption changes during the measurement period include the discount rate increase from 2.85 percent to 3.58 percent and the variable income investment return assumption dropping from 6.75 percent to 6.25 percent.

Discount Rate

The discount rate used to measure the total pension liability was set equal to the Bond Buyer General Obligation 20-Bond Municipal Bond Index, or 3.58 percent for the June 30, 2017, measurement date.

Pension Expense

For the year ended June 30, 2017, CCS reported \$284,142 for pension expense in the State Board Supplemental Retirement Plans.

Community Colleges of Spokane
Notes to Financial Statements
(Continued)

Note 12 – Pension and Benefit Plans (continued)

Proportionate Shares of Pension Liabilities

CCS' proportionate share of pension liabilities for fiscal year ending June 30, 2017, was 7.27 percent. CCS' proportion of the total pension liability was based on a projection of CCS' long-term share of contributions to the pension plan to the projected contributions of all participating colleges. CCS' change in proportionate share of the total pension liability and deferred inflows and deferred outflows of resources are represented in the table:

Proportionate Share (%) 2017	7.27%
Total Pension Liability - Ending 2017	6,909,113
Total Deferred Inflows/Outflows - 2017	1,976,857

Plan Membership

Membership of the State Board Supplemental Retirement Plans consisted of the following at June 30, 2016, the most recent actuarial valuation date:

Number of Participating Members within the State Board for Community and Technical Colleges

Inactive Members (Or Beneficiaries) Currently Receiving Benefits	173
Inactive Member Entitled To But Not Yet Receiving benefits	22
Active Members	<u>6,171</u>
Total Members	<u><u>6,366</u></u>

Change in Total Pension Liability

The following table presents the change in total pension liability of the State Board Supplemental Retirement Plans at June 30, 2017, the latest measurement date for the plan:

<u>Schedule of Changes in Total Pension Liability</u>	<u>Amount</u>
Service Cost	\$ 393,759
Interest	255,430
Difference Between Expected and Actual Experience	(1,841,655)
Changes of Assumptions	(434,682)
Benefit Payments	(65,566)
Changes in Proportional Share of TPL	-
Net Change in Total Pension Liability	<u>(1,692,714)</u>
Total Pension Liability - Beginning	<u>8,601,827</u>
Total Pension Liability - Ending	<u><u>\$ 6,909,113</u></u>

Community Colleges of Spokane
Notes to Financial Statements
(Continued)

Note 12 – Pension and Benefit Plans (continued)

Sensitivity of the Total Pension Liability/(Asset) to Changes in the Discount Rate

The following table presents the total pension liability, calculated using the discount rate of 3.58 percent, as well as what the employers' total pension liability would be if it were calculated using a discount rate that is one percentage point lower (2.58 percent) or one percentage point higher (4.58 percent) than the current rate:

Discount Rate Sensitivity		
Decrease (2.58)%	Current Discount Rate (3.58)%	Increase (4.58)%
7,937,593	6,909,113	6,057,340

Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2017, the State Board Supplemental Retirement Plans reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference Between Expected and Actual Changes of Assumptions	\$ -	\$ 1,599,381
	-	377,476
	<u>\$ -</u>	<u>\$ 1,976,857</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in the fiscal years ended June 30:

FY Ending	Pension Expense
2018	(299,552)
2019	(299,552)
2020	(299,552)
2021	(299,552)
2022	(299,552)
Thereafter	(479,097)
	<u>\$ (1,976,857)</u>

Washington State Deferred Compensation Program

CCS, through the state of Washington, offers its employees a deferred compensation plan created under Internal Revenue Code Section 457. The plan, available to all State employees, permits individuals to defer a portion of their salary until future years. The state of Washington administers the plan on behalf of CCS' employees. The deferred compensation is not available to employees until termination, retirement, or unforeseeable financial emergency. CCS does not have access to the funds.

Community Colleges of Spokane
Notes to Financial Statements
(Continued)

Note 12 – Pension and Benefit Plans (continued)

Other Post-Employment Benefits

Health care and life insurance programs for employees of the state of Washington are administered by the Washington State Health Care Authority (HCA). The HCA calculates the premium amounts each year that are sufficient to fund the statewide health and life insurance programs on a pay-as-you-go basis. These costs are passed through to individual state agencies based upon active employee headcount; the agencies pay the premiums for active employees to the HCA. The agencies may also charge employees for certain higher cost options elected by the employee.

State of Washington retirees may elect coverage through state health and life insurance plans, for which they pay less than the full cost of the benefits, based on their age and other demographic factors. The health care premiums for active employees, which are paid by the agency during the employees' working careers, subsidize the "underpayments" of retirees. An additional factor in the Other Post-Employment Benefits (OPEB) obligation is a payment that is required by the State Legislature to reduce the premiums for retirees covered by Medicare (an "explicit" subsidy). This explicit subsidy is also passed through to state agencies via active employee rates charged to the agency. There is no formal state or College plan that underlies the subsidy of retiree health and life insurance.

The actuary allocated the statewide disclosure information to the community and technical college system level. The SBCTC further allocated these amounts among the colleges. The District's share of the GASB 45 actuarially accrued liability (AAL) is \$50,992,886, with an annual required contribution (ARC) of \$5,405,482. The ARC represents the amortization of the liability for FY 2017 plus the current expense for active employees, which is reduced by the current contributions of approximately \$1,159,805. The District's net OPEB obligation at June 30, 2017, was approximately \$15,813,013. This amount is not included in the District's financial statements.

CCS paid \$12,983,456 for healthcare expenses in 2017, which included its pay-as-you-go portion of the OPEB liability.

The following table shows the components of CCS's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in CCS's net OPEB obligation to the Retiree Health Plan:

Annual required contribution	\$ 5,405,482
Interest on net OPEB obligation	432,700
Amortization of net OPEB obligation	<u>(404,035)</u>
Annual OPEB Cost	5,434,147
Contributions made	<u>(1,159,805)</u>
Increase in net OPEB asset	4,274,342
Net OPEB obligation, beginning of year	<u>11,538,671</u>
Net OPEB obligation, end of year	<u>\$ 15,813,013</u>

Community Colleges of Spokane
Notes to Financial Statements
(Continued)

Note 12 – Pension and Benefit Plans (continued)

Three-Year Trend Information

CCS's annual OPEB cost, the percentage of annual OPEB costs contributed to the plan and the net OPEB obligation for 2017 and the preceding two years are as follows:

<u>Fiscal Year Ended</u>	<u>Annual OPEB Cost</u>	<u>Percentage of Annual OPEB Costs Contributed</u>	<u>Net OPEB Asset (Obligation)</u>
6/30/15	\$ 4,925,899	12.57%	\$ 7,298,859
6/30/16	\$ 5,056,869	14.43%	\$ 11,538,671
6/30/17	\$ 5,434,147	21.34%	\$ 15,813,013

Funded Status and Funding Progress

<u>Actuarial Valuation Date</u>	<u>Actuarial Accrued Liability (AAL) (a)</u>	<u>Actuarial Value of Assets (b)</u>	<u>Unfunded Actuarial Accrued Liability (UAAL) (a) – (b)</u>	<u>Funded Ratio (b)/(a)</u>	<u>Covered Payroll (c)</u>	<u>UAAL as a Percentage of Covered Payroll [(a)-(b)]/(c)</u>
1/1/2015	\$ 50,411,822	\$ -	\$ 50,411,822	0.00%	\$ 73,900,947	68.22%
1/1/2017	\$ 59,992,886	\$ -	\$ 59,992,886	0.00%	\$ 71,976,798	83.35%

As of January 1, 2017, the most recent actuarial valuation date, the plan is not funded. The actuarial accrued liability for benefits was \$59,992,886, and the actuarial value of assets was \$0, resulting in an unfunded actuarial accrued liability (UAAL) of \$59,992,886. The covered payroll (annual payroll of active employees covered by the plan) was \$71,976,798 and the ratio of the UAAL to the covered payroll was 83.35%.

Note 13 – Operating Expenses by Program

In the Statement of Revenues, Expenses and Changes in Net Position, operating expenses are displayed by natural classifications, such as salaries, benefits, and supplies. The table below summarizes operating expenses by program or function such as instruction, research, and academic support. The following table lists operating expenses by program for the year ending June 30, 2017.

Community Colleges of Spokane

Notes to Financial Statements

(Continued)

Note 13 – Operating Expenses by Program (continued)

Instruction	\$ 59,499,708
Academic support services	13,798,671
Student services	28,941,286
Institutional support	17,992,295
Operations and maintenance of plant	23,448,629
Scholarships and other student financial aid	27,503,194
Auxiliary enterprises	<u>4,106,255</u>
Total	<u>\$ 175,290,038</u>

Note 14 – Commitments and Contingencies

CCS is engaged in various legal actions in the ordinary course of business. Management does not believe the ultimate outcome of these actions will have a material adverse effect on the financial statement.

Note 15 – Discretely Presented Component Unit

District 17 Community Colleges Foundation (the Foundation) is a Washington nonprofit corporation exempt from federal income tax under Section 501(c)(3) of the Internal Revenue Code. The Foundation is organized to provide benefits to Washington State Community College District 17 (Community Colleges of Spokane) and to the students of Spokane Community College and Spokane Falls Community College. The Foundation is operated to receive, hold, invest, and properly administer the assets and to make expenditures to or for the benefit of the aforementioned institutions.

As discussed in Note 1, the Foundation has been included in the reporting entity as a component unit. Although the Foundation is not deemed to be a governmental entity and uses a different reporting model, its balances and transactions have been converted to follow governmental accounting for reporting in the Statement of Net Position and Statement of Revenues, Expenses and Changes in Net Position.

During the year ended June 30, 2017, CCS received \$1,311,526 from the Foundation.

The Foundation leases building space to tenants under non-cancelable operating leases with terms of one to ten years. The Foundation leases all properties to CCS, with the exception of Riverpoint One, a portion of which is leased to other tenants. The Foundation has entered into an option agreement with the CCS, which grants CCS an option to purchase the Riverpoint One property. The following is a schedule by years of future minimum rentals receivable under the leases at June 30, 2017.

Year Ending June 30,	
2018	\$ 1,855,975
2019	1,535,702
2020	1,301,064
2021	693,386
2022	555,591

Community Colleges of Spokane

Notes to Financial Statements

(Continued)

Note 15 – Discretely Presented Component Unit (continued)

The Foundation's audited financial statements may be obtained by sending a written request to District 17 Community Colleges Foundation, 501 N Riverpoint Blvd, Suite 203, PO Box 6000, MS 1005, Spokane, WA 99217.

Note 16 – Restatements

As discussed in Note 1, the City implemented GASB Statement 73 effective July 1, 2016. GASB Statement 73, among other provisions, established requirements for defined benefit pensions that are not within the scope of Statement No. 68, *Accounting and Financial Reporting for Pensions*, as well as for the assets accumulated for purposes of providing those pensions. In addition, it established requirements for defined contribution pensions that are not within the scope of Statement 68. For the SBRP supplemental defined benefit plan, CCS' net plan asset/liability was not previously recorded on the statement of net position. GASB 73 requires that accounting changes adopted to conform to the provision of the Statement be applied retroactively by restating financial statements. The cumulative effects of applying the provisions of GASB Statement 73 have been reported as a restatement of beginning net position for the year ended June 30, 2017 in accordance with the statement.

Beginning net position, as previously reported	\$200,753,773
Change in accounting principle – GASB 73	<u>(8,601,827)</u>
Beginning net position, as restated	<u>\$192,151,946</u>

Note 17 – Subsequent Events

In May of 2019, CCS entered into a Possession and Use agreement with Washington State Department of Transportation (WSDOT), related to the North South Freeway construction project. This agreement sold and transferred the ownership of specifically identified Spokane Community College land and buildings over to WSDOT for a partial payment of \$15,000,000. CCS received the initial partial payment from WSDOT of \$15,209,000 on October 10, 2019 as described in the Possession and Use agreement fully executed in May 2019.

CCS completed the transaction with WSDOT with the complete transfer of property through a final contract with WSDOT in November 2020, receiving a final payment of \$10,330,000.

On February 29, 2020, State of Washington Governor Inslee issued Proclamation 20-05 which proclaimed a State of Emergency for the State of Washington due to the COVID-19 virus. On March 11, 2020, the World Health Organization declared the novel strain of coronavirus (COVID-19) a global pandemic and recommended containment and mitigation measures worldwide. The COVID-19 outbreak has caused business disruption, shelter in place orders, and resulted in a dramatic reduction in state revenue collection. In addition, the pandemic has caused a sudden decline in CCS student enrollment which has resulted in lower than expected tuition revenues in fiscal years 2020 and 2021.

Both CCS colleges were awarded COVID-19 funding under the CARES Act. Spokane Community College was awarded \$2,086,602 for the student financial aid assistance, and \$2,086,602 for the institutional aid or HEERF funding. Spokane Falls Community College was awarded \$1,729,156 for the student financial aid assistance, and \$1,729,156 for the institutional aid or HEERF funding.

Community Colleges of Spokane

Notes to Financial Statements

(Continued)

Note 17 – Subsequent Events (continued)

In August 2020, State of Washington Governor Inslee awarded the State Board for Community and Technical Colleges, \$44,000,000 from the state's CARES Act GEERS funding. It was the general intent of the Governor that this money would backfill for lost 2020 tuition revenue. The distribution of these dollars resulted in CCS being allocated \$4,354,643 in fiscal year 2021.

In fiscal year 2021, under HEERF II, Coronavirus Response and Relief Supplemental Appropriations Act (CRRSAA), both colleges received additional federal funding. Spokane Community College received \$1,803,802 for student financial aid, and \$7,848,917 for institutional funding. Spokane Falls Community College received \$1,726,157 for student financial aid and \$4,894,879 for institutional funding.

Required Supplementary Information

Community Colleges of Spokane
Schedule of Proportionate Share of Net Pension Liability
Year Ended June 30, 20167

Schedule of Proportionate Share of the Net Pension Liability*				
As of June 30, 2016 (Measurement Date)				
	PERS Plan 1	PERS Plan 2/3	TRS Plan 1	TRS Plan 2/3
Employer's proportion of the net pension liability	0.197071%	0.238702%	0.032119%	0.025763%
Employer's proportionate share of the net pension liability	\$ 10,583,641	\$ 12,018,457	\$ 1,096,616	\$ 353,803
Employer's covered employee payroll	\$ 504,739	\$ 26,793,741	\$ 177,892	\$ 1,801,727
Employer's proportionate share of the net pension liability as a percentage of the covered employee payroll	2096.85%	44.86%	616.45%	19.64%
Plan fiduciary net position as a percentage of the total pension liability	57.03%	85.82%	62.07%	88.72%
As of June 30, 2015 (Measurement Date)				
	PERS Plan 1	PERS Plan 2/3	TRS Plan 1	TRS Plan 2/3
Employer's proportion of the net pension liability	0.209895%	0.252172%	0.034158%	0.027609%
Employer's proportionate share of the net pension liability	\$ 10,979,462	\$ 9,010,249	\$ 1,082,174	\$ 232,965
Employer's covered employee payroll	\$ 660,423	\$ 26,185,869	\$ 185,627	\$ 1,673,142
Employer's proportionate share of the net pension liability as a percentage of the covered employee payroll	8619.12%	176.64%	8889.95%	111.16%
Plan fiduciary net position as a percentage of the total pension liability	59.10%	89.20%	65.70%	92.48%
As of June 30, 2014 (Measurement Date)				
	PERS Plan 1	PERS Plan 2/3	TRS Plan 1	TRS Plan 2/3
Employer's proportion of the net pension liability	0.208513%	0.250814%	0.014472%	0.023189%
Employer's proportionate share of the net pension liability	\$ 10,503,940	\$ 5,069,856	\$ 426,845	\$ 74,898
Employer's covered employee payroll	\$ 748,091	\$ 22,388,873	\$ 177,265	\$ 1,300,524
Employer's proportionate share of the net pension liability as a percentage of the covered employee payroll	8245.82%	99.39%	3506.49%	35.74%
Plan fiduciary net position as a percentage of the total pension liability	61.19%	93.29%	68.77%	96.81%
As of June 30, 2013 (Measurement Date)				
	PERS Plan 1	PERS Plan 2/3	TRS Plan 1	TRS Plan 2/3
Employer's proportion of the net pension liability	0.214253%	0.253390%	0.030685%	0.023530%
Employer's proportionate share of the net pension liability	\$ 10,793,095	\$ 5,121,928	\$ 905,040	\$ 75,999
Employer's covered employee payroll	\$ 861,308	\$ 21,937,205	\$ 174,366	\$ 809,132
Employer's proportionate share of the net pension liability as a percentage of the covered employee payroll	1523.11%	23.35%	519.05%	9.39%
Plan fiduciary net position as a percentage of the total pension liability	61.19%	93.29%	68.77%	69.81%

*These schedules are to be built prospectively until they contain 10 years of data

Notes to Schedule:

Benefit Changes:

There were no changes in benefits.

Changes in Assumptions:

The assumed valuation interest rate was lowered from 7.80% to 7.70%.

**Community Colleges of Spokane
Schedule of Employer Contributions
Year Ended June 30, 20167**

Schedule of Employer Contributions*

	As of June 30, 2017			
	PERS Plan 1	2/3	TRS Plan 1	TRS Plan 2/3
Statutorily or contractually required contributions	\$ 73,408	\$ 4,315,488	\$ 32,582	\$ 336,007
statutorily or contractually required contributions	73,408	4,315,488	32,582	336,007
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -
Covered employer payroll	\$ 504,739	\$ 26,793,741	\$ 177,892	\$ 1,801,727
Contributions as a percentage of covered employee payroll	14.54%	16.11%	18.32%	18.65%
	As of June 30, 2016			
	PERS Plan 1	2/3	TRS Plan 1	TRS Plan 2/3
Statutorily or contractually required contributions	\$ 101,437	\$ 4,087,463	\$ 34,144	\$ 305,992
Contributions in relation to the	101,437	4,087,463	34,144	305,992
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -
Covered employer payroll	\$ 660,423	\$ 26,185,869	\$ 185,627	\$ 1,673,142
Contributions as a percentage of covered employee payroll	79.63%	80.13%	280.49%	146.01%
	As of June 30, 2015			
	PERS Plan 1	2/3	TRS Plan 1	TRS Plan 2/3
Statutorily or contractually required contributions	\$ 79,295	\$ 2,019,361	\$ 18,012	\$ 81,816
Contributions in relation to the	79,295	2,019,361	18,012	81,816
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -
Covered employer payroll	\$ 861,308	\$ 21,937,205	\$ 174,366	\$ 809,132
Contributions as a percentage of covered employee payroll	9.21%	9.21%	10.33%	10.11%
	As of June 30, 2014			
	PERS Plan 1	2/3	TRS Plan 1	TRS Plan 2/3
Statutorily or contractually required contributions	\$ 68,899	\$ 2,062,015	\$ 18,418	\$ 135,125
Contributions in relation to the	68,899	2,062,015	18,418	135,125
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -
Covered employer payroll	\$ 748,091	\$ 22,388,873	\$ 177,265	\$ 1,300,524
Contributions as a percentage of covered employee payroll	9.21%	9.21%	10.39%	10.39%

*These schedules are to be built prospectively until they contain 10 years of data

Notes to Schedule:

Valuation Date: 6/30/2015

Methods and Assumptions used to Determine Contribution Rates:

	PERS Plan		TRS Plan	
	PERS Plan 1	2/3	TRS Plan 1	TRS Plan 2/3
Actuarial cost method	Entry Age Normal	aggregate	Entry Age Normal	aggregate
Amortization method	Level %	n/a	Level %	n/a
Remaining amortization period	10-year rolling			
Asset valuation method	8-year graded smoothed fair value			
Inflation	3.00%	3.00%	3.00%	3.00%
Salary increases	9.75%	9.75%	8.85%	8.85%
Investment rate of return	7.70%	7.70%	7.70%	7.70%
Mortality	RP-2000 Combined Healthy Mortality Table			

Community Colleges of Spokane
Schedule of Changes in Total Pension Liability and Related Ratios –
Supplemental Plan
Year Ended June 30, 20167

State Board Supplemental Defined Benefits Plans

Schedule of Changes in Total Pension Liability	2017
Service Cost	\$ 393,759
Interest	255,430
Difference Between Expected and Actual Experience	(1,841,655)
Changes of Assumptions	(434,682)
Benefit Payments	(65,566)
Changes in Proportional Share of TPL	-
Net Change in Total Pension Liability	(1,692,714)
Total Pension Liability - Beginning	8,601,827
Total Pension Liability - Ending	\$ 6,909,113
 Covered-employee payroll	 39,786,674
Total Pension Liability/(Asset) as a percentage of covered-employee payroll	8.75%

Notes to Schedule:

The State Board Supplemental Retirement Plans are financed on a pay-as-you-go basis. State Board makes direct payments to qualifying retirees when the retirement benefits provided by the fund sponsors do not meet the benefit goals, no assets are accumulated in trusts or equivalent arrangements. Potential factors that may significantly affect trends in amounts reported include changes to the discount rate, salary growth and the variable income investment return.

Community Colleges of Spokane

Schedule of Employer Contributions – Supplemental Plan

Year Ended June 30, 20167

State Board Supplemental Defined Benefits Plans

Fiscal Year	Contractually Required Contributions	Contributions in relation to the Contractually Required Contributions	Contribution deficiency (excess)	Covered payroll	Contributions as a percentage of covered payroll
2017	\$ 3,479,824	\$ 3,479,824	\$ -	\$ 39,786,674	8.75%

Note: These schedules will be built prospectively until they contain 10 years of data.

The actuarial methods and assumptions used to set the actuarially determined contributions for Fiscal Year 2017 were derived from the June 30, 2016, Funding Valuation Report.

Valuation Date	6/30/2016
Timing	Actuarially determined contribution for FYE 2017 was calculated based on the 6/30/16 actuarial valuation
Key Methods and Assumptions Used to Determine Contributions:	
Actuarial cost method	Entry Age
Amortization method	For details, see June 30, 2016 Funding Valuation Report.
Discount rate	2.85%
Price inflation	2.75%
Salary increases	3.50%
Mortality	Healthy RP-2000

Supplementary Information

Community Colleges of Spokane
Combining Statement of Net Position
June 30, 20167

	Spokane Community College	Spokane Falls Communtiy College	Total
CURRENT ASSETS			
Cash and cash equivalents	\$37,848,375	\$30,130,747	\$ 67,979,122
Short term investments	\$9,885,433	6,603,908	16,489,341
Accounts receivable, net of allowance for doubtful accounts	\$7,252,447	4,493,685	11,746,132
Interest receivable	\$33,016	17,007	50,023
Total current assets	55,019,271	41,245,347	96,264,618
NONCURRENT ASSETS			
Long-term investments	\$8,400,171	\$4,960,697	13,360,868
Capital assets, net of depreciation	69,156,838	89,009,020	158,165,858
Total noncurrent assets	\$77,557,009	\$93,969,717	171,526,726
Total assets	132,576,280	135,215,064	267,791,344
Deferred outflows of resources related to pensions	\$4,915,020	\$2,531,979	7,446,999
Total assets and deferred outflows	\$ 137,491,300	\$ 137,747,043	\$ 275,238,343
CURRENT LIABILITIES			
Accounts payable	\$1,709,366	\$731,975	\$ 2,441,341
Accrued liabilities	7,442,558	3,076,470	10,519,028
Compensated absences	2,975,214	1,532,686	4,507,900
Unearned revenue	2,464,048	1,269,358	3,733,406
Certificates of Participation payable	75,000	225,000	300,000
Total current liabilities	14,666,186	6,835,489	21,501,675
NONCURRENT LIABILITIES			
Compensated absences	1,643,111	846,450	2,489,561
Net pension liability	20,434,676	10,526,954	30,961,630
Long-term liabilities	1,465,000	17,293,746	18,758,746
Total noncurrent liabilities	23,542,787	28,667,150	52,209,937
Total liabilities	38,208,973	35,502,639	73,711,612
DEFERRED INFOWS OF RESOURCES RELATED TO PENSIONS	\$1,886,005	\$971,578	2,857,583
NET POSITION			
Net investment in capital assets	67,616,838	86,940,580	154,557,418
Unrestricted	29,779,485	14,332,246	44,111,730
Total net position	97,396,323	101,272,826	198,669,148
Total liabilities, deferred inflows, and net position	\$ 137,491,300	\$ 137,747,043	\$ 275,238,343

Community Colleges of Spokane
Combining Statement of Revenues, Expenses, and Changes in Net Position
Year Ended June 30, 2017

	Spokane Community College	Spokane Falls Communitiy College	Total
OPERATING REVENUES			
Student tuition and fees, net	\$24,627,188	\$12,686,733	\$ 37,313,921
Auxiliary enterprise sales	1,159,557	597,347	1,756,904
State and local grants and contracts	23,063,000	11,880,939	34,943,939
Federal grants and contracts	9,858,908	5,078,831	14,937,739
Other operating revenues	2,797,251	1,441,008	4,238,259
Interest on loans to students	12,727	6,557	19,284
Total operating revenues	<u>61,518,630</u>	<u>31,691,416</u>	<u>93,210,046</u>
OPERATING EXPENSES			
Operating expenses	14,974,883	7,714,333	22,689,216
Salaries and wages	47,504,687	24,472,111	71,976,798
Benefits	15,160,345	7,809,874	22,970,219
Scholarships and fellowships	19,665,927	10,130,932	29,796,859
Supplies and materials	3,135,303	1,615,156	4,750,459
Depreciation	5,218,229	2,688,178	7,906,407
Purchased services	5,914,835	3,047,036	8,961,871
Utilities	1,983,190	1,021,643	3,004,833
Total operating expenses	<u>113,557,397</u>	<u>58,499,265</u>	<u>172,056,662</u>
Operating loss	<u>(52,038,767)</u>	<u>(26,807,849)</u>	<u>(78,846,616)</u>
NONOPERATING REVENUES			
State appropriations	40,813,801	21,025,292	61,839,093
Federal Pell grant revenue	14,583,761	7,512,847	22,096,607
Investment income, gains and losses	(65,286)	(33,632)	(98,918)
Net nonoperating revenues	<u>55,332,276</u>	<u>28,504,506</u>	<u>83,836,782</u>
NONOPERATING EXPENSES			
Building and innovation fees	2,078,337	1,070,658	3,148,995
Interest on indebtedness	55,692	28,690	84,381
Net nonoperating expenses	<u>2,134,028</u>	<u>1,099,348</u>	<u>3,233,376</u>
Income before other revenues, expenses, gains or losses	1,159,481	597,309	1,756,790
Capital appropriations	3,141,872	1,618,540	4,760,412
Increase in net position	4,301,353	2,215,849	6,517,202
NET POSITION			
Net position, beginning of year, as restated)	<u>93,094,970</u>	<u>99,056,976</u>	<u>192,151,946</u>
Net position, end of year	<u>\$ 97,396,323</u>	<u>\$ 101,272,825</u>	<u>\$ 198,669,148</u>